# **BLUE FOLDER ITEM**

Blue folder items are additional back up material to administrative reports and/or public comments received after the printing and distribution of the agenda packet for receive and file.

### CITY COUNCIL MEETING OCTOBER 29, 2024

L.1 CONTINUED PUBLIC HEARING TO CONSIDER LAND USE ELEMENT, ZONING ORDINANCE, AND LOCAL COASTAL PROGRAM AMENDMENTS, AND CERTIFICATION OF A PROGRAM ENVIRONMENTAL IMPACT REPORT (EIR) THAT SERVE TO IMPLEMENT THE CITY'S CERTIFIED 6TH CYCLE HOUSING ELEMENT

**CONTACT**: MARC WIENER, COMMUNITY DEVELOPMENT DIRECTOR

• PUBLIC COMMUNICATION

From:	Candace Peterson-Kahn	
To:	CityClerk	
Subject:	Public Comment for 10/29/24 City Council Meeting.	
Date:	Monday, October 28, 2024 1:25:01 PM	

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RB City Clerk - Thank you for your service.

NOTE: Please be informed that my effort to submit an e-comment was unsuccessful as was my attempt to speak with IT for support -- there was no answer or message option when I was transferred to IT. As a first-time comment submitter, this was not reassuring.

As a 41yr RB resident, BCHD has been a significant resource to me and my family. When I was unemployed, BCHD helped me sign-up for health coverage; when our daughter was struggling at a young age, we found the parent-child nutrition education program beneficial; Tai Chi classes and Fitness Center access along with Blue Zones offerings have been valuable beyond measure toward an optimal wellbeing lifestyle.

We residents of the beach cities are privileged indeed. BCHD is a treasure for our communities.

Appreciation for your consideration, Candace Peterson-Kahn

From:	Candace Peterson-Kahn	
To:	CityClerk	
Subject:	Addendum to my Public Comment message just sent for 10/29/24	
Date:	Monday, October 28, 2024 1:32:39 PM	

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Please excuse my unskillfulness - I intended to include the following with my other comments re BCHD. Thank you for including both messages in the City Council records for 10/29/24:

# Regarding Agenda Item L1, I OPPOSE certification of the EIR as presented. I SUPPORT a uniform 1.25 FAR for BCHD and all public institutions.

Sincerely, Candace Peterson-Kahn

From:	<u>Carvalho, Pamela</u>
То:	GeneralPlanEIR
Cc:	<u>Mike Witzansky; Eleanor Manzano; CityClerk; Tom Bakaly (he/him/his); Monica.Suua@bchd.org; Michael Webb;</u> Larsen, Joseph; Carvalho, Pamela
Subject:	Comment Letter to Mayor and City Council for October 29, 2024 City Council Hearing (037374.0001 JDL)
Date:	Monday, October 28, 2024 4:21:08 PM
Attachments:	image001.png
	2024.10.29 BCHD Comment Letter to Mayor and City Council Re Fina(21356385.1).pdf

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## CAUTION: Email is from an external source; **Stop, Look, and Think** before opening attachments or links.

Dear Mayor and City Council,

Please find the attached comment letter relating to item L.1 on the agenda for tomorrow's City Council meeting.

Thank you.

Pamela Carvalho for Joseph D. Larsen

#### Pamela Carvalho

Legal Assistant for Bob Owen, Joseph D. Larsen, Hans Van Ligten, Peter Howell; Allison LeMoine-Bui; Nicholas Germain and Alena Hernandez

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October 28, 2024

### VIA E-MAIL

Email: GeneralPlanEIR@redondo.org

Mayor and City Council City of Redondo Beach 415 Diamond Street Redondo Beach, California 90277 Attn: Mike Witzansky

> Re: Comments Regarding Final Program Environmental Impact Report For Proposed Redondo Beach Focused General Plan Update, Zoning Ordinance Update, And Local Coastal Program Amendment; October 29, 2024 City Council Hearing, Agenda Item No. L.1.

Dear Mayor and City Council:

We are writing on behalf of Beach Cities Health District ("BCHD"), a public agency that provides a range of preventive health services to South Bay residents, including those in the City of Redondo Beach (the "City"). This letter concerns the Proposed Final Environmental Impact Report ("FEIR") for the Redondo Beach Focused General Plan Update, Zoning Ordinance Update, and Local Coastal Program Amendment ("Project" or "General Plan Update").

In a previous comment letter regarding the Draft Program Environmental Impact Report ("DPEIR") for the General Plan Update, BCHD identified several deficiencies that need correction and recirculation for public review. These include an unstable project description and inadequate analysis of significant impacts. For example, the DPEIR describes a buildout scenario that exceeds the Project's proposed maximum Floor Area Ratio ("FAR"), resulting in an analysis of impacts for a different project than the one actually proposed. Consequently, the DPEIR employs an improper methodology to assess impacts, which prevents an accurate evaluation of various environmental topics. Additionally, the DPEIR relies on inaccurate data related to the FAR of the BCHD Healthy Living Campus, fails to recognize and analyze inconsistencies between General Plan Update land use policies and proposed maximum density/intensity for land use designations, and overlooks the loss of essential health services and housing opportunities for vulnerable populations.

BCHD's previous comment letter, dated September 11, 2024, is attached and incorporated herein by reference.



Mayor and City Council October 28, 2024 Page 2

The FEIR fails to address these issues and the other deficiencies outlined in the attached September 11, 2024 letter. In short, the FEIR still does not analyze the reasonably foreseeable consequences of the Project and, therefore, does not comply with CEQA.

City failed to recirculate the FEIR for public review and comment, despite the fact that the FEIR included "significant new information" that was not included in the DEIR. Among that significant changes were made to various Goals, Policies, and Implementation Measures within the Land Use and Open Space and Conservation Elements of the General Plan Update. The FEIR also included new urban forest, heat island mitigation and green infrastructure implementation actions that were not evaluated in the DEIR.

In addition to the deficiencies noted above, the City failed to comply with its legal obligation to provide public agencies that submitted comments on the Project with "a written proposed response" at least 10 days prior to certifying the FEIR, as expressly required by CEQA. (See PRC § 21092.5(a); CEQA Guidelines, § 15088(b).) This procedural requirement ensures that public agencies, including BCHD, have an opportunity to review and address the City's responses to their comments before the FEIR is finalized and certified. By not providing BCHD with the required written proposed response within the specified timeframe, the City further compounded its non-compliance with CEQA and deprived BCHD of a fair opportunity to engage in the environmental review process.

Based on the reasons outlined in this letter and BCHD's previous correspondence, the FEIR does not comply with CEQA, and the City cannot legally rely on the FEIR to adopt the General Plan Update or any portion thereof. The FEIR must therefore be revised, corrected, and recirculated with all of the analysis and other content required by CEQA before the City may lawfully act on the Project.

Thank you for considering BCHD's concerns on these important matters. Representatives of BCHD will attend your October 29, 2024, meeting regarding the FEIR and Project.

Very truly yours,

RUTAN & TUCKER, LLP

TA 1

Joseph D. Larsen

Enclosure cc:

JDL

Tom Bakaly, CEO, Beach Cities Health District(Tom.Bakaly@bchd.org)Monica Suua, CFO, Beach Cities Health District(Monica.Suua@bchd.org)Michael W. Webb, City Attorney, City of Redondo Beach(Michael.Webb@redondo.org)

**ENCLOSURE** 



Live Well. Health Matters.

September 11, 2024

### VIA E-MAIL AND

### MESSENGER

City of Redondo Beach Community Development Department, Door 2 415 Diamond Street Redondo Beach, California 90277 Attn: Marc Wiener, Community Development Director Sean Scully, Planning Manager . Email: GeneralPlanEIR@redondo.org

Re: Beach Cities Health District's Comment on Draft Program EIR Redondo Beach Focused General Plan Update, Zoning Ordinance Update, and Local Coastal Program Amendment (State Clearing House No. 2023050732)

Dear Mr. Wiener and Mr. Scully:

I am writing on behalf of Beach Cities Health District ("BCHD"), a public agency that provides a wide range of preventive health services to South Bay residents, including those in the City of Redondo Beach (the "City"). BCHD appreciates this opportunity to submit comments on the Draft Program Environmental Impact Report ("DPEIR") prepared in connection with the Redondo Beach Focused General Plan Update, Zoning Ordinance Update, and Local Coastal Program Amendment ("Project" or "General Plan Update").

Initially, BCHD feels compelled to observe the volume and purported scope of the DPEIR – encompassing a main volume in excess of 700 pages, and nine appendices over 700 pages.<sup>1</sup> An extension of the review and comment period – currently set at nearly the bare minimum number of days – is warranted to facilitate a thorough, comprehensive, and meaningful reading and evaluation of the materials.

At the same time, it is readily evident from the limited review that has been possible under the given period, that the DPEIR fails to conform to the requirements of the California Environmental Quality Act ("CEQA") (Pub. Res. Code §§ 21000, et seq.), and the State of California Guidelines for CEQA (14 Cal. Code Regs §§15000 et seq.). The DPEIR is replete with several serious deficiencies that mandate correction before any consideration of the Project can take place. These deficiencies consist of both general and specific matters as further discussed

<sup>&</sup>lt;sup>1</sup> The text of a draft EIR should ordinarily be less than 150 pages and, for projects of "unusual scope or complexity," should normally not exceed 300 pages. (14 Cal Code Regs §15141; see also Pub Res C §21003(b)–(c).)



below. Accordingly, BCHD requests that the City suspend any further consideration of the Project until the DPEIR can be revised and recirculated for public review and comment to fully disclose and analyze the potential impacts of the Project and fully consider feasible alternatives to the Project.

### I. INTRODUCTION

CEQA calls for a thorough analysis of a project's potentially significant environmental impacts as well as feasible means to avoid or substantially lessen such impacts. To serve its important public purposes of informing the public and decision-makers of the consequences of its action, such a review must occur before approval of a project. Such review is particularly important where, as here, it is anticipated that the proposed Project will have substantial impacts on and conflict with the authorities of other public agencies.

As such, thorough identification of the proposed Project, and candid disclosure of all phases of the Project and its potential impacts, are essential to ensure that the proposed Project will be planned and implemented in conformity with established community plans and policies and that environmental review is conducted with full consideration of all potentially significant environmental impacts as well as mitigation measures and alternatives designed to address those impacts. In addition, it will be important to consider the impacts of the proposed Project on the BCHD's community, mission, facilities, and operations. The City must therefore provide a meaningful opportunity for informed public review of and comment on a well-defined "project."

While we recognize the effort that has gone into the preparation of the current DPEIR, it is apparent that the document does not provide the information, evidence, or analysis required under CEQA. The DPEIR thus fails to fulfill its critical role as mandated by CEQA in educating the public generally, other affected regulatory agencies and governments, or the officials and City Council, as to the potential environmental significance and impacts of the proposed Project.

The necessary contents for an adequate Draft EIR are described in Public Resources Code § 21100. A Draft EIR must include "a detailed statement setting forth all of the following:

- (1) All significant effects on the environment of the proposed project.
- (2) In a separate section:
  - (A) Any significant effects on the environment that cannot be avoided if the project is implemented.
  - (B) Any significant effect on the environment that would be irreversible if the project is implemented.
- (3) Mitigation measures proposed to minimize the significant effects on the environment, including, but not limited to, measures to reduce the wasteful, inefficient, and unnecessary consumption of energy.



- (4) Alternatives to the proposed project.
- (5) The growth-inducing impacts of the proposed project."

Article 9 of the CEQA Guidelines further expands on the contents of Draft EIRs. Specifically, a Draft EIR must contain the information required by CEQA Guidelines sections 15122 through 15131. (CEQA Guidelines § 15120.) Those sections require, among others, adequate consideration and discussion of (1) the Project Description, (2) the Environmental Setting, (3) Significant Environmental Impacts, (4) Mitigation Measures, (5) Alternatives, and (6) Cumulative Impacts.

As outlined in more detail below, the DPEIR fails to, among others: contain an adequate project description; properly identify the environmental setting; adequately assess the Project's potentially significant environmental effects, including those that cannot be avoided; and identify feasible mitigation measures and alternatives to avoid or substantially lessen the Project's significant environmental effects. It is therefore respectfully urged that the DPEIR be revised, corrected, and recirculated for public review and comment before the City proceeds with any further action on the proposed Project.

In addition, BCHD requests and expects that responses to each comment, whether in this letter or the exhibits attached hereto, will be provided as required by and in accordance with CEQA Guidelines section 15088.

### II. THE DPEIR FAILS TO COMPLY WITH CEQA.

# A. The DPEIR Does Not Provide A Full And Accurate Description Of The Project.

### 1. Deficient Project Description—In General

The DPEIR does not provide a full and accurate description of the "Project" as required by CEQA. (See, e.g., CEQA Guidelines § 15124; Laurel Heights Improvement Ass'n v. Regents of the University of California (1988) 47 Cal.3d 376.) This deficiency undermines the document's compliance with CEQA guidelines and its effectiveness in informing the public and decision-makers about the potential environmental impacts of the Project.

An EIR must comprehensively review the proposed project in its entirety, considering all phases from planning to development and operation. This requirement reflects CEQA's definition of a "project" as the "whole of an action" that may result in a direct or reasonably foreseeable indirect physical change in the environment (Public Resources Code § 21065; CEQA Guidelines § 15378). The DPEIR falls short in this regard, failing to provide a complete and stable project description, which is essential for fulfilling CEQA's "public awareness" mandate. Specifically, portions of the General Plan Update were revised by the City's Planning Commission and an



revised General Plan Update reflecting those changes to the Project have yet to be released for public review.

In addition to being accurate and complete, a project description must be stable. (CEQA Guidelines § 15124; *County of Inyo v. City of Los Angeles* (1997) 71 Cal. App. 3d 185, 197.) Despite this, at its August 1, 2024 Special Meeting, the Planning Commission reached a consensus on several proposed changes to multiple Goals, Policies, and Implementation Measures within the Land Use and Open Space and Conservation Elements of the General Plan Update.<sup>2</sup> Per the staff report at the Planning Commission's August 15, 2024 meeting, the changed version of the General Plan Update, incorporating the Planning Commission's proposed modifications, is not scheduled to become publicly available until the Planning Commission's September 19, 2024 public hearing on the Project<sup>3</sup> – which is after the public's deadline to respond to the DPEIR. The public must be given the opportunity to comment on changes to the Project. (See *Save Our Capitol! v Department of Gen. Servs.* (2023) 87 Cal.App.5th 655, 676.)

Notably, at the August 15 Planning Commission meeting, Commissioner Sheila Lamb revealed her intent to propose additional changes to the City's Zoning Code relating the zoning and land use designation of the Campus.<sup>4</sup> However, she did not specify the proposed changes at that time, intimating that she preferred to introduce these changes at the next Planning Commission meeting – after the public review period for the EIR has closed – so that they may be included without environmental review and subject to public review and comment. This approach raises concerns about transparency and the adequacy of public participation in the environmental review process.

These ongoing revisions indicate that the General Plan Update is still in development, making it premature for the City to proceed with CEQA review at this stage. Such "shifting sands" in the project description mislead the public and undermine the EIR process. As noted in *County* of Inyo v. City of Los Angeles, supra, when an EIR contains an unstable or shifting project description, meaningful public participation is hindered. The lead agency's failure to provide a stable and consistent project description constitutes a prejudicial abuse of discretion under CEQA

<sup>&</sup>lt;sup>2</sup> The URL to the video of the Planning Commission's proposed changes to the General Plan update is as follows: <u>https://youtu.be/ph7ZtvCVwJE?t=9007</u>.

<sup>&</sup>lt;sup>3</sup> The URL to the referenced staff report is as follows: https://redondo.legistar.com/View.ashx?M=PA&ID=1207077&GUID=50B43972-9154-49AF-

<sup>&</sup>lt;u>9FC9-EDCBBFA1A695</u>. The referenced language can be found on page 77 of the agenda packet (page 2 of the staff report).

<sup>&</sup>lt;sup>4</sup> The URL to the video of the comments made by Commissioner Lamb is as follows: https://youtu.be/eylAOQHWL50?t=15353.



and precludes this EIR from serving as the environmental basis for the proposed discretionary actions.

Given that the Project is not yet completely defined, the City must pause the CEQA review process until a complete and stable project description is available. This will ensure that the DPEIR can accurately assess the potential environmental impacts of the General Plan Update, as required by CEQA, and that the public and decision-makers have the necessary information to provide meaningful input.

### 2. Specific Comments on "Project Description" Text

The following comments and questions refer to specific portions or pages of Chapter 5 of the DPEIR:

a. Pp. 3-23 to 3-25 – Inconsistencies in FAR Application and Inadequate General Plan Buildout

BCHD's 9.7-acre campus at 514 North Prospect Avenue (the "Campus") is designated as public/institutional (PI) land use in the Project. (DPEIR, p. 3-20, Figure 3-5.) The Project's proposed land uses for each designation are detailed in Table 3-2. Table 3-2 sets a new maximum Floor Area Ratio (FAR) of 0.75 for the Campus. However, the DPEIR describes a buildout scenario for the Campus that exceeds this proposed maximum FAR. Specifically, page 3-25 of the DPEIR outlines a buildout scenario for the Campus with a FAR of 0.85, surpassing the Project's maximum allowable FAR:<sup>5</sup>

Growth for [BCHD] was projected consistent with the site development plan/ program for phases 1 and 2, as described in the project description of the 2021 certified Final Environmental Impact Report (SCH No. SCH Number 2019060258) in the buildout methodology for the General Plan Update, including the following assumptions (Phase 1: Assisted Living: 157 units (203,700 sf); Memory Care: 50,000 sf (120 beds); PACE: 14,000 sf; Community Services: 6,270 sf; Youth Wellness Center: 9,100 sf. Phase 2: Wellness Pavilion: 37,150 sf; Aquatics Center (indoor area): 24,000 sf; Center for Health and Fitness: 20,000 sf), resulting in a FAR of 0.85.

The analyzed buildout scenario in the DPEIR appears to be tied to BCHD's Healthy Living Campus Master Plan. However, the defined Project prevents that very buildout scenario for the

<sup>&</sup>lt;sup>5</sup> A similar paragraph is found in the DPEIR's Appendix, p. A-17.



Campus. By analyzing a buildout scenario that exceeds the Project's maximum FAR for the Campus, the DPEIR assesses the impacts of something other than the actual Project. Consequently, it fails to evaluate the true environmental impacts of the Project itself. Further, the DPEIR lacks a clear explanation or rationale for applying a buildout scenario for the Campus that conflicts with the defined Project.

By not applying the Project's maximum FAR of 0.75 for the Campus in its buildout scenario, the DPEIR avoids addressing the likely loss of essential public services provided by BCHD at the Campus, such as healthcare services to the surrounding community and residential care facilities for the elderly and disabled. This omission leads to an incomplete analysis of the environmental impacts associated with the proposed General Plan Update, particularly regarding its effects on the BCHD and the community. All potentially significant environmental impacts related to the new maximum FAR of 0.75 for PI land use designations should have been analyzed but were not because it analyzed a buildout scenario for the Campus that the Project itself prohibits.

An accurate and complete project description is crucial for a proper evaluation of the potentially significant environmental impacts of the agency's actions. (*Silveira v. Las Gallinas Valley Sanitary Dist.* (1997) 54 Cal.App.4th 980, 990.) Only a precise project description allows affected parties and decision-makers to balance the proposal's benefits against its environmental costs, consider mitigation measures, and weigh alternatives. (*County of Inyo v. City of Los Angeles* (1977) 71 Cal.App.3d 185, 192-193.)

The DPEIR erroneously redefines the scope of its analysis to a buildout scenario that is precluded by the defined Project, making it impossible for public agencies and concerned individuals to conduct an effective review or provide meaningful comments on the proposed Project. CEQA review cannot be adequately undertaken unless the City identifies a buildout scenario for the Project that reflects the true impacts of the proposed Project. The DPEIR must be revised to include a complete and accurate project description, incorporating all components of the Project, including the proposed FAR on PI in the buildout, to enable informed public and agency input.

The DPEIR fails to recognize, let alone analyze, all potentially significant environmental impacts of the proposed 0.75 FAR on PI land use designations. It must be revised to include a comprehensive analysis of both the direct and reasonably foreseeable indirect impacts of the proposed FAR. Alternatively, the scope of the DPEIR and General Plan Update must be expanded to include a detailed, evidence-based explanation justifying the buildout assumptions that exceed the Project's scope and limits. (CEQA Guidelines § 15125; *Communities for a Better Environment v. South Coast Air Quality Management District* (2010) 48 Cal.4th 310.)



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b. Pp. 3-23 to 3-25 – Factual Inaccuracy in the DPEIR Regarding BCHD Healthy Living Campus FAR and Resulting Implications

The above-referenced paragraph on page 3-25 of the DPEIR also contains an inaccuracy regarding the FAR for the BCHD Healthy Living Campus. It outlines a buildout scenario for the Campus with a FAR of 0.85, which is purportedly based on the site development plan described in the certified Final Environmental Impact Report for the BCHD Healthy Living Campus Master Plan. However, the 0.85 FAR referenced in the DPEIR is incorrect. The EIR for the BCHD Healthy Living Campus Master Plan evaluated a proposed project with a FAR that exceeds the 0.85 stated in the DPEIR, even without accounting for the vacant Flagler lot. Importantly, if the City applied a FAR of 1.25, which is proposed for other public/institutional land use designations, this would adequately accommodate the BCHD Healthy Living Campus Master Plan project.

Because of this incorrect information, even if the City is correct in ignoring the Project's maximum FAR of 0.75 for the Campus in its analysis, the DPEIR incorrectly identified the proposed FAR in BCHD's proposed Campus project, as analyzed in its EIR for the BCHD Healthy Living Campus Master Plan. A proper environmental analysis under CEQA depends on accurate data and assumptions, and in this case, the study has been fundamentally flawed because it relies on inaccurate data and assumptions. As a result, the DPEIR must be revised, corrected, and recirculated for public review and comment before the City proceeds with any further action on the proposed Project. This step is essential to ensure that the public and decision-makers are fully informed about the true environmental impacts of the Project.

## B. The DPEIR Fails To Acknowledge And Analyze Various Significant Environmental Impacts.<sup>6</sup>

Given the improper buildout methodology used in the DPEIR, assessing impacts related to any environmental resource topic is premature, either on a project or cumulative basis. The "whole" of the Project must be analyzed in an EIR. The "whole" of the project cannot be analyzed with an incorrect buildout methodology. As such, a corrected buildout must be provided before these topics can be properly analyzed and mitigated in a revised and recirculated DPEIR. (CEQA Guidelines § 15151 ["An EIR should be prepared with a sufficient degree of analysis to provide decisionmakers with information which enables them to make a decision which intelligently takes account of environmental consequences" and that in reviewing an agency's efforts in preparing an EIR, courts look for "adequacy, completeness, and a good faith effort at full disclosure"]; accord, CEQA Guidelines § 15204(a) [requiring that a "good faith effort at full disclosure [be] made in the EIR."].)

<sup>&</sup>lt;sup>6</sup> This Section provides comments on both the Environmental Setting (Chapter 4) and Environmental Analysis (Chapter 5) of the DPEIR.



The DPEIR must be revised and recirculated to contain a thorough analysis of all potentially significant impacts associated with all of the proposed Project's control measures as well as feasible mitigation measures and alternatives designed to avoid or substantially lessen those impacts.

The scope of the proposed DPEIR improperly excludes potentially significant impacts to, among other things, public services, population and housing, and land use and planning. Unless and until those areas are more fully addressed, the scope of the DPEIR is improperly limited and erroneously excludes areas requiring further assessment. In several respects, the DPEIR merely *assumes* the absence of potentially significant impacts, rather than factually demonstrating that significant impacts will not occur if the (unsettled) Project is adopted and implemented. This is insufficient under CEQA. (*City of Redlands v. County of San Bernardino* (2002) 96 Cal.App.4th 398.)

# 1. The DPEIR Fails To Evaluate the Impacts of the Project on Public Health Services.

Courts have held that an agency failed to proceed as required by law because the EIR's discussion and analysis of a mandatory EIR topic was nonexistent or so cursory it manifestly did not comply with the basic legal requirement that the issue be discussed and analyzed. (*See El Dorado Union High Sch. Dist. v City of Placerville* (1983) 144 Cal.App.3d 123, 132 [EIR contained no discussion of impacts on school district].) Here, the DPEIR wholly fails to address the impacts of the Project on public services provided by BCHD. In fact, the DPEIR conspicuously omits BCHD and public health from the list of "public services" within the Project area, while including things like library, school, fire, and police services. (DPEIR, p. 4-6, 5.13-1.)

BCHD is a public agency that provides preventive health services to South Bay residents, including those in the City. The City's proposed update to its General Plan Land Use Element affects BCHD's 9.7-acre Campus. The Campus is currently improved with medical offices, community wellness and memory care facilities, a maintenance building, and a parking structure. The Campus currently has a public or institutional (P) land use designation in the City's General Plan and is zoned as a community facility ("P-CF") under the City's zoning code. Currently, there is no specified maximum Floor Area Ratio ("FAR") for P-CF zoned parcels. Instead, the existing General Plan allows for flexibility in terms of use by subjecting development to discretionary design review. (Redondo Muni Code § 10-2.1116.)



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The building on the Campus, originally constructed in 1958, must be replaced due to its age and seismic deficiencies. <sup>7</sup> A seismic retrofit is economically unfeasible. <sup>8</sup> Additionally, the existing buildings require substantial annual maintenance and investment in the building infrastructure, and soon, BCHD's maintenance costs are expected to exceed its operational revenues. This operational deficit, if prolonged, will lead to a reduction in BCHD programs and ultimately insolvency. To address this, BCHD aims to modernize the Campus to better connect City residents with health and wellness services, programs, and facilities. Since 2017, BCHD has engaged in public outreach to plan and design the Campus. The proposed modernization includes a residential care facility for the elderly (with memory care and assisted living units), space for an all-inclusive care program for the elderly, community services, and a youth wellness center. More information is available online at https://www.bchdcampus.org/faq.

Without any cogent explanation or rationale, the Project sets a maximum FAR on the Campus at 0.75.<sup>9</sup> If adopted, this limit would hinder BCHD's efforts to modernize its outdated and seismically deficient Campus, compromising its ability to provide essential public services, including preventative health care, to the City and surrounding community. Without modernization in the coming years, BCHD will be unable to operate at the Campus, resulting in a loss of vital public health services for the Beach Cities area.

According to Appendix G of the CEQA Guidelines, a project would normally have a significant effect on the environment if the project would "Result in a substantial adverse physical impact associated with the provisions of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services." Since none of the elements required to assess compliance with this standard are presented in the DEIR with regards to BCHD or public health generally, neither the City nor the affected public is provided the substantial information upon which a threshold determination may be derived.

The DPEIR must be revised, and the scope expanded, to include a detailed analysis, supported by substantial evidence, regarding potentially significant public services impacts relating to health as well as feasible mitigation measures and alternatives designed to address those impacts.

<sup>&</sup>lt;sup>7</sup> A copy of the Campus' Seismic Risk Consulting Report is enclosed as Attachment 1.

<sup>&</sup>lt;sup>8</sup> A copy of the Bain Brothers feasibility report regarding a seismic retrofit is enclosed as Attachment 2.

<sup>&</sup>lt;sup>9</sup> In fact, it appears that the proposed 0.75 FAR was advanced for the sole and specific purpose of defeating the proposed modernization of the Campus.





### 2. The DPEIR Fails To Effectively Evaluate The Impacts Of The Project On Housing And Population.

The DPEIR fails to effectively evaluate the impacts of the proposed Project on housing and population, particularly concerning BCHD's Campus, which plays a crucial role in providing assisted living options for seniors and disabled individuals in in City.

The City's 6th Cycle 2021-2029 Housing Element acknowledges that elderly residents and individuals with disabilities have unique housing needs. (2021-2029 Housing Element, p. 28.) Disabled individuals constitute 6.5% of our City's population, with 45% of them being aged 65 and older. (*Ibid.*) Independent living difficulties are common among these elderly residents. (2021-2029 Housing Element, Table H-18). However, housing options for persons with disabilities, including community care facilities, are limited. Currently, the City has only six residential care facilities for the elderly, with a total capacity of 282 beds. (2021-2029 Housing Element, p. 30). The BCHD Campus houses one of these critical facilities.

The need for suitable housing options for persons with disabilities, including community care facilities, is crucial. The staff report for the Campus' 2006 Conditional Use Permit, which allowed part of its full-service community center to be converted into an assisted living facility, emphasized the urgent need for such facilities to serve elderly individuals wishing to remain in the South Bay area. Similarly, the staff report for the Campus' 2010 Conditional Use Permit to expand the assisted living facility explicitly noted, "[g]iven the aging demographics of [the City's] population, it is not surprising that this facility is looking to expand and it is likely that more of these facilities will be needed in the near future."<sup>10</sup> Moreover, the General Plan Update expressly provides that "it will be important to provide a variety of future residential development for the senior population." (General Plan Update, p. 2-5.)

However, the proposed FAR of 0.75 for the Campus not only limits BCHD's ability to provide ongoing residential care for the City's elderly community but also threatens its overall operations. Without the necessary modernization, BCHD will be unable to continue its services, resulting in a significant loss of essential housing and care facilities for our elderly and disabled population. This restriction contradicts the City's commitment to addressing the specialized housing needs of its residents. (See e.g., DPEIR, p. 5.12-11 ["Proposed policies under the Redondo Beach General Plan's Housing and Land Use Elements would ensure the City supports a variety of housing types and densities and provides job growth to accommodate Redondo Beach's residents"].)

The implementation of a 0.75 FAR on the Campus will displace a substantial number of elderly and disabled individuals or reduce the availability of housing options for these vulnerable populations, necessitating the construction of replacement housing elsewhere. This displacement creates significant disruption and hardship for these vulnerable populations, further exacerbating the housing crisis for those with specialized needs.

<sup>&</sup>lt;sup>10</sup> These CUPs and staff reports are included as Attachments 3 and 4.



Given these documented effects on our vulnerable senior and disabled population, the DPEIR must be revised, and the scope expanded, to include a detailed analysis, supported by substantial evidence, regarding these potentially significant impacts on housing and population. Furthermore, it should outline feasible mitigation measures and alternatives to address those impacts.

# 3. The DPEIR Fails to Analyze the Project's Environmental Justice Impacts.

Social and economic factors play an important and explicit part in the CEQA review process. The Legislature stated the intent of CEQA is in part to "[c]reate and maintain conditions under which man and nature can exist in productive harmony to fulfill the social and economic requirements of present and future generations." (Pub. Resources Code § 21001(e) [emphasis added].) Significantly, the economic and social effects of a project's physical changes to the environment may be considered in determining that the physical change is a significant effect on the environment. (CEQA Guidelines § 15064(e) ["If the physical change causes adverse economic or social effects on people, those adverse effects may be used as a factor in determining whether the physical change is significant. For example, if a project would cause overcrowding of a public facility and the overcrowding causes an adverse effect on people, the overcrowding would be regarded as a significant effect"]; CEQA Guidelines 15131(b) ["economic and social effects of a physical change may be used to determine that the physical change is a significant effect on the environment"].) Moreover, SB 1000, enacted in 2016, requires local governments in California to incorporate environmental justice into their general plans. This means they must identify and address the needs of disadvantaged communities that face disproportionate environmental and health risks.

The CEQA Guidelines illustrate how a physical change to the environment can be a significant impact based on the social or economic impact of that physical change: "For example, if the construction of a new freeway or rail line divides an existing community, the construction would be the physical change, but the social effect on the community would be the basis for determining that the effect would be significant." (CEQA Guidelines § 15131(b); see also CEQA Guidelines § 15382 ["A social or economic change related to a physical change may be considered in determining whether the physical change is significant"].)

Accordingly, an agency is required to find that a "project may have a 'significant effect on the environment" if, among other things, "[t]he environmental effects of a project will cause substantial adverse effects on human beings, either directly or indirectly." (Pub. Res. Code § 21083(b)(3).) An indirect effect that requires CEQA analysis can be an economic one: if a proposed development project may cause economic harm to a community's existing businesses, and if that could in turn "result in business closures and physical deterioration" of that community, then the agency "should consider these problems to the extent that potential is demonstrated to be an indirect environmental effect of the proposed project." (See *Citizens for Quality Growth v. City of Mt. Shasta* (1988) 198 Cal.App.3d 433, 446.)



Here, the DPEIR fails to meet these CEQA requirements for at least two significant reasons. First, the Project's proposed maximum Floor Area Ratio (FAR) of 0.75 effectively prevents the BCHD from modernizing its Campus, which currently provides essential health and housing services to disabled individuals. According to the Housing Element, 6.5% of the City's population is disabled, with 45% of these individuals being aged 65 and older (2021-2029 Housing Element, p. 28). The modernization of the BCHD Campus is crucial for continuing to offer these critical services to our disabled and aging residents.

Without the ability to modernize its facilities, BCHD will be unable to function effectively, resulting in the potential elimination of health services vital to the well-being of these vulnerable populations. The DPEIR does not address this significant impact, which disproportionately affects disabled and aging residents, thereby raising serious environmental justice concerns. Pub. Resources Code § 21083(b)(3) states that a project's environmental effects must be considered significant if they cause a substantial adverse effect on human beings. The failure to account for the Project's impact on the availability of health services for disabled and aging residents falls squarely within this criterion.

Second, the Project impacts employment in the healthcare sector due to the inability to modernize the Campus.<sup>11</sup> Health care is one of the largest occupational categories in the City of Redondo Beach, as outlined in the General Plan Update (DPEIR, p. 5.12-5). The Project's proposed maximum FAR of 0.75 precludes the BCHD from modernizing its Campus, which in turn hinders its ability to provide jobs in this crucial sector. Without modernization, the BCHD's ability to function and offer employment opportunities will be severely compromised, leading to a significant loss of jobs in the community.

The loss of these jobs would not only affect those employed in the healthcare sector but also have broader economic implications for the City, including reduced access to essential health services for residents. The DPEIR does not adequately address the potential social and economic impacts resulting from the loss of these jobs, particularly as they relate to environmental justice concerns. CEQA Guidelines Section 15131(a) requires the consideration of the economic and social effects of a project when they are related to the physical changes in the environment. The Project's impact on employment in the healthcare sector and the subsequent loss of services constitute a significant indirect physical effect that has not been sufficiently analyzed.

The proposed Project would deprive South Bay residents of critical health and housing opportunities, leading to irreparable social and economic impacts on public land uses in the City. Specifically, the Project would result in the loss of access to health and assisted living facilities, aging residents and health services, and critical employment opportunities. These impacts disproportionately affect vulnerable populations, particularly disabled and aging residents, and as such, should be carefully analyzed under the environmental justice provisions of CEQA.

<sup>&</sup>lt;sup>11</sup> Additionally, the proposed FAR on the Campus is inconsistent with the General Plan Update's goal to "Maintain existing employers" (General Plan Update, p. 2-27). By hindering BCHD's ability to modernize, the Project contradicts this goal and threatens the stability of one of the City's employers.



The DPEIR must be revised to include a thorough analysis of the Project's environmental justice impacts, particularly as they relate to the potential loss of health services and employment opportunities for disadvantaged communities. Without this analysis, the EIR fails to comply with CEQA's mandate to protect the environment and public health, especially for those who are most vulnerable.

### C. The DPEIR Fails to Recognize and Analyze Inconsistencies Between General Plan Update Land Use Policies and Proposed Maximum Density/Intensity for Land Use Designations.

CEQA mandates that an EIR must include a discussion of any inconsistencies between the proposed project and applicable general plans or regional plans, including all elements of the General Plan. (14 Cal Code Regs §15125(d)). This requirement is crucial because it ensures that the public and decision-makers are fully informed about the extent to which the proposed project aligns with or deviates from the long-term vision and policies set forth in the General Plan. Such an analysis is essential for evaluating whether the Project is consistent with the community's goals and whether the environmental review is based on a stable and accurate project description.

However, the DPEIR does not provide a thorough analysis of these inconsistencies. Instead, it largely overlooks how the Project may conflict with various elements of the proposed General Plan, including Land Use and Housing Elements. This omission undermines the DPEIR's compliance with CEQA and deprives the public and decision-makers of critical information needed to assess the Project's potential environmental impacts comprehensively.

For instance, the proposed maximum FAR is not consistently applied to all properties with a public or institutional (P) land use designation in the General Plan and zoned P-CF. For example, properties within the City's civic center and the City-owned property at the northeast corner of Pacific Coast Highway and Vincent Street have a proposed maximum FAR of 1.25. However, other properties with a public or institutional (P) land use designation, including the Campus and school sites within the City, have a maximum FAR of 0.75. It's important to note, however, that school sites have a different use and zone designation – school facilities (P-SF) – and may be exempt from local land use regulations under the Government Code. This means that BCHD's Campus is the *only* property of its size with a public or institutional (P) land use designation in the General Plan and zoned P-CF affected by this proposed limitation.

Further, the proposed maximum FAR of 0.75 in the draft General Plan update for the Campus is inconsistent with the land use policies and goals of the General Plan, especially regarding public and institutional uses, health and land use, and health partnerships. The Campus aims to provide a well-being hub that serves and connects Beach Cities residents of all ages with abundant health and wellness services, programs, and facilities. The proposed FAR of 0.75 would constrain the Campus' redevelopment and prevent BCHD from achieving its mission. Specifically, the FAR is inconsistent with the following policies identified in the draft General Plan Update:

• Policy LU-1.13: Public and Institutional Uses. This policy states that the City should "Provide for the continuation of existing and expansion of governmental



administrative and capital facilities, schools, libraries, hospitals and associated medical offices, public cultural facilities, and other public uses, ancillary parks, recreation and open spaces and other public land uses and facilities to support the existing and future population and development of the City." (Draft General Plan Update, p. 2-18; DPEIR, p. 5.10-7) The Campus is a public and institutional use that provides essential health and wellness services to the community. Without modernization, the Campus will be unable to meet the growing and changing needs of Beach Cities residents, leading to a loss of these critical services. The proposed FAR of 0.75 would undermine this policy by limiting the floor area available for these vital purposes, ultimately compromising the health and well-being of the community.

- Policy LU-4.2: Health and Land Use. This policy states that the City should "Seek to incorporate health considerations into land use planning decisions in a manner that improves health and well-being." (Draft General Plan Update, p. 2-20; DPEIR, p. 5.10-9) The Campus exemplifies this policy by creating a hub that promotes health and well-being for all generations. However, the proposed FAR of 0.75 would prevent the modernization of the Campus. Without the necessary modernization of the Campus, BCHD will be unable to operate, leading to a deterioration in community health and wellness.
- Policy LU-4.7: Health Partnerships. This policy states that the City should "Build and maintain partnerships with health care providers, health-promoting non-profits, and community-based organizations to evaluate and implement land use projects in a manner that improves community health." (Draft General Plan Update, p. 2-21).<sup>12</sup> The Campus reflects this policy by partnering with BCHD, a public agency that provides a wide range of preventive health services to South Bay residents, including those in the City. The proposed FAR of 0.75 would eliminate the Campus' ability to efficiently connect City residents with health and wellness services, programs, and facilities. By imposing this restrictive FAR, the City is essentially dismantling and disregarding its partnership with BCHD, jeopardizing the goal of promoting health in the City and leading to a significant loss of essential health facilities and services for Beach City residents.

Finally, the proposed FAR of 0.75 for the Campus limits its ability to provide ongoing residential care for the City's elderly and disabled community, which directly conflicts with the City's commitment to addressing their specialized housing needs as outlined in the Housing Element. (See e.g., 2021-2029 Housing Element, pp. 28-30, Table H-18). By imposing such a restrictive FAR, the Project undermines the City's ability to meet the growing demand for

<sup>&</sup>lt;sup>12</sup> The DPEIR notably omits this policy from its environmental analysis (DPEIR, p. 5.10-9). The DPEIR must be revised to include this policy to evaluate its consistency with the General Plan Update's proposed land use designation limitations, particularly the maximum FAR of 0.75 on the Campus.



residential care facilities for elderly and disabled residents. This restriction is not only inconsistent with the goals and policies of the Housing Element but also jeopardizes the ability of seniors to access necessary care within their community.

The failure to address these inconsistencies not only violates CEQA Guidelines but also calls into question the validity of the DPEIR as a tool for informed decision-making. To remedy this deficiency, the City must revise the DPEIR to include a detailed analysis of all inconsistencies between the Project and the elements of the proposed General Plan, considering the Project's alignment with the community's long-term planning goals and evaluating the potential environmental consequences of any conflicts. Specifically, the DPEIR must address the inconsistencies between the General Plan Update's land use policies and the proposed maximum density/intensity for land use designations. Additionally, the DPEIR should include a detailed analysis, supported by substantial evidence, of the significant impact that the proposed FAR on public and institutional uses will have on the availability of essential health services and housing and care facilities for our elderly and disabled residents. It should also outline feasible mitigation measures and alternatives designed to address those impacts.

### D. The Draft SEIR Fails To Adequately Analyze Feasible Alternatives.

CEQA requires that an EIR include a reasonable range of alternatives to the project that would feasibly meet most of the basic project objectives while avoiding or significantly reducing the project's significant impacts. (CEQA Guidelines § 15126.6.) The EIR's alternatives analysis does not comply with CEQA because it includes a legally infeasible alternative as well as an alternative that would not meet most of the basic project objectives and/or avoid or substantially lessen significant environmental impacts. Specifically, it does not analyze any alternative that would mitigate the environmental impacts identified in this letter.

# E. BCHD was not provided an adequate opportunity to be involved in the preparation of the General Plan update, as required by Gov. Code §§ 65351, 65352, before being submitted to environmental review.

According to Government Code § 65351, the City is required to involve public agencies in the preparation of any amendment to the General Plan. Furthermore, Government Code § 65352 mandates that the City refer any proposed action to amend the General Plan to specified governmental entities, including any special district, such as BCHD, that may be significantly affected by the proposed amendment. Each of these governmental agencies must be given a minimum of 45 days to review and comment on the proposed amendment.<sup>13</sup> Toward that end,

<sup>&</sup>lt;sup>13</sup> As set forth above, at the August 15 Planning Commission meeting, Commissioner Sheila Lamb disclosed her intent to propose additional revisions to the City's land use language relating to the Campus. She did not specify the proposed changes at that time, indicating that she preferred to introduce these changes at the next Planning Commission meeting—after the public review period for the EIR has closed. This approach would allow the changes to be included without environmental review and public scrutiny, including comments from the BCHD, which is a clear violation of not only these provisions, but also CEQA.





agencies are encouraged to "[c]onsult[] with state and local responsible agencies before and during preparation of an environmental impact report so that the document will meet the needs of all the agencies which will use it." (CEQA Guidelines, § 15006, subd. (g); *Banning Ranch Conservancy v. City of Newport Beach* (2017) 2 Cal.5th 918, 936.)

BCHD did not receive any notice of the General Plan Update, including the proposed maximum FAR until being served with the Notice of Preparation of Draft EIR. By failing to involve BCHD in the process, the City allowed land use practices that will jeopardize BCHD's ability to continue its mission of providing necessary public services, including preventative health care to the City and surrounding community, to be included in the proposed General Plan update that is being reviewed.

### F. The DPEIR is So Fatally Flawed That Recirculation is Required.

CEQA requires that an EIR be recirculated when "significant new information is added to the EIR" before certification of the document. (See CEQA Guidelines § 15088.5.) "Significant new information" includes a disclosure that a "new significant environmental impact would result from the project" or the "draft EIR was so fundamentally and basically inadequate and conclusory in nature that meaningful public review and comment were precluded" (*Ibid.*)

For all of the reasons discussed above, the DPEIR's inaccuracies and omissions constitute a serious and significant failing of the process and run counter to CEQA's mandates that an "EIR is to inform other governmental agencies and the public generally of the environmental impact of a proposed project." (CEQA Guidelines, § 15003(d).) BCHD therefore objects to any further action on the Project until the necessary and proper environmental review has been completed and the public has been provided a meaningful opportunity to comment on the new EIR.

### **III.CONCLUSION**

While it is plain that an EIR is needed in connection with this proposed Project, it is also clear that the DPEIR should be more complete than the version that was provided for public review and comment. The current version of the DPEIR fails to adequately describe the "Project" thereby thwarting effective public review and comment on the General Plan Update. In several key areas, it fails to thoroughly and adequately identify the Project's significant environmental impacts and propose feasible mitigation measures and alternatives to avoid or substantially lessen such impacts. As such, the DPEIR fails to comply with CEQA, and the DPEIR must therefore be revised, corrected, and recirculated with all of the analysis and other content required by CEQA before the City may lawfully act on the Project.

Thank you for your consideration of BCHD's comments on the DPEIR. Please do not hesitate to contact the undersigned with any questions concerning this correspondence.



Live Well. Health Matters.

Very truly yours,

BEACH CITIES HEALTH DISTRICT

Tom Bakaly Chief Executive Officer

cc: Monica Suua, CFO, Beach Cities Health District (monica.suua@bchd.org) Joseph Larsen, Rutan & Tucker LLP (jlarsen@rutan.com) Michael W. Webb, City Attorney, City of Redondo Beach (michael.webb@redondo.org)

# Attachment 1

# **Seismic Risk Consulting Report**



### by ImageCat, Inc.



### **Beach Cities Health Center** 514 North Prospect Avenue Redondo Beach, CA 90277

### **Prepared For:**

Beach Cities Health District 514 North Prospect Avenue Redondo Beach, CA 90277

### October 21, 2021



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October 21, 2021

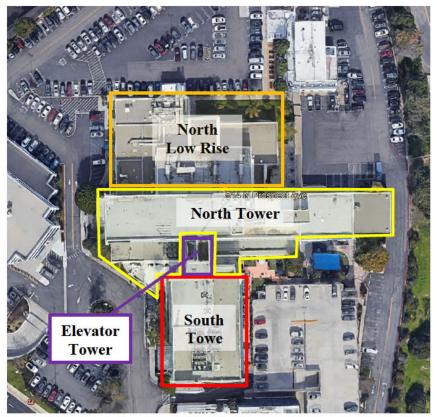
Beach Cities Health District 514 North Prospect Avenue Redondo Beach, CA 90277

Attention: Tom Bakaly, Chief Executive Officer

# Report:Seismic Risk Consulting – Beach Cities Health Center514 North Prospect Avenue, Redondo Beach, CA 90277

Dear Mr. Bakaly,

ImageCat, Inc. (ImageCat) is pleased to present this report to Beach Cities Health District (BCHD) for seismic risk consulting regarding the Beach Cities Health Center towers, located at 514 North Prospect Avenue, in Redondo Beach, California (ZIP 90277). The property consists of a 4-story medical office building with 1 subterranean level. It is of reinforced concrete construction, composed of the North Tower (built in 1957 with a low-rise extension to north), the South Tower (built in 1967), and the Elevator Tower (built in 1967). The North Tower, the South Tower and the Elevator Tower are all separated by seismic joints. The low-rise extension of the North Tower is not part of the scope for this study. We understand that this study is needed to inform your decision-making process related to redevelopment/retrofit plans to achieve seismic safety while continuing to provide services to the community.



Site View



#### **Purpose of the Study**

BCHD has asked ImageCat, working together with Nabih Youssef Associates, to consider a number of different alternatives for the future of the buildings: 1) maintain status quo (i.e., no action to be taken or NO PROJECT to be planned or executed), 2) demolish today, 3) demolish in 3-5 years, with completion of the construction for a replacement facility, and 4) seismic retrofit of the existing buildings. This report addresses all four alternatives. For alternative 1, we present the estimated probabilistic risks associated with the structures in their status quo condition, examined for various durations of future usage. For the other three alternatives, ImageCat has qualitatively described the likely outcomes and various implications to BCHD, its customers, and other stakeholders. For each of the itemized implications, BCHD may refer to results of previous analyses conducted by financial consultants for quantitative information on costs and/or benefits.

#### Scope of Study

In this study, ImageCat reviewed the earthquake hazards for the subject site (ground shaking, liquefaction, and surface fault rupture) using published geological maps and a recent geotechnical investigation report [Converse Consultants, 2016].

We reviewed various available Architectural and Structural design drawings (original and expansion sets), and the Seismic Evaluation report [Nabih Youssef Associates (NYA), 2018]. We conducted multiple discussions with Engineers from NYA to obtain a detailed understanding of their findings on the structures' characteristics and current conditions and shared our observations. A Structural Engineer from ImageCat conducted a visual survey at site to assess existing configuration, conditions, and usage of the structures.

To examine seismic risks for the structures in their status quo conditions, ImageCat performed risk analysis using SeismiCat, ImageCat' earthquake risk tool for individual sites. Results include tables and curves relating the severity of the estimated probabilistic risks for various durations of future usage (short- and long-term) along with corresponding information on building stability, and downtime.

ImageCat also qualitatively described the outcomes and implications of the other considered alternatives according to our understanding, conversations with BCHD, and review of preliminary financial feasibility studies conducted by other consultants (Cain Brothers, CBRE, 2020).

#### Reliance

This report may be used and relied upon by Beach Cities Health District (BCHD) and each of its respective successors and assigns.

#### **Organization of This report**

This report summarizes the results of ImageCat's seismic risk review and is organized as follows:

- 1. Site Seismic Hazards
- 2. Building Vulnerability
- 3. Seismic Risk Results
- 4. Limitations
- Appendices





### 1. Site Seismic Hazards

The earthquake hazards we considered include strong ground shaking, soil liquefaction, surface fault rupture and slope instability. Findings are drawn from published maps, a recent site geotechnical investigation report [Converse Consultants, 2016] and the ground shaking models of the U.S. Geological Survey (USGS).

### 1.1 Seismic Setting

California is the most seismically active of the United States. The San Andreas Fault strikes northnorthwest from the Mexican border, past Los Angeles, and San Francisco, until it veers offshore near Eureka. The San Andreas forms the active boundary between two tectonic plates in relative motion. To the west of the San Andreas Fault extends the Pacific Plate, while to the east lies the North American Plate. Along most of the fault, the boundary is held locked by tremendous forces as the plates build up strain energy. Eventually, the constraining forces are overcome along stretches of this boundary, allowing sudden relative motion between the two sides of the fault. The strain energy stored in the rock is violently released as seismic waves, radiating outward from the rupturing fault segment. At the ground surface, hazards that accompany large earthquakes may include strong ground shaking and surface fault rupture, liquefaction, and landslide.

Within the Los Angeles basin, a set of faults including the Malibu Coast, Hollywood, Santa Monica, Sierra Madre and Cucamonga faults, forms the boundary between two physiographic provinces. To the north of the boundary is the Transverse Ranges Province, where seismic activity dominated by reverse and thrust faulting, giving rise to the Santa Monica and San Gabriel mountains. To the south is the Peninsular Ranges Province which features strike-slip faulting such as the Newport-Inglewood and the Elsinore fault systems, and blind thrust faults, such as the San Joaquin Hills Thrust and the Puente Hills Thrust. The site is found south of the boundary, within the Peninsular Ranges. All of these local faults give rise to frequent earthquakes, with attendant strong ground shaking, soil liquefaction, surface fault rupture, landslide and other hazards.

Of particular interest to BCHD are the Palos Verdes Fault and the Newport-Inglewood Fault. These are the closest and most active faults that can strongly affect the building. The Newport-Inglewood Fault displays strike-slip motion and produced the 1933 Long Beach Earthquake (M6.3). It can produce an earthquake of M7.1 if its onshore segments rupture together. It is thought to link with offshore segments that continue south to the Rose Canyon Fault and are capable of producing a large event if they rupture together. The Palos Verdes Fault has been active in late Quaternary time and is capable of a M7.3 earthquake. Further details and technical fault descriptions from the USGS for the four closest faults are included in Appendix B.

### **1.2 Local Faulting**

The closest significant regional faults and their distances to the project site are tabulated below. Figure 1 shows the site location with respect to regional faults. These known faults all contribute to the ground shaking hazard and associated hazards at the site. Other, hidden faults also contribute to the hazard, and all of these faults are comprehensively considered in the USGS model.





### Distance from Site to Regional Faults

Fault Name	Туре	Limiting Magnitude	Distance (mi.)
Compton	RV	7.4	1.8
Palos Verdes	SS	7.3	2.4
Redondo Canyon	SS	6.2	3.0
Newport-Inglewood	SS	7.1	6.5
San Pedro Escarpment	RV	7.1	9.5
Puente Hills	RV	6.8	11.7
Santa Monica	SS	6.7	13.2
Elysian Park	RV	6.8	13.7
San Pedro Basin	SS	7.0	14.6
San Vicente	SS	6.2	14.6
Malibu Coast	SS	6.6	14.7
Anacapa-Dume	SS	7.1	15.2
Hollywood	SS	6.6	15.7
North Salt Lake	RV	6.0	16.0
Anaheim	SS	6.2	18.1
Raymond	SS	6.6	20.6

SS = Strike-slip; RV = Reverse

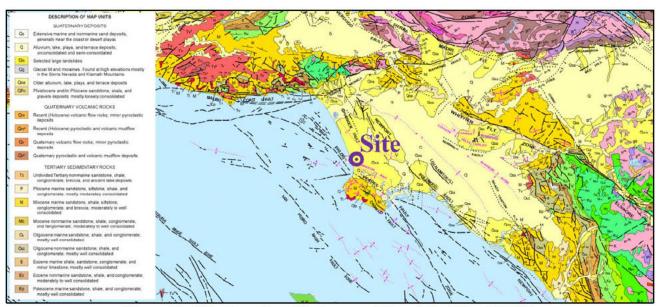


Figure 1 - Site Location, Geology and Local Faulting [CGS]



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### 1.3 Surface Fault Rupture

Surface fault rupture can cause vertical and horizontal offsets that damage underground utilities and structural foundations that cross the fault. The State of California maintains maps of active faults known to rupture the ground surface [California Geologic Survey, SP-42] for the purpose of preventing structures from being built across the potential surface fault rupture. No known surface-rupturing faults cross the site [Redondo Beach quadrangle, CGS, 1999]. Based on this brief screening review of local faulting, we do not expect local surface fault rupture to contribute to the seismic risks at the site during the useful life of the buildings. BCHD's Geotechical Engineer, Converse Consultants, came to the same conclusion.

### 1.4 Landslide

Historically, landslides triggered by earthquakes have been a significant cause of earthquake damage. Areas that are most susceptible to earthquake-induced landslides are steep slopes in poorly cemented or highly fractured rocks; areas underlain by loose, weak colluvial soils; and areas near or within previous landslide deposits. The relatively flat site is NOT found within a Zone of Required Investigation for Landslide as defined by the State of California [Redondo Beach quadrangle, CGS, 1999]. We do not expect the site to be subject to earthquake-induced slope instability. BCHD's Geotechical consultant, Converse Consultants, also concluded that the site should not experience earthquake-induced slope instability.

### 1.5 Liquefaction

Earthquake-induced liquefaction is a ground failure phenomenon in which loose, sandy soils below the water table lose shear strength when subjected to many cycles of strong ground shaking. The effects of liquefaction may include settlement, lurching and lateral spreading. Where liquefaction occurs beneath building foundations, large settlements or dislocations can cause high levels of structural damage.

The site is NOT found within a Zone of Required Investigation for Liquefaction as defined by the State of California [Redondo Beach quadrangle, CGS, 1999]. According to the recent Geotechnical investigation report [Converse Consultants, 2016], the site soils consist of a fill layer underlain by alluvial soils extending to the maximum explored depth of 61.5 feet Below Ground Surface (BGS). The fill layer consist of silty sand and clayey sand to depths ranging between 3 to 13 feet BGS. The alluvial sediments consist of older dune and drift sand. Groundwater was not encountered during site explorations. Considering the relatively dense site soils and the absence of a shallow groundwater table, the Geotechnical Engineer concluded that potential for liquefaction risk at site is low.

### **1.6 IBC Classification of Soils**

Site ground conditions affect the intensity and duration of ground shaking, as well as the shape of the ground motion response spectrum. In comparison to rock sites, soft soils amplify moderate ground motions, extending the duration of ground shaking, and shifting seismic energy to longer periods.

Based on the soil characteristics describe above and the site geotechnical report [Converse Consultants, 2016], ground conditions correspond to Site Class D as described in the International Building Code (IBC) and ASCE-7. The earthquake motions used in this study were computed directly for this condition.



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### 1.7 Strong Ground Shaking

### 1.7.1 Previous Ground Shaking

The Redondo Beach site has not been subject to high levels of ground shaking since the construction of the buildings in question (1957-1967). Prior to the construction of the towers, the site was strongly shaken in the 1933 Long Beach Earthquake (M6.4). Maps of the earthquake show shaking in the general area may have corresponded to Modified Mercalli Intensity (MMI) of VIII. See Appendix C – Earthquake Risk Glossary for a description of the Modified Mercalli Intensity scale, used prior to the deployment of widespread strong motion instrumentation. Other earthquakes occurring over the life of the existing structures include 1971 Sylmar (M6.6), 1987 Whittier-Narrows (M6), 1992 Landers (M7.3) and Big Bear (M6.8), and the 1994 Northridge (M6.7) event. Ground shaking intensities in these events were generally slight or slight to moderate, and we know of no reported damage from any of these past events.

### 1.7.2 Future Ground Shaking

Using the comprehensive probabilistic seismic hazard model from the U.S. Geological Survey [Petersen, Frankel, et al, 2014; Schumway et al., 2018], ImageCat has estimated the site ground shaking hazards. This model includes all of the major known surface faults. It also accounts for the scattered seismicity that is not associated with these major faults.

As an example of the level of seismicity and ground shaking at this site, we have estimated the levels of motion that have a 10% chance of being exceeded within the 50-year exposure. This level of ground shaking may be viewed as having an average return period of 475 years. The peak ground acceleration (**PGA**) is 0.47g, the short-period spectral acceleration (**Ss**) is 1.09g, and the 1-second spectral acceleration (**S1**) is 0.66g. In our risk estimates in Section 3, we make use of probabilistic hazards for this site at a wide range of annual probabilities (or equivalently, for a wide range of return periods).

### **1.8 Other Seismic Hazards**

The existing site grade is at elevations more than 150 feet above mean sea level. The site is not within a tsunami inundation zone [CGS] and we conclude that it should not be affected by tsunami hazards. Other seismic hazards such as fire and blast do not appear to affect this site.

### **1.9 Discussion of Hazards**

The seismic hazards for the site at 514 North Prospect Avenue, in Redondo Beach are dominated by frequent strong ground shaking. Other hazards such as earthquake-induced landslide, soil liquefaction or surface fault rupture do not appear to be significant at this site. The ground shaking hazard is stronger than assumed in the original design codes (i.e., the 1955 and 1964 editions of the Uniform Building Code), and the buildings' design predates the Importance Factor (I-factor) in the code, which increased the ground motions and resulting design forces for essential facilities like hospitals. New design and construction at the site to current codes can easily account for the seismic hazards at the site to provide a higher level of earthquake resistance and more resilent performance.





### 2. Building Vulnerability

All three structures (i.e., the North Tower, the South Tower, and the Elevator Tower) are of reinforced concrete construction. They all have complete gravity and lateral load resisting systems. The gravity loads are carried by reinforced concrete floors (concrete slab and pan joist system) that rest on concrete girders, columns, load-bearing walls, and columns that carry the loads down to the reinforced concrete foundations.

Lateral loads in buildings are caused by earthquakes or winds. In California, lateral loads from earthquakes often govern the design for this type of buildings. Reinforced concrete floor slabs act as rigid diaphragms and collect lateral loads in each floor. These loads are then distributed to the vertical lateral load resisting elements such as reinforced concrete shear walls and reinforced concrete moment resisting frames. These elements carry the loads down to reinforced concrete foundations. The North Tower has shear walls in both the north-south and east-west directions. It also has additional moment resisting frames in the east-west direction. The south tower has shear walls in the east-west direction, and moment resisting frames in the north-south direction. The elevator tower has a core system with shear walls around its perimeter.

All three of these buildings were designed and constructed before 1970. During the past 50 years, many substantial changes have occurred in analysis and design codes and procedures for reinforced concrete structures, including increases in seismic hazard levels and the resulting design forces. Most of these changes were the results of lessons learned from past earthquakes. The 1971 San Fernando Earthquake (M6.7) exposed major strength and ductility deficiencies in concrete structures designed under then-current provisions of the Uniform Building Code (UBC). Good earthquake performance requires both "strength" and "ductility." Strength is needed to keep the structure undamaged under low-to-moderate earthquake motions. Ductility ("toughness") requires reinforcement detailing to confine the concrete and withstand overloads and large deformations while maintaining strength and stability. These observations of failures in led to major revisions in requirements for design of new concrete buildings.

For existing buildings (similar to the subject buildings), national standards like ASCE 41-17 "Seismic Evaluation and Retrofit of Existing Buildings" provide appropriate methods to identify the existence and severity of various seismic deficiencies that can affect building's performance in future events in terms of damage and stability. The standard also provides guidance on the retrofit methods. The seismic evaluation study by NYA (dated 2018) followed this standard to identify deficiencies that can lead to stability issues affecting life-safety, as well as affecting structural and nonstructural damage, with implications for repair costs and downtime. ImageCat's review of NYA's report and discussions with NYA have improved our understanding of these buildings.

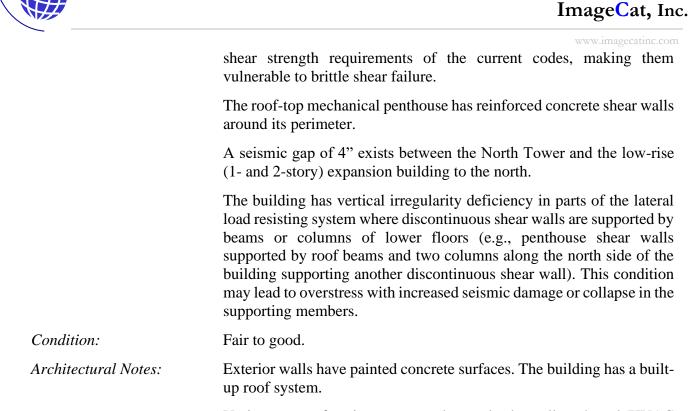
We note that several cities in California (e.g., Los Angeles, San Francisco, Santa Monica, etc.) are now citing older, nonductile (or "brittle") reinforced concrete buildings under ordinances requiring evaluation of known typical deficiencies followed by seismic retrofit design and construction (or demolition) where these deficiencies are confirmed. At present, the City of Redondo Beach does not have such an ordinance in force, but it is possible in the future that the City will enact one. Any plans to continue use of these buildings over the long term should consider this possibility.

The sections below present findings from our review of original Structural drawings, visual site survey, and discussions with Structural Engineers from NYA in more detail and in technical terms.



### 2.1 Building Seismic Vulnerability

2.1.1 North Tower		
Basis:	Original Architectural and Structural design drawings (dated 1957); Site geotechnical investigation report [Converse Consultants, 2016]; Seismic Evaluation Report [NYA, 2018]; Visual site survey by R. Imani PhD, PE, SE of ImageCat on 8/11/2021.	
Architect:	Walker, Kalionzes, Klingernan Architects, Los Angeles, CA.	
Structural Engineer:	Henry M. Layne, S.E.	
Geotechnical Engineer:	The original Geotechnical Engineer is not identified on the drawings.	
Year Built:	1957	
Design Code:	The 1955 Edition of the Uniform Building Code (UBC)	
Height:	4-story with a roof-top mechanical penthouse and 1 basement level.	
Materials:	Concrete has 28-day compressive strength (f'c) of 2,000 psi for slab- on-grade, and 2,500 psi for all other elements. Reinforcing steel conforms to ASTM A305, intermediate grade. All steel pipe columns are ASTM A53, Grade B.	
Foundations:	Reinforced concrete spread footings, continuous strip footings and a 4" thick slab-on-grade. Maximum allowable soil bearing pressure is 5,000 psf.	
Gravity System:	One way reinforced concrete slab spans over reinforced concrete pan joists resting on reinforced concrete girders that are supported by reinforced concrete columns or load-bearing walls. These elements transfer the loads down to reinforced concrete foundations.	
Lateral System:	Reinforced concrete floor slabs act as rigid diaphragms, collecting and redistributing lateral forces to reinforced concrete shear walls acting in both directions of the building. Deep reinforced concrete spandrel beams frame into concrete columns to form moment-resisting frames on the exterior lines in the east-west direction. These elements transfer the loads down to reinforced concrete foundations.	
Remarks:	Reinforced concrete shear walls are 6" to 12" thick with 2 layers of vertical and horizontal reinforcement (except for the 6" thick walls). Distributed horizontal and vertical reinforcing typically consists of #4 bars spaced at 11 to 17 inches on center.	
	Spandrel beams have #5, #6 or #9 continuous bars at top and bottom, and #3 or #4 stirrups spaced at 16 or 17 inches on center. Reinforced concrete columns have square, rectangular, or circular sections, with #6, #7 or #8 vertical bars and #2 ties spaced at 8 or 12 inches on center, or 3/8" diameter spirals with a 1-3/4" pitch. Transverse reinforcing for both spandrels and columns are significantly less than the ductility and	



*Equipment Notes:* Various types of equipment were observed to be well-anchored (HVAC units on roof, supply fans in roof-top penthouse, water heaters, elevator machinery, etc.

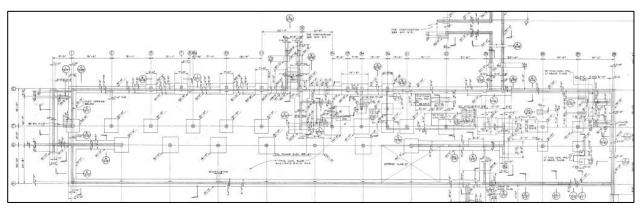


Figure 2 – Foundation and Basement Plan (North Tower)



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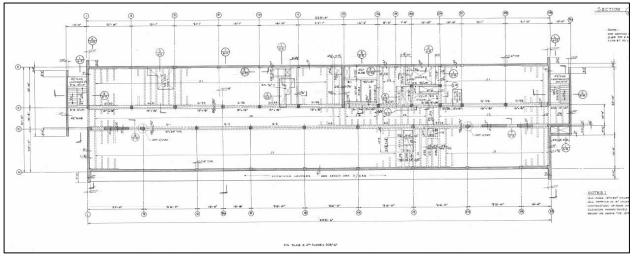


Figure 3 – 4<sup>th</sup> Floor Framing Plan (North Tower)

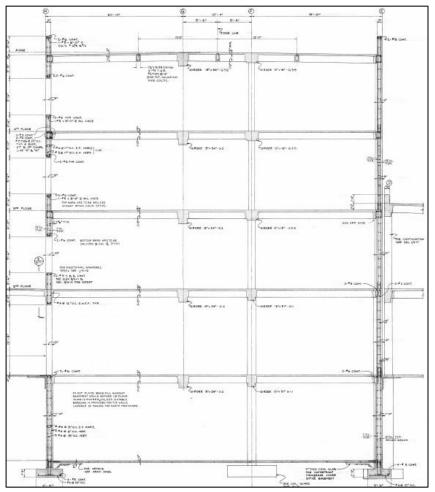
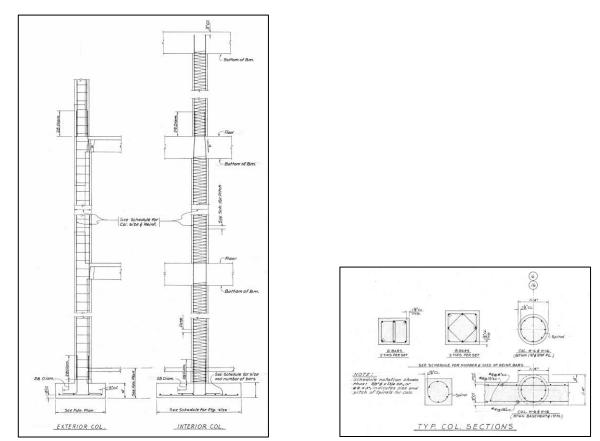


Figure 4 – Building Section (North Tower)







**Figure 5 – Column Elevation and Details (North Tower)** 

#### 2.1.2 South Tower and Elevator Tower

Basis:	Original Architectural and Structural design drawings (dated 1967); Site geotechnical investigation report [Converse Consultants, 2016]; Seismic Evaluation Report [NYA, 2018]; Visual site survey by R. Imani PhD, PE, SE of ImageCat on 8/11/2021.	
Architect:	Kalionzes, Klingernan Architects, Los Angeles, CA.	
Structural Engineer:	Henry M. Layne, S.E.	
Geotechnical Engineer:	The original Geotechnical Engineer is unknown, but the Architectural drawings reproduce soil borings for the site.	
Year Built:	1967	
Design Code:	The 1964 Edition of the Uniform Building Code (UBC) assumed based on the year of construction. The Manual of Standard Practice for Reinforced Concrete Construction, Western Concrete Reinforcing Steel Institute is cited for concrete construction. The AISC Code (1963) is cited for steel construction.	



Height:	4-story with a roof-top mechanical penthouse and 1 basement level.
Materials:	Concrete has 28-day compressive strength (f <sup>2</sup> c) of 2,500 psi for slab- on-grade and foundations, and 3,000 psi for all other elements. Reinforcing steel conforms to intermediate grade bar, with deformations per ASTM A305. Structural steel conforms to ASTM A53, Grade B for pipe columns and A36 for others.
Foundations:	Reinforced concrete spread footings, continuous strip footings and a 5" thick slab-on-grade.
Gravity System:	One way reinforced concrete slab spans over reinforced concrete pan joists resting on reinforced concrete girders that are supported by reinforced concrete columns. These elements transfer the loads down to reinforced concrete foundations.
Lateral System:	Reinforced concrete floor slabs act as rigid diaphragms, collecting and redistributing lateral forces to reinforced concrete shear walls in the east-west direction, and moment resisting frames (deep spandrel beams connected to columns) in the north-south direction of the South Tower. These elements transfer the loads down to reinforced concrete foundations.
	The elevator tower has a 3" seismic gap with the North and South Towers, with concrete shear walls around its perimeter that carry lateral loads to foundations.
Remarks:	Reinforced concrete shear walls are 10" thick (12" thick in the basement) with 2 layers of vertical (#4 bars spaced at 18" on center) and horizontal (#4 bars spaced at 16" on center) reinforcement.
	Reinforced concrete columns have rectangular sections of various sizes, with #7, #8 or #9 vertical bars and #4 ties spaced at 4 to 10 inches on center for columns on exterior lines. Interior columns have #3 ties spaced at 4 to 10 inches on center. Insufficient transverse reinforcement and lack of ductile detailing especially for the interior columns may lead to brittle shear failures when subjected seismic lateral movement (i.e., inter-story drift).
	Deep spandrels typically have #4 ties spaced at 12 inches on center (limited cases were seen with double #4 ties at 12 inches on center). These spandrels create captive columns along the east and west side the building that are prone to brittle shear failure during a seismic event.
	The roof-top mechanical penthouse has reinforced concrete shear walls around its perimeter.
	The building has vertical irregularity deficiency in parts of the lateral load resisting system where discontinuous shear walls are supported by beams or columns of lower floors (e.g., penthouse shear walls

supported by roof beams and a column at the basement along the north



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side of the building supporting another discontinuous shear wall). This condition may lead to additional seismic damage and overstress in the supporting members.

*Condition:* Fair to Good.

Architectural Notes:

**Equipment Notes:** 

Exterior walls have painted concrete surfaces. The building has a builtup roof system.

Various types of equipment were observed to be well-anchored (HVAC units on roof, supply fans in roof-top pent-house, water heaters, elevator machinery, etc.)

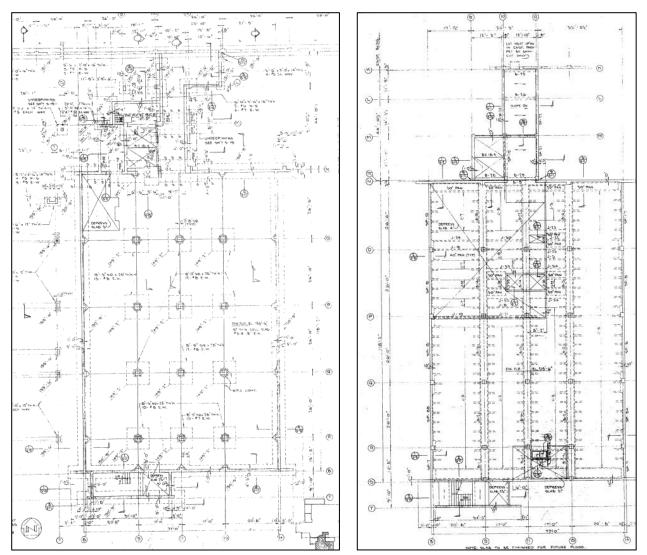


Figure 6 – Foundation and Basement Plan (Left), Roof Level Plan (Right) (South Tower and Elevator Tower)



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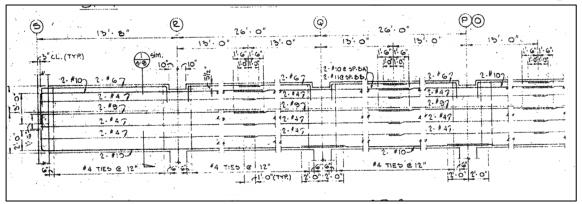


Figure 7 – Typical Spandrel Elevation (South Tower)

#### 2.2 Additional Site Visit Notes

On August 11, 2021, R. Imani, Ph.D., P.E., S.E. of ImageCat conducted a visual survey of the 514 North Prospect building to observe current configuration, conditions, and usage. Dr. Imani met with Ms. Valerie Lee (Administrative Services Manager, BCHD) and a member of maintannee staff to walk the perimeter and inside of the buildings as well as on the roofs and in major equipment areas.

The site is generally flat. The exterior is mainly painted concrete surfaces and appears to be in good condition. The equipment at site is mostly at the same age as the buildings (with some new replacements) and appear to be anchored. These include HVAC units on the roof, supply fans and elevator machinery inside the mechanical penthouses, diesel fueled generators, transformers and other electrical panels inside rooms in the basement. Other equipment is located inside a separate building referred to as the Central Plant (located north-west of the North Low-Rise Building), which is not part of the scope for this study.

The buildings are in overall fair to good condition. Signs of age were observed, but no significant visible structural damage. Some rusting was visible on the exposed steel elements and anchorage material. The buildings are equipped with fire alarm and sprinkler systems. The main gas supply pipe observed outside the buildings is not equipped with an automatic earthquakle shut-off valve.

#### 2.3 Building Stability and Qualitative Damage Discussion

All three structures (i.e., the North Tower, South Tower, and Elevator Tower) have complete and gravity load-carrying and lateral force-resisting systems. The North Tower was designed under the 1955 Uniform Bulding Code (UBC). The South and Elevator Towers were most probably designed under the 1964 edition of UBC. Both of these design codes pre-date the 1976 edition of UBC and, in addition to having a general seismic strength deficiency, can be classified in the non-ductile concrete structures, which are prone to brittle failure in seismic events due to lack of ductile detailing in various structural elements.

ImageCat has not performed structural calculations or developed detailed structural engineering models of the buildings. Instead, we have relied on the seismic evaluation performed by Nabih



Youssef Associates as documented in their report dated 2018. Their evaluation followed ASCE 41 methods, and included structural calculations and computer modeling.

Based on our review of the design documents and discussions with Engineers from NYA:

- In the North Tower, two columns along the north side of the building at level 2 are also supporting a discontinous shear wall. The elements supporting discontinous walls (i.e., beams, columns and diaphragm) can get overstressed during seismic events. Larger openings at first floor for some of the shear walls in the north-south direction may also lead to overstress in the shorter wall segments and a general lack of seismic strength in this floor. Captive columns created by deep spandrel beams along the north and south sides of the building are prone to brittle shear failure under seismic loading. The North Tower also has a vertical irregularity seismic deficiency caused by discontinuity of the shear walls around the roof-top penthouse, which are supported by roof-level beams.
- The South Tower has similar shear wall discontinuity issues (beams at roof level and a column in the basement are supporting shear walls above), and captive columns along the east and west sides of the building which are part of the moment frames as the only seismic load risisting elements in the north-south direction. These frames lack seismic strength and ductility and will be overstressed in seismic events.
- The elevator tower basically consists of a shear wall core that is continuous throughout its height to the foundations. Even though the level of seismic detailing is still below the minimums per current codes, the Elevator Tower should show generally adequate seismic performance.

Considering the deficiencies mentioned above, The North and South Towers in their current conditions may experience significant structural damage and do not meet the life safety requirements under the BSE-1E and BSE-2E hazard scenarios considered in the ASCE 41 standard for seismic evaluation of existing buildings.

In less technical terms, as these buildings undergo earthquake loads and experience lateral (sidesway) deformations, the lateral load resisting systems will get overstressed due to lack of strength. Overloading of these systems would lead to larger building deformations in ductile structures. However, since these buildings also lack ductility and cannot go through larger deformations, several elements including shear walls, columns and deep spandrel beams are expected to fail in a brittle manner (i.e., sudden breaking and failure rather than gradual deformation). For elements that are also carrying gravity loads, brittle failure from earthquake loads will lead failures in columns and other elements, resulting in partial or complete collapse. This translates to a significant life-safety concern. The significant damage or failure of structural systems is also combined by major damage to non-structural components (i.e., architectural finishes, ceilings, tiles, etc.) and building contents. A strong earthquake can lead to partial or complete collapse and loss of life, or result in damage that prompts the City to "red-tag" so that one or more of the buildings cannot be occupied. Even in less intense earthquake shaking, damage to non-structural components and contents can interrupt medical building operations for extended periods.

Estimated damage and collapse probablties (related to life-safety) under various hazard scenarios are studied in Section 3.





## 3. Seismic Risk Results

#### 3.1 Brief Overview of Methods Used and Definitions

ImageCat performed seismic risk analysis based on the findings from review of the seismic hazards and the vulnerability assessment. In ImageCat's loss estimates, we have used ground motions from the 2014 USGS National Seismic Hazard Mapping Project. Structural damage models are adapted from "Code-Oriented Damage Assessment for Buildings" or CODA [Graf & Lee, EERI Earthquake Spectra Journal, February, 2009] and ATC-13, "Earthquake Damage Evaluation Data for California," [Applied Technology Council, Redwood City, CA, 1985 and ATC 13-1, 2002]. Seismic risk terminology follows guidelines issued by the American Society of Testing and Materials [ASTM E 2026-16a].

These models are semi-empirical, combining actual historical building performance data from past earthquakes, expert opinion, and other means to produce loss estimates for a particular class of structures. The models relate damage to seismic design parameters: building period (T), base shear (V/W or Cs), overstrength and ductility (through the R-factor). Engineering judgment is used to account for other building-specific structural features that affect structural performance (regularity, continuity, etc.). In this study, a Professional Engineer from ImageCat assessed the specific features of the building that affect seismic performance and adjusted the vulnerability models so that the risk results can reflect the particular building being examined.

Probable Loss (PL) describes the level of building damage from earthquake, expressed as a fraction of the building replacement value, having a stated probability of exceedance within a given exposure period. Alternatively, a level of earthquake damage having a stated return period. Probable Loss is found by considering all levels of earthquake hazard that may occur for the site in question, the building damage associated with each hazard level, and the variability of building damage within each hazard state. ImageCat recommends 'Probable Loss' (PL) as the best index of risk, since it relates loss directly as a function of probability.

#### 3.2 Loss Estimates and Implications for Various Planning Alternatives

#### 3.2.1 Maintain Status Quo – No Project to Be Planned or Executed (ALT 1)

Table A presents the probablistic seismic hazard intensities that have been used as input for the seismic risk assessment process for the buildings, examining time horizons of 3, 5, 10, 20, and 50 years. Each row in Table A provides various measures of intensity for a given probabilistic seismic hazard scenario. The intensity measures include Peak Ground Acceleration (PGA), the short-period (0.2 second) spectral acceleration (Ss), and the 1-second spectral acceleration (S1), all in units of g, where 1.0g is equal to the acceleration due to gravity.

Tables B and C below provide estimates of seismic risks for the buildings (i.e., North and South Towers) in their current condition, with no further actions taken. These estimates include building damage (a range of PL values as percentage of the total building replacement cost), downtime (a rough range of days to return to full operations), and probability of collapse (relevant to life-safety concerns). Results provided in each row only have a 10% probability of exceedance (i.e., becoming worse) during the period of considered exposure (i.e., 3, 5, 10, 20, and 50 years).

The ranges for the results attempt to indicate the level of uncertainty that should be considered for risk estimations of this type with complexities in characterization of both the seismic hazard and building vulnerability parameters.



Results are presented separately for the North and South Towers. As mentioned in the previous sections, even though the level of seismic detailing for the Elevator tower is still below the minimums per current design codes, it should generally provide adequate seismic performance due to the presence of continous shear wall core around its perimeter. The North and South Towers comprise the majority of value for the property and the major seismic deficiencies. As such, decisions for planning alternatives should be made according to results from the two towers.

Table A – Probabilistic Seismic Hazard Intensities			
Seismic Hazard Scenario	PGA	Sa(0.2s)	<b>S1</b>
10% Probability of Exceedance in 3 Years	0.104g	0.265g	0.113g
10% Probability of Exceedance in 5 Years	0.146g	0.367g	0.163g
10% Probability of Exceedance in 10 Years	0.223g	0.544g	0.260g
10% Probability of Exceedance in 20 Years	0.318g	0.760g	0.398g
10% Probability of Exceedance in 50 Years	0.473g	1.090g	0.662g

Table B - Seismic Risk Estimates for the North Tower			
Seismic Hazard Scenario	PL (%)	Downtime (Days)	Probability of Collapse
10% Probability of Exceedance in 3 Years	11-13%	135-175	1-3%
10% Probability of Exceedance in 5 Years	17-20%	210-255	3-8%
10% Probability of Exceedance in 10 Years	26-34%	270-345	9-19%
10% Probability of Exceedance in 20 Years	37-48%	390-525	20-34%
10% Probability of Exceedance in 50 Years	51-65%	570-750	37%-55%

Table C - Seismic Risk Estimates for the South Tower			
Seismic Hazard Scenario	PL (%)	Downtime (Days)	Probability of Collapse
10% Probability of Exceedance in 3 Years	6-10%	110-140	1-2.5%
10% Probability of Exceedance in 5 Years	12-16%	165-205	3-7%
10% Probability of Exceedance in 10 Years	21-28%	255-330	8-16%
10% Probability of Exceedance in 20 Years	31-42%	350-465	18-30%
10% Probability of Exceedance in 50 Years	45-57%	510-690	35-49%

The 'status quo' alternative presents no upfront (immediate) costs or loss of service and income to BCHD, such as those that would result from demolition or retrofit construction. However, this exposes BCHD to significant levels of risk in terms of building damage and downtime losses and potential liability for loss of life, should an earthquake occur. The building damage, downtime, and probability of collapse estimates with 10% probability of exceedance in the next 3 to 5 years are basically close to what would be expected, and deemed acceptable by most commercial lenders and institutional owners, from new buildings over a full lifetime (i.e., a 50-year exposure period). Appendix E provides additional information on the objectives of seismic design codes and the corresponding acceptable risk. Appendix F provides information on common seismic risk criteria followed by commercial real estate lenders and institutional owners.



**Beyond the next 3-5 years, the risk picture is different.** Risk results presented for exposure periods of 10 to 50 years are significantly high, with probabilities of collapse that would likely be deemed unacceptable, especially for buildings that are used for assisted living, memory care, or other medical purposes.

#### 3.2.2 Demolish Now (ALT 2)

This alternative would avoid any of the seismic risks described in the tables above. While a replacement building is being constructed (which may take 3 to 5 years), operations would need to be transferred to an alternative location, with the attendant costs and disturbance. The implications for this alternative include:

- 2a. Demolition costs This includes permitting fees, basic demolition and disposal costs which can increase significantly if asbestos is confirmed to have been used during original construction, and debris hauling and landfill fees (if not included in the demolishing contractor's fees).
- 2b. Loss of service and income (temporarily or indefinitely) As operations halt for demolition, and until a temporary off-site facility is procured or leased to transfer operations. Expected costs include:
  - 2b.1 Initial setup and recurring annual costs of relocating BCHD's current operations (including community health and fitness programs which are separate from other private leases) to an off-site facility.
  - 2b.2 Loss of annual rental income from various private leases currently active in the 514 N. Prospect building. In addition to loss of income, there may be additional implications for BCHD due to breaking of ongoing leases prior to their expiration dates, unless relevant exceptions were provided in the lease terms.
  - 2b.3 If BCHD decides to construct a new replacement facility, costs of funding the planning and construction process would also apply to this alternative. These are described further in the next alternative.

#### 3.2.3 Demolish in the Next 3-5 Years with Completion of a Replacement Facility (ALT 3)

This alternative balances near-term needs for service continuity with substantial progress toward seismic resilience. It presumes acceptance of the seismic risks described above for the next 3 to 5 years. Construction of a new facility could commence as the existing buildings continue current operations without loss in service or revenue, and with transfer of operations upon completion, followed by demolition and removal of the older buildings.

BCHD has already conducted preliminary studies on the market demand and financial feasibility of constructing a new Assisted Living (AL) and Memory Care (MC) facility by considering two scenarios (i.e., a 5-story vs a 6-story building). The 6-story option was recommended to be pursued [Cain Brothers, 2020]. We note that those studies are preliminary and BCHD may conduct further reviews and updates based on the evolving market conditions, especially with regard to COVID 19.







If this alternative is pursued, Implications for BCHD include:

- 3a. No disruption of service or loss of income from the current activities as the existing buildings will remain operational until a coordinated transfer occurs upon completion of construction of the new facility.
- 3b. Construction of a new AL and MC facility (3 to 5 years):
  - 3b.1 Project planning, financing (debt + equity from investors), design, and construction needs to be completed in the next 3-5 years, during which seismic risks for the existing buildings are acceptable.
  - 3b.2 Since this is a new design project, BCHD would have the opportunity to set objectives for functionality (per current and future market demand), and for building performance, i.e., code-minimum or beyond current codes for Structural, Architectural, and for performance of Mechanical/Electrical/Plumbing (M/E/P) equipment and medical service equipment. For instance, BCHD may wish to specify seismic performance criteria which is beyond minimum code requirement of achieving life-safety, leading to a design with a much-improved functional recovery time after a seismic event. This is highly recommended as relocation of residents of the AL and MC facilities can become extensively challenging post event. Having a higher seismic rating can also make the new facility attractive in a highly seismic area.
  - 3b.3 BCHD will need to plan for a coordinated transfer of current operations to the new facility while minimizing potential disruptions. This includes operations run by BCHD or any long-term leases for tenants that would need to be transferred to the new facility.
- 3c. Demolition costs to remove the older building (similar to item 2a above).

#### 3.2.4 Seismic Retrofit of the Existing Buildings (ALT 4)

Due to the complexities of the seismic deficiencies in these buildings, an effective retrofit design may require large portions or all of the buildings to be vacated during construction. As such, even though the cost of retrofit may be lower than cost of construction for a new replacement facility, much or all of the costs associated with relocation of current operations to another location may be incurred as for alternative 2 (i.e., demolish now). Further, there are limits to the improvements in seismic performance that can be achieved through retrofit at acceptable cost.

BCHD engaged NYA to conduct a seismic evaluation of the existing 514 N. Prospect building. NYA identified several seismic deficiencies for the North and South Towers, and provided a list of recommended seismic retrofit items. These recommendations were "conceptual" and intended to describe scope for rough order-of-magnitude cost estimation purposes [NYA, 2018]. According to ImageCat's conversations with BCHD, Cain Brothers conducted a financial feasibility study for the seismic retrofit alternative, using cost estimations for the retrofit project that were provided by CBRE based on NYA's recommendations. Considering retrofit costs and other financial information related to BCHD's current and potential future operations and revenue, Cain Brothers concluded that the seismic retrofit alternative is not financially feasible [Cain Brothers, 2020]. ImageCat is not in a position to verify the accuracy of the retrofit cost estimates and has asked BCHD to share additional documents with NYA, so they can (if desired) verify that current cost estimates reasonably represent





NYA's list of recommended retrofits and the incidental costs that would be incurred. These estimates should also need to be updated for current market conditions. However, ImageCat can qualitatively describe the following implications for the seismic retrofit alternative:

- 4a. Loss of service and income (temporarily until completion of the retrofit project), costs incurred due to transfer of operations to an offsite facility and other implications regarding breaking of on-going private leases (see items 2b.1, 2b.2 and 2b.3 above for more details as this is a shared implication with the "demolish now" alternative).
- 4b. Retrofit Project
  - 4b.1 Financing, design and construction for the retrofit program needs to be completed in a reasonable time to reduce negative financial impacts. This was deemed to be financially infeasible by other consultants as mentioned above.
  - 4b.2 Seismic retrofit projects are usually restricted from various aspects (time, costs, space) as they need to be done within the existing conditions of the building and still end up more cost-efficient compared to new construction. Given these restrictions, there are limits to the improvements that can be made to the structure's seismic performance. For the current 514 N. Prospect building, a cost-effective seismic retrofit can improve the life-safety performance up to a reasonable extent. However, attempts to achieve higher performance objectives that may be desired by BCHD (e.g., improving the performance to current code level or beyond) would lead to costs that are comparable or more than new construction.
  - 4b.3 Seismic retrofit will improve structural performance, but the functionality of the building will be constrained by its original configuration, layout and systems of the 1950s and 1960s. This will not be in line with the demands of the current market. This challenge can only be addressed by combining the structural retrofit with a comprehensive renovation project, which could increase costs to surpass new construction. Making significant changes in various building elements would also trigger requirements to upgrade many or all of the M/E/P equipment in the building.
- 4c. Once the project is over, BCHD would need to increase current rental rates significantly for many years to reach the break-even point with regard to retrofit costs and the income lost during the retrofit project. The project will also significantly deplete BCHD's cash reserves.
- 4d. Finally, the retrofitted building would still expose BCHD to a higher level of risk in terms expected damage and downtime from earthquakes over the remaining life of the building, compared to reduced risk levels that can be achieved via new construction.

#### 3.3 Summary and Recommendation

The following table summarizes the risks and implications described above for the four alternatives considered in this study.



Table D – Summary of Risks and Implications for Various Alternatives			
No.	Description	Seismic Risks	Implications
1	No Action – No Project to be Planned or Executed (Maintain Status Quo)	Next 3-5 years: See seismic risks described for alternative 3. Next 10-50 years: Estimated risks are significantly high, with probabilities of collapse likely deemed unacceptable, especially for buildings that are used for assisted living, memory care, or other medical purposes.	This alternative has no immediate costs, but will expose BCHD to significant (and likely deemed unacceptable) economic and life- safety risks due to future probabilistic seismic activity in the area.
2	Demolish Now	N/A	This alternative avoids seismic risks, but leads to loss of service and income (temporarily or indefinitely), as operations halt for demolition, and until a temporary off-site facility is procured or leased with the attendant costs to transfer operations.
3	Demolish in the Next 3-5 Years and Replace with New Buildings	The building damage, downtime, and probability of collapse estimates with 10% probability of exceedance in the next 3 to 5 years are generally consistent with those deemed acceptable by most commercial lenders and institutional owners, from new buildings over a full lifetime (i.e., a 50-year exposure period).	This alternative balances near-term need to maintain service with the long-term goal to improve seismic resilience. It presumes acceptance of the seismic risks described for the next 3 to 5 years. BCHD will have the opportunity to set objectives for building functionality (per current and future market demand), and performance (architectural, structural, and M/E/P). This option has been deemed financially feasible in preliminary studies by other consultants.
4	Seismic Retrofit of Existing Buildings	While the retrofit project is being planned and constructed, seismic risk levels are similar to those mentioned in alternative 3, except for the reduced life- safety concerns as the buildings will be vacated, leaving just the construction crew at site during the retrofit project. Seismic risks after the completion of the project will substantially reduce in terms of life-safety, with less likely reductions in the building damage and downtime categories due to the limitations of cost- effective retrofit projects.	Complexities of the retrofit construction will necessitate vacating the existing buildings, thereby requiring procurement of off-site temporary facilities with the attendant costs to transfer operations. There are limits to the improvements in seismic performance that can be achieved through retrofit at acceptable cost. The functionality of the building will also be limited by its original configuration from 1960s. This option has been deemed financially infeasible in preliminary studies by other consultants.

From the above table, it appears that Alternative No. 3, "Demolish in the Next 3-5 Years and Replace with New Buildings" provides the best choice among the four alternatives, consistent with BCHD's defined objectives.





# 4. Limitations

All work was performed by Professional Engineers (Civil and Structural). The scope of work performed included assessment of geologic hazards based on published maps, the recent geotechnical investigation report [Converse Consultants, 2016], and ground shaking models adapted by ImageCat from the U.S. Geological Survey.

We reviewed various available Architectural and Structural design drawings (original and expansion sets), and the Seismic Evaluation report [Nabih Youssef Associates (NYA), 2018]. We conducted multiple discussions with Engineers from NYA to obtain a detailed understanding of their findings on the structure's characteristics and current conditions and shared our observations. A Structural Engineer from ImageCat conducted a visual survey at site to assess existing configuration, conditions, and usage.

To examine seismic risks for the structures in their status quo conditions, ImageCat performed risk analysis using SeismiCat, ImageCat' earthquake risk tool for individual sites. Results include tables and curves relating the severity of the estimated probabilistic risk to various return periods (short-and long-term) along with corresponding information on building stability, and downtime.

ImageCat also qualitatively described the outcomes and implications of the other considered alternatives according to our understanding, conversations with BCHD, and review of various financial and feasibility studies conducted by other consultants [Cain Brothers, CBRE, 2020].

ImageCat did not design the buildings, and design and construction professionals bear responsibility for the structure. Additional design deficiencies may be revealed through detailed structural analysis and calculations -- beyond the scope of the current review. Our seismic risk findings assume that the construction will utilize good materials, conforming to the prevailing code and good practice. Additional risk (unexpected earthquake damage) may result if poor materials or construction practices are used, or if the completed construction deviates from the approved designs. Construction quality should be verified upon completion.

Seismic risk assessment is subject to many uncertainties - in the estimation of seismic hazards, and in estimating building performance given the seismic hazards. The models used reflect the current state of knowledge and its limitations.

ImageCat warrants that its services are performed with the usual thoroughness and competence of the consulting profession, in accordance with the current standard for professional services, in the location where the services are provided. No other warranty or representation, either expressed or implied, is included or intended in its proposals or reports.



### - o O o -

We are pleased to have the opportunity to provide seismic risk consulting services to BCHD. Should you have any questions regarding the results of this seismic risk assessment, please email or call.

Sincerely,

ImageCat, Inc.

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Reza Imani, PhD., P.E., S.E. Manager, Structural Engineering & Risk Mitigation

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William P. Graf, P.E. Civil Vice President, Engineering

Attached:

- A. Nabih Youssef Associates, March 27, 2018, "Seismic Evaluation of Beach Cities Health District 514 North Prospect Avenue & Central Plant Redondo Beach, CA"
- B. Fault Descriptions
- C. Earthquake Risk Glossary
- D. Qualifications
- E. Seismic Design Code Objectives
- F. Commercial Real Estate Lender and Owner Criteria for Seismic Risk





# **Appendix A – NYA's Seismic Evaluation Report**

Nabih Youssef Associates, March 27, 2018, "Seismic Evaluation of Beach Cities Health District 514 North Prospect Avenue & Central Plant Redondo Beach, CA"

SEISMIC EVALUATION Of

### Beach Cities Health District 514 North Prospect Avenue & Central Plant Redondo Beach, CA

Prepared for:

Beach Cities Health District 514 North Prospect Avenue, 1<sup>st</sup> Floor Redondo Beach, CA 90277



Prepared by:

#### Nabih Youssef Associates

Structural Engineers 550 South Hope Street, Suite 1700 Los Angeles, California 90071 NYA Job # 17171.00

March 27, 2018

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- 1.2
- SEISMIC EVALUATION 2.0 2.1 **Identified Deficiencies**
- 3.0 RECOMMENDATIONS

#### 1.0 **BUILDING DESCRIPTION**

The former hospital building at 514 North Prospect was originally constructed in 1958 and consists of a 4-story tower (referred to hereinafter as the north tower) and singlestory extension to the north. The south tower and elevator tower were added in 1967 and each consists of 4-stories. The north tower, elevator tower, and south tower have a single story basement. There are seismic joints that structurally separate the north low rise, north tower, elevator tower and south tower into four discrete structures. The central plant is a stand-alone single-story building. Refer to Figure 1 for an aerial view of the project site.



Figure 1 - Aerial View of 514 North Prospect and Central Plant

#### 1.1 Gravity System

The gravity framing system for the north low rise, north tower, elevator tower, and south tower typically consists of concrete slabs  $3-4 \frac{1}{2}$ " thick supported by concrete joists and girders. The floor and roof framing is supported by concrete columns that extend down to the foundation.

The gravity framing system for the central plant consists of plywood sheathing at the roof supported by timber joists and girders. The timber girders are supported by steel pipe columns at the interior of the building and reinforced masonry walls along the perimeter.

#### 1.2 Lateral System

The lateral force resisting system for the north tower consists primarily of concrete shear walls in both directions of the building. There are also deep concrete spandrels framing to concrete columns along the north and south sides of the building that act as moment frames (refer to figure 2). The floors and roof contain concrete slabs that form rigid diaphragms that distribute seismic induced forces to the walls and frames.



Figure 2 - View of South Side of North Tower

The lateral force resisting system for the east-west direction of the south tower consists of concrete shear walls located along the north and south sides of the building. In the north-south direction there are deep concrete spandrels framing to concrete columns (similar to the north tower) that act as moment frames. The floors and roof contain concrete slabs that form rigid diaphragms that distribute seismic induced forces to the walls and frames.

Both towers have a mechanical penthouse that sits on top of the roof that contains concrete shear walls around the perimeter. Most of the shear walls at both penthouses are discontinues and supported by concrete beams at the roof.

The lateral force resisting system for the north low rise building consists of multiple concrete shear walls in both directions of the building. The roof consists of a concrete slab that forms a rigid diaphragm that distributes seismic induced forces to the shear walls.

The lateral force resisting system for the elevator tower consists of concrete shear walls forming a core around the elevator that are continuous to the foundation.

The lateral force resisting system of the central plant consists of reinforced masonry shear walls around the perimeter of the building. The roof consists of a plywood diaphragm and anchors connecting the perimeter masonry walls to the timber framing (refer to figure 3).



Figure 3 -View of Central Plant

#### 2.0 SEISMIC EVALUATION

A Tier 1 and deficiency only Tier 2 evaluation of the building's expected seismic performance was performed using ASCE 41-13, *Seismic Evaluation and Retrofit of Existing Buildings*. ASCE 41 is a national standard used to seismically evaluate existing buildings. The parameters used to for the evaluation are listed in Table 1. Assumed properties used in the evaluation were based on existing drawings and ASCE 41-13.

Performance Level	Life Safety	
	Collapse Prevention	
Seismic Hazard Level	BSE-1E (20% in 50 year event)	
	BSE-2E (5% in 50 year event)	
Level of Seismicity	High $(S_{ds} > 0.5g \text{ and } S_{d1} > 0.2g)$	
Building Type	C1 (Concrete Moment Frames)	
	C2 (Concrete Shear Walls, Stiff Diaphragm)	
	RM1 (Reinforced Masonry Bearing Walls, Flexible Diaphragm)	
Soil Type	D	
Seismic Parameters	$S_{XS,BSE-1E} = 0.762g$	
	$S_{X1,BSE-1E} = 0.419g$	
	$S_{XS,BSE-2E} = 1.192g$	
	$S_{X1,BSE-2E} = 0.660g$	

Table 1 – Evaluation Pa	rameters
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### 2.1 Identified Deficiencies

Based on the results of the analysis performed, extensive deficiencies were identified in both the north and south towers, and minor deficiencies were identified in the central plant. No deficiencies were identified for either the north low rise or elevator tower.

The identified deficiencies in the north tower include the following:

- The concrete beams at the roof that support the discontinuous shear walls in the penthouse above are overstressed in shear and flexure.
- Portions of the roof diaphragm are overstressed in shear.
- Two columns along the north side of the building at level 2 that support a discontinuous shear wall are overstressed.
- The deep concrete spandrels along the north and south sides of the building create captive columns that are susceptible to shear failure in a seismic event.
- Three concrete shear walls in the north-south direction have additional openings at the first and/or basement levels that result in the remaining wall being overstressed.

The identified deficiencies in the south tower include the following:

- The concrete beams at the roof that support the discontinuous shear walls in the penthouse above are overstressed in shear and flexure.
- One column along the north side of the building at the basement level that supports a discontinuous shear wall is overstressed.
- Many interior concrete columns have insufficient confinement reinforcement for seismic drift induced forces (i.e. deformation compatibility).
- The deep concrete spandrels along the east and west sides of the building create captive columns that are susceptible to shear failure in a seismic event. These frames are the only existing lateral system in the north-south direction of the south tower and are highly overstressed in flexure and shear.

The identified deficiencies in the central plant include the following:

• The existing ties between the perimeter reinforced masonry walls and plywood diaphragm are deficient.

#### 3.0 **RECOMMENDATIONS**

Recommended seismic improvements have been developed based on the assessment of the existing building seismic performance using ASCE 41-13 criteria. The proposed strengthening is conceptual and is intended to identify representative scope for rough order of magnitude estimate of cost.

Recommended seismic strengthening for the north tower includes:

- Strengthen concrete beams below the discontinuous penthouse walls.
- Strengthen overstressed portions of the roof diaphragm.
- Strengthen columns at discontinuous shear walls.
- Slot cut the deep spandrel beams along the north and south sides of the building.
- Infill select openings in the north-south concrete shear walls.
- Strengthen foundations below the infilled concrete shear walls.

Recommended seismic strengthening for the south tower includes:

- Strengthen concrete beams below the discontinuous penthouse walls.
- Add new braced frames in the north-south direction. Two bays of braced frames at both the east and west sides of the building (four bays total) just outboard of the existing concrete frames recommended.
- Strengthen columns at new braced frames.
- Add new collectors along the east and west sides of the building to drag load into the new braced frames.
- Add fiber reinforced polymer (FRP) wrap around interior concrete columns.
- Slot cut the deep spandrel beams along the east and west sides of the building.
- Strengthen foundations below new braced frames.

Recommended seismic strengthening for the central plant includes:

• Add new Simpson straps and blocking at the roof to brace the perimeter reinforced masonry.





# **Appendix B – Fault Descriptions**

Redondo Canyon Fault Palos Verdes Fault Compton Thrust Fault Newport-Inglewood-Rose Canyon Fault Zone

### Quaternary Fault and Fold Database of the United States

#### Redondo Canyon fault (Class A) No. 130

Citation Synopsis	Treiman, J.A., compiler, 1998, Fault number 130, Redondo Canyon fault, in Quaternary fault and fold database of the United States: There is little published information on this fault; it may receive some slip transferred from the Palos Verdes fault zone and is interpreted to accomodate uplift of the Palos Verdes Hills; location and activity based on marine geophysical interpretation.
Name comments	First located by Emery (1960 #6130) and later by Yerkes and others (1967 #6132) along axis of canyon; later work by Nardin and Henyey (1978 #6131) identified the fault as a reverse fault on the south flank of the canyon rather than along the canyon axis; to the east the fault the joins Palos Verdes fault zone [128].
County(s) and State(s) Physiographic province(s) Reliability of location	Fault ID: Refers to number 436 (Redondo Canyon fault) of Jennings (1994 #2878); Fault ID 8 of Hecker and others (1998 #6118); number 36 (Redondo Canyon fault) of Ziony and Yerkes (1985 #5931).         LOS ANGELES COUNTY, CALIFORNIA (offshore)         PACIFIC BORDER (offshore)         Poor         Comments: Inferred trace digitized at 1:100,000 from photo-enlargement of original 1:250,000 map (Vedder and others, 1986 #5971).
Geologic setting	High-angle, down to the north, reverse fault separates Palos Verdes Hills structural block from the Santa Monica basin to the north; may absorb some dextral slip from Palos Verdes fault zone [128] or may transfer this slip further offshore.
Length (km) Average strike Sense of movement	12 km. N90°WW Reverse
	Comments: Described as a north-dipping normal fault by earlier workers.
Dip Direction	S Comments: High-angle dip is assumed as summarized by Hecker and others (1998 #6118).
Paleoseismology studies Geomorphic expression	Fault zone may have provided structural control for Redondo Canyon (submarine), but fault is identified along south flank of canyon rather than along canyon axis; scarps and warps also summarized by Hecker and others (1998 #6118) from Nardin and Henyey (1978 #6131); in a larger sense, the Palos Verdes Hills may represent uplift of the south side of the fault.
Age of faulted surficial deposits Historic earthquake Most recent prehistoric	Presumed Holocene sediments (Nardin and Henyey, 1978 #6131; Vedder and others, 1986 #5971)
deformation	latest Quaternary (<15 ka)
	Comments: Timing of most recent movement based on marine geophysical interpretation.
Recurrence interval Slip-rate category	Between 0.2 and 1.0 mm/yr
Date and Compiler(s)	<i>Comments:</i> Slip rate is inferred to be similar to the vertical uplift rates for Palos Verdes fault zone [128]. 1998 Jerome A. Treiman, California Geological Survey

#### Palos Verdes fault zone, Palos Verdes Hills section (Class A) No. 128b

County(s) and State(s)	LOS ANGELES COUNTY, CALIFORNIA
Physiographic province(s)	PACIFIC BORDER
Reliability of location	Poor
	Compiled at 1:250,000 scale.
Length (km)	This section is 12 km of a total fault length of 73 km.
Average strike	N57°W (for section)
Sense of movement	Right lateral
Dip	50° SW. to 90°
Historic earthquake	
Most recent prehistoric	
deformation	late Quaternary (<130 ka)
Slip-rate category	Between 1.0 and 5.0 mm/yr

#### Compton thrust fault (Class A) No. 133

<i>Citation</i> Synopsis	Fisher, M.A., and Bryant, W.A., compilers, 2017, Fault number 133, Compton thrust fault, in Quaternary fault and fold database of the United States The Compton thrust fault (blind) extends below the western Los Angeles Basin, lying entirely within Mesozoic metamorphic basement (Catalina Schist) (Shaw and Suppe, 1996). Most of the thrust fault is a ramp that rises to the southwest from depths as great as 10 km up to 5 km. The ramp connects the Central Basin Decollement, a thrust flat below the Los Angeles Basin, with shallower parts of the thrust flat near its tip below the Palos Verdes Peninsula. Leon and others (2009) identified 6 events in the past 14 ka, established event dates, and estimated a thrust fault slip rate of 1.2+0.5, -0.3 mm/yr.
Name comments County(s) and State(s) Physiographic province(s) Reliability of location	Variously referred to as the Compton Thrust, Compton ramp, Compton thrust ramp, and Compton thrust system by Shaw and Suppe (1996). Also referred to as the Compton-Los Alamitos trend in reference to the growth fold above the Compton ramp. LOS ANGELES COUNTY, CALIFORNIA PACIFIC BORDER
·	Compiled at 1: scale.
	<i>Comments:</i> Location of fault from Qt_flt_ver_3-0_Final_WGS84_polyline.shp (Bryant, W.A., written communication to K.Haller, August 15, 2017) based on geometric representation of Compton Thrust Fault ramp is from Community Fault Model (Plesch and others 2007).
Geologic setting	The Compton thrust fault is one several blind thrust faults that pose an earthquake hazard to urban Los Angeles. Miocene through Quaternary sedimentary rocks within the Los Angeles Basin and the upper part of their Mesozoic basement are transported upward and southwestward along the Compton thrust fault.
Length (km)	km.
Average strike	
Sense of movement Dip	Thrust 0–28° NE.
Бф	<i>Comments:</i> Fault is flat lying beneath offshore and coastal areas and dips 22° NE. east of the coastal zone (Shaw and Suppe, 1996; Leon and others 2009).
Paleoseismology studies	Site 133-1 – Stanford Avenue site by Leon and others (2009) involved the interpretation of high resolution seismic reflection lines and the excavation of ten 25–35 m deep, continuously cored boreholes along Stanford Avenue, Los Angeles. Leon and others (2009) identified as many as 6 discrete fold scarps associated with displacement along the Compton thrust fault ramp, and estimated a slip rate (thrust) of 1.2+0.5, -0.3 mm/yr.
Geomorphic expression	
Age of faulted surficial deposits Historic earthquake	The fault does not extend to the ground surface, but Quaternary sediment apparently is flexed upward in the kink band associated with the Compton thrust ramp, indicating Quaternary activity (Shaw and Suppe, 1996). Leon and others (2009) identified Holocene fluvial deposits deformed within back-limb fold structure during uplift events associated with displacement along the Compton thrust fault ramp. Ages, based on calibrated radiocarbon dates from 30 humic, charcoal, and bulk soil samples indicate sediment accumulation over the past 14 ka.
Most recent prehistoric deformation	latest Quaternary (<15 ka)
	<i>Comments:</i> Possibly inactive during the late Quaternary (since about 1.5 Ma, Foxall, 1997); however, the Palos Verdes fault [128] is kinematically related to the Compton thrust fault and the Holocene activity along the Palos Verdes fault could suggest the underlying Compton thrust fault was active in the Holocene as well.
Recurrence interval Slip-rate category	Leon and others (2009) identified six paleoseismic events at the Stanford Avenue [133-1] site: Event 1: 0.7–1.75 ka Event 2: 1.9–3.4 ka Event 3: 5.6–7.2 ka Event 4: 5.4–8.4 ka Event 5: 10.3–12.5 ka Event 6: 10.3–13.7 ka Between 0.2 and 1.0 mm/yr
Date and Compiler(s)	<ul> <li>Comments: Shaw and Suppe (1996) estimated long term slip rate of 1.4±0.4 mm/yr. Leon and others (2009) calculated average Holocene (past 14 ka) slip rate of 1.2+0.5/-0.3 mm/yr using cumulative thrust displacement of 16.9+7.5/-6.9 m derived from dip of 28±3° dip of Compton thrust fault ramp.</li> <li>2017</li> <li>Michael A. Fisher, U.S. Geological Survey</li> <li>William A. Bryant, California Geological Survey</li> </ul>

### Newport-Inglewood-Rose Canyon fault zone, south Los Angeles Basin section (Class A) No. 127b

	<b>General:</b> Data on this fault zone is variable. Fault locations onshore and in some limited offshore areas are generally well located. The large central portion of the fault zone is offshore and less well defined. Urbanization in the San Diego area has also somewhat limited the accurate location of some of the fault strands. The northern onshore portion is demonstrably Holocene based on numerous geotechnical studies as well as the historic Long Beach earthquake. The southern onshore portion, through San Diego, is also demonstrably active based on geotechnical and research studies. The intermediate offshore portion is presumed Holocene based on sparse evidence of displacement of presumed young Holocene sediments offshore as well as its continuity to the better-defined onshore sections. There are three detailed study sites along the fault zone. Grant and others (1997 #1366) reported evidence for $3-5$ earthquakes in the past 11.7 ka, but stated that the recurrence interval varied from 1,200 yr to 3,000 yr. Slip rate is not fully constrained, but appears to be approximately $1.0\pm0.5$ mm/yr in the north, increasing to $1.5\pm0.5$ mm/yr in the south.
Synopsis	Sections: This fault has 7 sections. Section designations after Fischer and Mills (1991 #6468) who designated three segments offshore, two segments onshore south of La Jolla and one southern segment within the Los Angeles basin (thereby implying a northern, 7th segment as well). Sections were distinguished based on asperities (bends), steps and seismicity. The division of the Los Angeles basin part of the fault zone into two segments is based on slight differences in geometry (discussed by several workers, including Wright (1991 #5950), seismicity differences (Hauksson, 1987 #6475), and the subsurface extent of the 1933 Long Beach earthquake rupture (Wesnousky, 1986 #5305; Hauksson and Gross, 1991 #6476). Fischer (1992 #6467) designates one additional segment offshore. Working Group on California Earthquake Probabilities (1995 #4945) and Petersen and others (1996 #4860) identify three sections: Newport-Inglewood, Newport-Inglewood offshore and Rose Canyon (the latter including offshore faults north to Oceanside).
	<b>General:</b> Entire fault zone referred to as Newport-Inglewood-Rose Canyon fault zone by Greene and others (1979 #6470). Newport-Inglewood fault: onshore structural zone first recognized as a zone of folding by Mendenhall (1905 #6488). Hamlin (1918 #6473) associated seismicity and faulting with the zone; first mapped and named by Taber (1920 #6491) as the Inglewood-Newport-San Onofre fault; called Newport-Inglewood fault by Hoots (1931 #5921). Eaton (1933 #6463) was first to suggest continuity to Rose Canyon fault in the San Diego area; offshore portion was called the South Coast Offshore Zone of Deformation by Woodward-Clyde Consultants (1979 #6496). Rose Canyon fault: Fairbanks (1893 #6466) suggested presence of fault and Ellis and Lee (1919 #6465) were the first to refer to the Rose Canyon fault; Kennedy (1975 #6478) and Kennedy and others (1975 #6480) mapped the fault in greater detail. See sections 127f and g for additional fault strands.
	Section: Section name from Fischer and Mills (1991 #6468); includes Cherry-Hill fault, Northeast Flank fault, Reservoir Hill fault, Seal Beach fault, and North and South Branch Newport-Inglewood faults; North Branch fault has also been called the High School fault; section extends southeastward from the Dominguez Hills to Newport Beach.
Name comments	<b>Fault ID:</b> Refers to numbers 434 (Potrero, Inglewood and Avalon-Compton faults), 439 (South Branch, Newport-Inglewood fault zone), 440 (North Branch, Newport-Inglewood fault zone), 441 (Cherry-Hill, Reservoir Hill and Seal Beach faults), 465 (Newport Inglewood-Rose Canyon fault zone, offshore), 487 (Mission Bay fault), 490 (Coronado fault, offshore), 490A (Spanish Bight fault, offshore), 491 (Rose Canyon fault zone), 492 (Old Town fault), and 493A (Silver Strand fault, offshore) of Jennings (1994 #2878). Also refers to numbers 30 (Newport-Inglewood, north section) and 31 (Newport-Inglewood, south section) of Hecker and others (1998 #6118), and to numbers 25 (Inglewood fault), 26 (Potrero fault), 27 (Avalon-Compton fault), 28 (Cherry-Hill fault), 29 (Reservoir Hill fault), 30 (Newport-Inglewood North Branch), 31 (Newport-Inglewood, South Branch), and 32 (Faults offshore of San Clemente) of Ziony and Yerkes (1985 #5931).
County(s) and State(s)	LOS ANGELES COUNTY, CALIFORNIA ORANGE COUNTY, CALIFORNIA
Physiographic province(s)	PACIFIC BORDER Good
	Compiled at 1:24,000; 1:31,680; 1:48,000 and unspecified scale. <i>Comments:</i> Location of fault from Qt_flt_ver_3-0_Final_WGS84_polyline.shp (Bryant, W.A., written communication to K.Haller, August 15,
Reliability of location	2017) attributed to Bryant (1985, 1988), California Department of Water Resources (1966), Guptil and Heath (1981), Morton and Miller(1981), and Poland and others (1956).
	This fault zone is a major structural element within the Peninsular Ranges. Both onshore, to the north, and in the offshore region the fault zone separates contrasting Mesozoic basement terrane-Catalina Schist on the west and metasediments, intrusives and volcanics to the east (Yerkes and others, 1965 #5930).
	The onshore Los Angeles basin reach of the fault zone is marked by a northwesterly trending line of generally en echelon anticlinal folds and faults that extends 40 miles from Newport Mesa to the Cheviot Hills along the western side of the Los Angeles Basin (Barrows, 1974 #6460); the zone is tentatively extended northward to the Santa Monica [101] and Hollywood [102] faults by Wright (1991 #5950). The onshore structural zone is an important petroleum-producing region.
Geologic setting Length (km) Average strike	The offshore reach of the fault zone continues southeastward until offshore of Oceanside where it bends and steps and continues on a more south- southeast trend, paralleling the coastline. The Rose Canyon fault [127e, 127f] comes onshore at La Jolla and is characterized by zones of compression and extension associated with restraining and releasing bends in the faults. The fault zone is locally more than 1 km wide and is composed of both dip-slip and strike-slip en echelon faults that together extend from La Jolla Cove 50 km to San Diego Bay and beyond on the south (Treiman, 1993 #6494). This section is 34 km of a total fault length of 209 km. NS1°W (for section) versus N29°W,N27°W,N31°W (for whole fault) Right lateral
Songo of managed	Comments: Legg and Kennedy (1991 #6486) report pure dextral strike slip; supported by seismicity as reported by Hauksson (1990 #6879).
Sense of movement	NE; SW
Dip Direction	Comments: Dip assumed by Petersen and others (1996 #4860); generally high-angle to near vertical, but locally dips either NE or SW (Wright, 1991 #6878).
	Numerous consulting studies (on file with the California Geological Survey, Alquist-Priolo Earthquake Fault Zoning project) have addressed location and recency of faulting.

Paleoseismology studies Geomorphic expression	Site 127-2: Huntington site by Grant and others (1997 #1366) involved drilling and analyzing 72 CPT borings, spaced between 7 to 30 m apart across the North Branch fault just northwest of Huntington Mesa. Grant and others (1997 #1366) identified at least three and possibly five surface- rupturing earthquakes in the past 11.7 ka. Dates of the events were established using 14C dates from samples collected from continuously cored borings. Large-scale features include a line of hills underlain by en echelon anticlinal folds and faults; small- to intermediate-scale features include scarps, pressure ridges, deflected drainages, linear drainages, closed depressions and troughs (Bryant, 1988 #6461).
	Holocene alluvial deposits and soils; late Pleistocene Inglewood Formation; late Pleistocene marine and non-marine terrace deposits; Pleistocene § Lakewood Formation (Bryant, 1988 #6461). latest Quaternary (<15 ka)
Most recent prehistoric defo	Comments: Timing of most recent paleoevent is poorly constrained. Historic events (without surface rupture) include 1933 M6.3 Long Beach earthquake and perhaps 1812 (12/08/1812); no details available on individual or most recent pre-historic events. r 1,200-3,000 yr
Recurrence interval	Comments: Recurrence interval reported by Freeman and others (1992 #6469) and Grant and others (1997 #1366). Grant and others (1997 #1366) recognized at least three and as many as five surface-rupturing earthquakes in the past 11.7 ka at the Huntington site. The two oldest Holocene events occurred within approximately 1,200 yr of each other, but at least 3,000 yr passed between early and middle Holocene events. Between 1.0 and 5.0 mm/yr
Slip-rate category Date and Compiler(s)	Comments: 0.5 mm/yr long-term horizontal geologic slip-rate derived from offset facies in oil well logs (Freeman and others, 1992 #6469); Wesnousky (1986 #5305) and Working Group on California Earthquake Probabilities (1995 #4945) assume 1.0 mm/yr; Clark and others (1984 #2876) reported 0.6–1.2 mm/yr vertical slip rate at Bolsa Chica Mesa which may not be representative of total slip on the deeper seismogenic structure. 1999 Jerome A. Treiman, California Geological Survey Matthew Lundberg, California Geological Survey
Date and Computies)	Maunew Landoerg, Cantornia Geological Julivey



# Appendix C – Earthquake Risk Glossary

Acceleration	The rate of change of velocity. As applied to strong ground motions, the rate of change of earthquake shaking velocity of a reference point. Commonly expressed as a fraction or percentage of the acceleration due to gravity (g), wherein $g = 980$ centimeters per second squared.
Active Fault	An earthquake fault that is considered to be likely to undergo renewed movement within a period of concern to humans. Faults are commonly considered to be active if they have moved one or more times in the last 10,000-11,000 years, but they may also be considered potentially active when assessing the hazard for some applications even if movement has occurred in the Quaternary Period (2M years). See also <i>fault</i> .
Aggregate Loss Curve	Also known as risk curves. A curve that present risk severity (dollars lost, lives lost, injuries, days of business interruption, etc.) versus frequency or probability. The plots in this report show annual probability of exceedance as the Y-axis, and portfolio-wide loss (\$) as the X-axis. The Y-axis (probability of exceedance) is also translated into average return period – the average time between loss levels of the same severity.
Alluvium	A soil type consisting of loosely compacted gravel, sand, silt, or clay deposited by streams.
Amplification	An increase in seismic wave amplitude as the waves propagate through certain soils, in sedimentary basins, or in certain topographic configurations (e.g. along ridge lines).
Average Annual Loss	The loss per annum due to hazards, calculated as the probabilistic loss contribution of all events. The expected annual loss is the expectation of the probability distribution of loss per annum, and under certain assumptions may be calculated as the probability-weighted average-of loss due to all possible hazard events.
Alquist-Priolo (A-P) Special Studies Zone	More recently known as Earthquake Fault Zone (EFZ). In California, these are defined areas surrounding active faults, as defined by the State Geologist, within which it is necessary to perform fault location studies in order to construct buildings for human occupancy. Buildings for human occupancy may not be constructed within a prescribed distance of the identified fault rupture trace. Details of the regulations are presented in Special Publication 42, published by the California Division of Mines and Geology (CDMG).
Attenuation	The rate at which seismic, wind, or water intensities decrease with distance from their sources or shoreline landing points.
Average (Expected) Annualized Loss	See Average Annual Loss.



Business Interruption (BI) I	
	Economic loss associated with loss of function of a commercial enterprise.
Cat Bond	Catastrophe Bond. An alternative risk financing instrument which exploits the capital markets for insurance capacity. A number of different forms exist. In a parametric Cat bond, investors purchase the bonds at a face value, and will receive principal and interest after a specified period, provided a defined event does not occur. The event is defined by objective parameter, determined by a neutral, authoritative third party. For an earthquake Cat bond, the event may be defined according to magnitude and epicenter location, and the degree of forfeiture by the bond investor typically varies according to a schedule of event thresholds and geographic bounds.
Damage	Physical disruption, such as cracking in walls or overturning of equipment (often used synonymously but erroneously with Loss).
Damping	The dissipation of energy in the process of viscous flow, deformation of viscoelastic materials, frictional sliding, or permanent material deformation or yielding (hysteretic damping).
Deductible (Insurance)	The amount of loss above which an insurance payment is due to the insured.
Deterministic	A method of engineering and decision-making evaluation based solely on the selection of a few natural hazards events used as scenarios. For instance, an historical earthquake may be taken as a scenario to see what would happen if that earthquake recurred. Deterministic methods are typically based on source models and intensity propagation methods that exclude random effects.
Ductility	The ability to sustain deformation beyond the elastic limit (yield) without material failure.
Ductile Detailing	Design details specifically intended to achieve an intended stable yielding mechanism in a building structure or equipment support structure. For example, special requirements for the placement of the reinforcing steel within structural elements of reinforced concrete and masonry construction necessary to achieve non-brittle, ductile behavior (ductility). Ductile detailing may include close spacing of transverse reinforcement to attain confinement of a concrete core or to prevent shear failures, appropriate relative dimensioning of beams and columns and 135 degree hooks on lateral reinforcement.
Duration	The time interval in earthquake ground shaking during which motion exceeds a given threshold. For example, the measure of duration to be used as a measure of damage potential to buildings might be the time interval over which acceleration at the base of a building exceeds, say, 5 percent of the acceleration of gravity.
Earthquake	A sudden ground motion or trembling caused by an abrupt release of accumulated strain acting on the tectonic plates that comprise the Earth's crust. A sudden motion or trembling in the earth caused by the abrupt release of slowly accumulated strain.



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- Earthquake Fault Zone See also Alquist-Priolo Special Studies Zone. In California, these are defined areas surrounding active faults, as defined by the State Geologist, within which it is necessary to perform fault location studies in order to construct buildings for human occupancy. Buildings for human occupancy may not be constructed within 50 feet of the identified fault rupture trace. Details of the regulations are presented in Special Publication 42, published by the California Division of Mines and Geology (CDMG).
- Earthquake Hazard The representation of an earthquake hazard can cover ground shaking, response spectra (peak spectral acceleration, peak spectral velocity, peak spectral displacement), peak ground velocity, peak ground acceleration, duration of significant shaking, time-history evaluation, and/or permanent ground deformation including fault offset.

#### **Energy Dissipation Systems**

Various structural devices that actively or passively absorb a portion structures of the intensity in order to reduce the magnitude or duration (or both) of a structure response. These devices include active mass systems, passive viscoelastic dampers, tendon devices, and base isolation, and may be incorporated into the building design.

Epicenter/Hypocenter The point of initial rupture of a fault in an earthquake occurs deep beneath the ground surface at a location referred to as the hypocenter. The point at the ground's surface which is vertically above the hypocenter is called the epicenter. These locations may be estimated by triangulation from a number of different seismographic stations.

For uniform ground conditions, ground shaking tends to decrease in intensity with increasing distance from the part fault which ruptured. Since the horizontal extent of fault rupture is short for small-magnitude (e.g. M<5.5) earthquakes, ground shaking tends to decrease with the distance of a site from the epicenter for such events. However, for larger earthquakes (M>6.5), the rupture extends for a significant distance (tens to hundreds of kilometers), making epicentral distance an unreliable estimator of ground shaking intensity.

Exposure The number, types, qualities, and monetary values of various types of property or infrastructure, life, and environment that may be subject to an undesirable or injurious hazard event. Exposure Period The period of time over which risk is to be computed; the period of time over which a facility or population at risk is subjected to a hazard.

- Fault Rupture The differential movement of two land-masses along a fault. A concentrated, permanent deformation that occurs along the fault trace and caused by slip on the fault.
- Fault Scarp A step-like linear land form coincident with a fault trace and caused by geologically recent slip on the fault.
- Fault Trace An intersection of a fault with the ground surface; also, the line commonly plotted on geologic maps to represent a fault.



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Fault Types	<i>Strike-slip</i> - a fault along which relative movement tends to occur in a horizontal direction parallel to the surface trace of the fault. The San Andreas is one of the most well known strike-slip faults, although some segments exhibit other kinds of fault behavior. The strike of the fault refers to the angle between the surface trace of the fault and north.
	<i>Dip-slip</i> - A fault for which relative motion occurs parallel to the direction of dip (the deviation of the fault plane from the vertical) of the fault, e.g., motion occurs perpendicular to the surface trace of the fault, at some angle with the vertical. Such faults produce scarps when fault rupture reaches the surface.
	<i>Normal</i> - Dip-slip movement in which the overhanging side of the fault moves downward.
	<i>Reverse</i> - Dip-slip movement in which the overhanging side of the fault moves upward.
	<i>Thrust</i> - A low-angle reverse fault. The 1987 Whittier-Narrows and 1994 Northridge earthquakes occurred on blind thrust faults - thrust faults with no surface expression.
	Oblique - A fault combining strike-slip and dip-slip motion.
Frequency	In the context of risk analysis, this refers to how often an event or outcome will occur, given a specified exposure period. For example, annual frequency is the number of events per year.
Fundamental Period	The longest period of oscillation for which a structure shows a maximum response (the reciprocal of natural frequency).
Geographic Correlation Index (GCI)	An index developed by URS Corporation [W. Graf, 7NCEE, 2002] to indicate the relative severity of risks from a particular building or site on the aggregate losses of a geographically distributed portfolio of buildings or other values at risk from earthquake hazards.
Ground Failure	A general reference to fault rupture, liquefaction, landsliding, and lateral spreading that can occur during an earthquake or other land movement causes.
Ground Shaking	The energy created by an earthquake as it radiates in waves from the earthquake source. A general term referring to the qualitative or quantitative aspects of movement of the ground surface from earthquakes. Ground shaking is produced by seismic waves that are generated by sudden slip on a fault and travel through the earth and along its surface.
Hazard	A natural physical manifestation of the earthquake peril, such as ground shaking, soil liquefaction, surface fault rupture, landslide or other ground failures, tsunami, seiche. These hazards can cause damage to man-made structures. This is an event or physical condition that has the potential to cause fatalities, injuries, property damage, infrastructure damage, agricultural loss, damage to the environment, interruption of business, or other types of harm or loss.



Describes deviations from optimal seismic structural configuration. Common irregularities are divided into vertical and plan irregularities:

Plan irregularities - common cases include reentrant corners, non-symmetric distribution of mass, strength or stiffness within any given story.

Vertical irregularities - abrupt changes in plan dimensions, weight, strength or stiffness from one story to another. One common vertical irregularity is the soft or weak story, often the first story, which may lead to structural collapse as earthquake ductility demands concentrate in one story, rather than distributing more uniformly over the height of the building.

- Lateral Spread The landsliding of gentle, water-saturated slopes with rapid fluid-like flow movement caused by ground shaking and liquefaction. Large elements of distributed, lateral displacement of earth materials.
- Limit of Liability (Insurance) The maximum payment amount which an insured may receive for a covered loss.
- Liquefaction When the pressure of the pore water, water located in spaces between soil particles, exceeds particle friction forces, particularly in loose sands with high water content. The soil becomes a soil-water slurry with significantly reduced shear strength. The result can be foundation bearing failure, differential settlement, lateral spreading, or floating of underground components. A process by which water-saturated soil temporarily loses shear strength due to build-up of pore pressure and acts as a fluid.
- Local Seismic Hazards The phenomena and/or expectation of an earthquake-related agent of damage, such as vibratory ground motion (i.e., ground shaking), inundation (e.g., tsunami, seiche, dam failure), various kinds of permanent ground failure (e.g., fault rupture, liquefaction), fire or hazardous materials release.
- Loss The human or financial consequences of damage, such as human death or injury, cost of repairs, or disruption of social, economic, or environmental systems.
- Magnitude (M) Magnitude (M) is the most widely used measure of the size of an earthquake (see also Richter Scale). Magnitude scales are logarithmic, found by taking the common logarithm (base 10) of the largest ground motion recorded at the arrival of the type of seismic wave being measured (a typical seismogram will display separate arrival times for a P-wave - compressional - , an S-wave - shear -, and a train of Rayleigh waves) and correcting for the distance to the earthquake's epicenter. Thus, an increase in magnitude by one unit would correspond to a tenfold increase in measured wave amplitude. Moreover, the energy released by an earthquake increases by a factor of about 30 for each unit increase in magnitude.
- Mean Arithmetic mean or average value in a statistical distribution.
- Median The value in a distribution for which 50% of the distribution values are greater or less than the median value.



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Mitigation	Sustained action taken to reduce or eliminate long-term costs and risks to people and property from hazards and their effects. Mitigation distinguishes actions that have a long-term impact from those that are more closely associated with preparedness for, immediate response to, and short-term recovery from a specific event.
Model	A representation of a physical system or process intended to enhance our ability to understand, predict, or control its behavior
Modified Mercalli Intensity (MMI) (abrid	ged) A numerical scale ranging from I to XII which describes local ground earthquake
	intensity in terms of local earthquake effects. In many historical earthquakes (1900 to 1970's), few ground shaking instruments were deployed, and ground shaking maps were compiled on the basis of observed effects, using scales like the Modified Mercalli Intensity (MMI) scale. As a result, most building damage statistics are correlated to the MMI scale, since instrumental strong motion data was rare (see Peak Horizontal Acceleration).
I-V VI	Not significant to structures or equipment. Felt by all; many are frightened and run outdoors. Some heavy furniture moved; a
VII	few instances of fallen plaster or damaged chimneys. Damage slight. Everybody runs outdoors. Damage negligible in buildings of good design and construction; slight to moderate in well-built ordinary structures; considerable in poorly built or badly designed structures; some chimneys broken. Noticed by persons driving motorcars.
VIII	Damage slight in specially designed structures; considerable in ordinary substantial buildings, with partial collapse; great in poorly built structures. Panel walls thrown out of frame structures. Chimneys, factory stacks, columns, monuments, and walls fall. Heavy furniture overturned. Disturbs persons driving motorcars.
IX	Damage considerable in specially designed structures; well-designed frame structures thrown out of plumb; damage great in substantial buildings, with partial collapse. Buildings shifted off foundations. Ground cracked conspicuously. Underground pipes broken.
Х	Some well-built wooden structures destroyed; most masonry and frame structures destroyed, along with foundations; ground badly cracked. Rails bent. Landslides considerable from river banks and steep slopes. Shifted sand and mud. Water splashed (slopped) over banks.
XI	Few, if any, (masonry) structures remain standing. Bridges destroyed. Broad fissures in ground. Underground pipelines completely out of service. Earth slumps and land dips in soft ground. Rails bent greatly.
XII	Damage total. Waves seen on ground surfaces. Lines of sight and level distorted. Objects thrown upward into the air.
Peak Ground Acceleration (PGA). Peak Horizontal	The maximum amplitude of recorded acceleration. If not specifically stated, this usually refers to horizontal accelerations.
Acceleration (PHA)	An instrumental measure of earthquake ground motion intensity, normally taken from a triaxial earthquake accelerogram as the maximum value recorded from



either of the 2 horizontally-oriented axes. See also Peak Ground Acceleration and Acceleration.

Portfolio Within the context of typical building seismic risk studies, this refers to a geographically-distributed set of facilities or values-at-risk.

- Probability and Frequency Frequency measures how often an event (including a natural hazard event, a state or condition of a component, or a state or condition of the system) occurs. One way to express expected frequency is the average time between occurrences or exceedances (non-exceedances) of an event. The mean annual rate of occurrence of a hazard parameter within a range of values is another way to express expected frequency of a hazard. Probabilities express the change of the event occurring or being exceeded (not exceeded) in a given unit of time. Whereas probabilities of occurrence cannot exceed 1.0, expected frequencies (for a given time unit) can exceed 1.0. For instance, expected frequencies of an auto accidents in Washington D. C. for a given year are far in excess of 1.0 even though the probability of an auto accident within a given year can only approach very closely 1.0.
- Probabilistic Methods Scientific, engineering, and financial methods of calculating severities and intensities of hazard occurrences and responses of facilities that take into account the frequency of occurrence as well as the randomness and uncertainty associated with the natural phenomena and associated structural and social response.
- Probable Loss A level of building damage from earthquake, expressed as a fraction of the building replacement value, having a stated probability of exceedance within a given exposure period. Alternatively, a level of earthquake damage having a stated return period. Probable Loss is found by considering all levels of earthquake hazard that may occur for the site in question, the building damage associated with each hazard level, and the variability of building damage within each hazard state.

Probable Maximum Loss A term used in the past to characterize the risk of earthquake damage to buildings.

Probability of Exceedance In the context of these risk reports, this is the probability that a specified level of damage will be surpassed within the exposure period (related to building life or investment term), given the site's earthquake environment and the facility's seismic vulnerability. The probability of exceedance and exposure period are related to the average return interval of the loss. For example, a loss level that has a 10% chance of exceedance in a 30-year exposure period may be described as having a 285-year average recurrence interval. A loss level that has a 10% chance of exceedance in a 50-year exposure period has a 475-year average recurrence interval.

Recurrence Interval See Return Period.

Redundancy The ability of more than one component to fail prior to system failure. In the 1997 Uniform Building Code, a Reliability/Redundancy Factor is defined as the ratio of the design story shear in the most heavily loaded element, divided by the total story shear. In this definition, a low ratio (say 0.1 or less) would imply greater

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	redundancy, since a single element failure would be unlikely to produce a lateral force system failure at that story.
Regularity	<ul> <li>For optimum seismic performance, a building structure should be regular, with:</li> <li>balanced earthquake resisting elements (in strength and stiffness)</li> <li>symmetrical plan (to reduce torsion or twisting)</li> <li>uniform cross section in plan and elevation</li> <li>maximum torsional resistance</li> <li>short member spans</li> <li>direct load paths</li> <li>uniform story heights</li> <li>redundancy (no single component failure should cause system failure)</li> </ul>
Residual Risk	The remaining risk after risk management techniques have been applied.
Response Spectrum	A plot of maximum amplitudes (acceleration, velocity or displacement) of a damped, single degree of freedom oscillator (SDOF) as the natural period of the SDOF is varied across a spectrum of engineering interest (typically, for natural periods form 0.03 to 3 or more seconds, or frequencies of 0.3 to 30+ hertz). Response spectra are tabulated or plotted for specified levels of equivalent viscous damping, typically 5%.
Return Period	The average time span between like events (such as large hazard intensities exceeding a particular intensity) at a particular site or for a specific region (also termed return period). Return period provides a clear and convenient way to express probability. For non-varying random processes, a Poissonian model provides the relationship: P = 1 - exp(-t/T) $P = Probability of exceedance in exposure period, t [years]$ $T = Average return period [years]$
	For a 50-year exposure period (t), the normal useful life of a building:Probability of ExceedanceReturn Period50%72 years10%475 years5%950 years2%2,475 years
Richter Scale	A system developed by American seismologist Charles Richter in 1935 to measure the strength (or magnitude) of an earthquake, indicating the energy released in an event. Owing to limitations in the instrument used (a Wood- Anderson Seismograph) and the waves it measures, this scale has been supplement by other, more comprehensive measure of earthquake size (often moment magnitude).
Risk	The chance of adverse consequences. The combination of the expected likelihood (frequency) and the defined consequences )severity) of incidents that could result from a particular activity. The chance or probability that some defined undesirable outcome, such as injury, damage or loss, will occur during a specified exposure period.



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Risk Assessment	An evaluation of the risk associated with a specific hazard. Quantitative elements of this assessment are defined in terms of probabilities and/or frequencies of occurrence and severity of consequences.
Risk Reduction Measures	Those activities that reduce overall the costs and risks associated with specific hazards.
Scenario	A type of event as defined by its natural hazard source parameters. That is, a scenario is defined by the source (the initiating event, e.g., the initial location and its severity expressed in such terms as magnitude or wind velocity), which may have many variable consequences dependent on random factors. A simulation is the assessment of these random factors to define specifically the consequences of the specific source event.
Scenario Loss	The loss from one scenario event (given specific values of the random values for other factors not defining the specific scenario). Alt., per ASTM Standard Guide E 2026-16a, a level of building damage from earthquake, expressed as a fraction of the building replacement value, associated with a stated earthquake hazard scenario. In these reports, probabilistic seismic hazards are used, and the stated scenario is based on the level of ground shaking that has a 10% chance of being exceeded in the exposure period specified by the user. Scenario Loss is further specified as the mean loss (Scenario Expected Loss or SEL) or the 90% nonexceedance loss (Scenario Upper Loss or SUL) for the stated hazard.
Seiche	A standing wave oscillation of an enclosed water body that continues, pendulum fashion, after the cessation of the originating force, which may have been either seismic or atmospheric.
Seismicity	The geographic distribution of past historic or future expected earthquakes, based upon historical or instrumental records, geologic evidence, or other means. The annual rate of occurrence of earthquakes, greater than or equal to a given magnitude, within a defined geographic area.
Seismic Zonation	Geographic delineation of areas having different potentials for hazardous effects from future earthquakes. Seismic zonation can be done at any scale—national, regional, or local. For example, California has two Seismic Zones as identified in the 1997 Uniform Building Code (UBC): Zone 3 and Zone 4. Zone 3 is the less seismically active area and is located in the northern-central valley of the State extending from the northern border to Bakersfield, plus a portion of the desert area east of the San Bernardino Mountains. This is a large portion of the State and includes Sacramento. Zone 4 is the most seismically active area and is located along the western coast of the state extending from Eureka to San Diego.
Slip	The relative displacement of formerly adjacent points on opposite sides of a fault, measured on the fault surface.
Slip Model	A kinematic model that describes the amount, distribution, and timing of slip associated with a real or postulated earthquake.



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Slip Rate	The average rate of displacement at a point along a fault as determined from geodetic measurements, from offset man-made structures, or from offset geologic features whose age can be estimated.
Soil Profile	The vertical arrangement of soil horizons down to the parent material or to bedrock. Under current building codes (e.g., the Uniform Building Code, the International Building Code) and FEMA NEHRP guidelines, the soil profile may be categorized by average shear wave velocity in the upper 30m of sediments.
Source	The geologic structure that generates a particular earthquake or class of earthquakes.
Subduction Zone	An area in the earthquake lithosphere (crust) in which two tectonic plate are converging, and one plate is being thrust (subducted) under the other. Where a continental plate and an oceanic plate converge, generally the thinner oceanic plate is subducted. A subduction zone may exhibit seismicity in the form of large interplate events, in which slip occurs along the shallow dipping surface between the plates, or intraplate events (i.e., occurring within either plate, rather than along the boundary (Benioff zone) between the plates. Shallow seismicity may occur in the upper plate. Volcanic activity is usually associated with subduction zones, from the melting of the subducting plate creating buoyant magmas.
Vulnerability	The susceptibility of a building, equipment item or component to damage or loss from a specific hazard. Syn.: Fragility
Tsunami	Seismic seawave. Tsunamis may be generated from earthquakes beneath the ocean, by submarine volcanic eruptions, and by slope failures in underwater canyons. Regions of the Pacific with subduction zones (such as the Pacific Northwest, the Aleutian Islands or the area east of Japan) present tsunami hazards to the Pacific coastline. Tsunami waves may travel great distances and cause damage many hours after the causative earthquake or slide. As fast traveling deepocean waves approach shallow areas along the shore, they slow down and increase in height. Near-shore bathymetry and onshore topography control run-up. Structures may be damaged by inundation, impact from fast-moving water and the debris it transports.





## **Appendix D – Qualifications**

## Reza Imani, Ph.D., P.E., S.E.

### Manager, Structural Engineering & Risk Mitigation, ImageCat, Inc.

Reza Imani received his Ph.D. degree in Civil (Structural) Engineering from the University at Buffalo (SUNY) in 2014 and is a registered Professional Engineer (Civil) in the State of California.

Mr. Imani has 9 years of combined research and practice experience in analysis, risk evaluation and design of structures subjected to multi-hazard loading conditions (e.g. earthquake, fire, wind) and extreme events (e.g. post-earthquake fires). Reza's research and practice experience also involve application of the Performance-Based Design method to structures under seismic and fire loads. Clients include lenders, building owners, property insurers, government agencies, issuance brokers, municipal bond rating agencies and bond insurers. Prior to joining ImageCat, Reza was a Project Engineer with Thornton Tomasetti, Inc (San Francisco Office). During his 5 years in TT, Reza was involved in various seismic design, risk assessment/evaluation and retrofit projects both within and out of the U.S. from commercial, sports, education and healthcare sectors. Reza was also a member of TT's Forensics team, using advanced analytics and engineering principles to investigate causes of failure or other concerns in behavior of structures.

#### Relevant Publications include:

Imani R., Ghisbain P., Ashrafi A., (2016). "Performance-based Fire Engineering: Sensitivity Analysis on Design Parameters", Published in Proceedings of the 9th International Conference on Structures in Fire (SiF 2016), Princeton University, June 2016.

Imani, R., Bruneau., (2015) "Effect of Link-beam Stiffener and Brace Flange Alignment on Inelastic Cyclic Behavior of Eccentrically Braced Frames", AISC Engineering Journal, Vol. 52, No. 2, pp 109-124.

Imani, R., Mosqueda G., Bruneau, M., (2015) "Finite Element Simulation of Concrete-Filled Double-Skin Tube Columns Subjected to Post-Earthquake Fires", ASCE Journal of Structural Engineering, Vol.141, No.12, DOI: 10.1061/(ASCE)ST.1943-541X.0001301.

Imani, R., Mosqueda G., Bruneau, M. (2014), "Experimental Study on Post-Earthquake Fire Resistance of Ductile Concrete Filled Double-Skin Tube Columns", ASCE Journal of Structural Engineering, Vol.141, No.8 DOI: 10.1061/(ASCE)ST.1943-541X.0001168.

R. Rofooei, F., Imani, R., (2011). "Evaluating the Damage in Steel MRF under Near Field Earthquakes from a Performance Based Design Viewpoint", Proceedia Engineering, 14: 3325-3230, The Proceedings of the Twelfth East Asia-Pacific Conference on Structural Engineering and Construction, Kowloon, Hong Kong.

Imani, R., Bruneau, M., (2014). "Post-Earthquake Fire Resistance of Ductile Concrete Filled Double-Skin Tube Columns" Technical Report MCEER-14-0008, MCEER, Univ at Buffalo, Buffalo, NY.



## W. P. Graf, M.S., P.E.

## Vice President of Engineering, ImageCat, Inc.

William P. Graf, P.E. received an M.S. degree in Structural Engineering from UCLA (1981) and is a registered Professional Engineer (Civil) in the State of California.

Mr. Graf has 40 years of experience in seismic and other natural hazard and risk analyses for individual buildings, building portfolios, and lifeline structures. Bill also performs analyses of structures subject to earthquake or other loads, and develops seismic strengthening schemes. Bill is a member of the Earthquake Engineering Research Institute, and a member of the subcommittee for PML standards, ASTM E 2026 and E 2557. Clients include lenders, building owners, property insurers, government agencies, issuance brokers, municipal bond rating agencies and bond insurers. Prior to joining ImageCat, Bill was with the Los Angeles of URS Corporation for 24 years, where he managed of earthquake risk services. Bill started his engineering career with Bechtel Power Corporation, designing buildings and utility structures for 7 years.

Bill has conducted field surveys for damage to buildings and equipment from the following earthquakes: 1987 Whittier-Narrows, 1989 Loma Prieta, 1991 Sierra Madre, 1992 Desert Hot Springs, 1992 Landers/Big Bear, 1994 Northridge and 1995 Tauramena (Colombia) earthquakes.

#### Publications include:

Characterizing the Epistemic Uncertainty in the USGS 2014 National Seismic Hazard Mapping Project (NSHMP) (second author, with Y. Lee and Z. Hu), Bulletin of the Seismological Society of America, 2018.

"Collateral Damage from the Collapse of Tall Buildings from Earthquakes in an Urban Environment," with Jerry Lee and Michael Eguchi, Third International Conference on Urban Disaster Reduction, 2014.

"Epistemic Uncertainty, Rival Models, and Closure," with C.E. Taylor, R. Murnane and Y. Lee (3rd author), Natural Hazards Review, February, 2013.

"Earthquake Damage to Wood-Framed Buildings in the ShakeOut Scenario," with Hope A. Seligson, Earthquake Spectra Journal, May 2011

"Code-Oriented Damage Assessment," EERI Spectra Journal, February, 2009 (with Jerry Lee).

"A Geographic Correlation Index For Portfolio Seismic Risk Analysis," 7th U.S. National Conference on Earthquake Engineering, Boston, July, 2002.

"Developments In Single-site Earthquake Risk Assessment," 6th International Conference on Seismic Zonation, Palm Springs, California, November, 2000.

"Analysis and Testing of a Flat Slab Concrete Building", Tenth World Conference on Earthquake Engineering, Madrid, Spain, July 1992 (co-authored with M. Mehrain).

"Dynamic Analysis of Tilt-up Buildings", Fourth U.S. National Conference on Earthquake Engineering, Palm Springs, California, May 1990 (co-authored with M. Mehrain).

"Lenders, Insurers, and Earthquake Loss Estimation", Fourth Annual National Earthquake Hazards Reduction Program Workshop, Puget Sound, Washington, April, 1990 (co-authored with C. Taylor and C. Tillman).





## **Appendix E – Seismic Design Code Objectives**

### Seismic Design Code Objectives for New Buildings

The provisions for seismic design of new buildings in building codes typically assume that a building will have a 50-year useful life. When these buildings were designed, the governing code in the Western United States was the Uniform Building Code, and the design motions were typically intended to capture the maximum intensity of shaking that might be expected for the site during its useful life. Redondo Beach was always in the highest seismic zone recognized by the Uniform Building Code. As ground shaking hazard models improved, the hazard level was further specified to have a 10% chance of exceedance within the 50-year assumed design life. This is equivalent to a ground shaking hazard level with a 475-year average recurrence (or a "return period" of 475 years). The objective of the seismic design code was not and is not to prevent all damage or render the building "earthquake-proof," but rather to prevent gross collapse and thereby to achieve an acceptable level of life-safety.

For "essential facilities" such as hospitals, building codes since the 1970s have required design for higher ground motions in an effort to reduce damage and ensure rapid (or immediate) resumption of essential services. After the 1971 Sylmar Earthquake, hospitals in California were designed under the supervision of the Office of the State Architect. In the early 1980s, the California Office of Statewide Health Planning and Development (OSHPD, now HCAI) took over oversight of acute-care hospital design in California. After the 1994 Northridge Earthquake caused damage to hospitals in southern California, Senate Bill 1953 was passed and administered by OSHPD, requiring the seismic retrofit of structural and nonstructural systems of older acute-care hospital buildings found to be seismically deficient. A summary of these regulations may be viewed at:

https://hcai.ca.gov/construction-finance/seismic-compliance-and-safety/program-overview/

Since January, 2008, the State of California has used the International Building Code (IBC) as the basis for seismic design of new buildings. The IBC defines the Maximum Considered Earthquake (MCE) ground motions as the hazard level associated with a 2% chance of exceedance in 50 years, or having a 2,475-year return period. Design-level motions are taken as 2/3 of the MCE level. The ground motions are further modified to result in designs for ordinary buildings that will resist the MCE with less than a 10% probability of collapse. *This design approach is viewed as having collapse probabilities of 1% or less in the 50-year typical building life*. Essential buildings are designed for higher loads, with the result that they should exhibit higher safety and damage resistance.

## Seismic Evaluation and Retrofit Standards for Existing Buildings

The current national standard for seismic evaluation and retrofit of existing buildings is ASCE 41-17. It permits the selection of several levels of performance (e.g., life-safety, collapse preventions, etc.) for structural and nonstructural systems based on two hazard levels:

*BSE-1E:* Basic Safety Earthquake-1 for use with the Basic Performance Objective for Existing Buildings, taken as a seismic hazard with a 20% probability of exceedance in 50 years.

BSE-2E: Basic Safety Earthquake-2 for use with the Basic Performance Objective for Existing



Buildings, taken as a seismic hazard with a 5% probability of exceedance in 50 years.

ASCE 41 is cited by various jurisdictions in California for use in design to meet mandatory seismic retrofit ordinances, and is often used by Structural Engineers in voluntary seismic retrofits. A number of local building jurisdictions in California (e.g., City of Los Angeles, City of Santa Monica, etc.) have enacted mandatory seismic retrofit ordinances for older concrete buildings such as the towers at 514 North Prospect Avenue. The City of Redondo Beach has not indicated that it intends to pass such an ordinance.





## Appendix F – Commercial Real Estate Lender and Owner Criteria for Seismic Risk

Seismic risk assessments for property transfer due-diligence generally follows two standards established by ASTM:

E2026-16a: Standard Guide for Seismic Risk Assessment of Buildings

*E2557-16a:* Standard Practice for Probable Maximum Loss (PML) Evaluations for Earthquake Due-Diligence Assessments

Seismic risk assessments are conducted by experienced Professional Engineers, working with other professionals (e.g., Geotechnical Engineers) as needed. Seismic risk assessments are typically conducted in seismically active areas (e.g., California, and western Washington and Oregon).

According to the Standards mentioned above, any seismic risk assessment as part of the due-diligence process includes:

1) A seismic hazard assessment to estimate ground motion intensities and an evaluation of site stability, considering surface fault rupture, soil liquefaction and earthquake-induced landslide.

2) A building stability assessment to assess safety and identify serious seismic deficiencies that might result in collapse under intense ground shaking in large earthquakes.

3) A building damage assessment to estimate the repair cost (as a fraction of building replacement value) under a scenario earthquake usually defined as the 475-year recurrent ground shaking and associated hazards.

Lenders and institutional purchasers typically require that both the building and the site be deemed "stable," and that the damage levels be less than some acceptable level that they designate. The acceptable level differs for various lenders and investors, as some may have be willing to take more risks. For example, some lenders require a Scenario Expected Loss (SEL) values of less than 20%. Other with lower levels of acceptable risk may require a Scenario Upper Loss (SUL) value that is less than 20%. If a building is deemed unstable or the projected damage is surpassing the mentioned limits, mitigation measures are recommended, including seismic retrofit and/or earthquake insurance. When these mitigation measure are not financially feasible, some lenders or investors may decide not to pursue the deal.

# Attachment 2

# **The Healthy Living Campus**

Evaluation of Development Strategy: Seismic Retrofitting Alternative June 12, 2020





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- The District plans to redevelop its 11-acre campus in Redondo Beach as the Healthy Living Campus. Plans for the Healthy Living Campus include a variety of senior living, post-acute care, and ancillary health programs and services to promote wellness and active living
- The District has been working with a team of consultants for several years to evaluate ideas and concepts and create preliminary redevelopment plans
- One of the early concepts was the retrofitting of the existing 514 N Prospect Building ("514 Building"), which was evaluated by the District and determined to be financially infeasible, a conclusion which the District asks Cain Brothers to review
- One of the challenges facing the District is the need to replace approximately \$3.75 million annual net cash flow from the existing 514 Building (which will be retrofitted in the seismic option) and the Lazar Ducot Note Receivable/Note Payable which will be paid off in 2024
- The District has approximately \$15 million in cash and reserves which can be used to support or fund the redevelopment of the Healthy Living Campus



- The District has evaluated the costs and considerations of retrofitting the 514 Building
- The redevelopment strategy would involve:
  - Estimated \$93 million construction costs (\$2023)
  - 18 month construction period
  - 143,000 sf net rentable space
  - Vacating the building of current tenants
    - >\$3.3 million annual revenue
    - >Monthly rental rate: \$2.65/sf (Includes BOE Reimbursement)
    - >104,775 sf currently rented
- The District's evaluation concluded that retrofitting the 514 Building would not be a feasible alternative
- The District also asked CBRE/Manhattan Realty to independently evaluate the opportunity to retrofit the 514 Building
- CBRE/Manhattan Realty utilized a discounted cash flow approach to evaluate the economics of the retrofitting strategy and came to same conclusion, that retrofitting the 514 Building was not financially feasible strategy (see page 3)



# **CBRE Analysis - 514 Q&D Rehabilitation Feasibility**

- Based on a discounted cash flow methodology, the current value of 514 Building is \$85.7 million
- Total cost of retrofitting 514 Building is approximately \$119 million, including construction costs, tenant build-out credits and contingency
- If the District does not increase monthly rental rates, the retrofitting strategy produces loss of \$33.4 million value
- To produce a \$119 million break even value for 514 Building, the District would need to increase monthly rental rates to \$5.76/sf
- However, \$119 million value does not necessarily provide sufficient annual cash flow to support District activities

	Scenar	io I (Market	Rent)		Scenario II (Break Even)		
Rent	143,371	\$4.50	\$7,742,029	143	,371	\$5.76	\$9,909,797
Vacancy	15%	_	\$1,161,304		15%	_	\$1,486,469
EGI			\$6,580,724				\$8,423,327
Expenses	143,371	\$13.00	\$1,863,822	143	,371	\$13.00	\$1,863,822
NOI			\$4,716,903				\$6,559,505
Cap Rate		_	5.50%			_	5.50%
Stabilized Value			\$85,761,866				\$119,263,735
Less Rehab			\$93,000,000				\$93,000,000
Less Tenant Buildout	143,371	\$150.00	\$21,505,635	143	,371	\$150.00	\$21,505,635
Contingency/Other	\$93,000,000	5%_	\$4,650,000	\$93,000	,000	5%_	\$4,650,000
Pre-Absorption Value Notes:		=	<u>(\$33,393,769)</u>			=	\$108,100

### CBRE/Manhattan Realty Analysis (1)

• The above does not include any costs associated with lease-up, i.e., downtime, commissions, legal, etc.

• Lease-up could be starting from zero as previous tenants might not come back after relocating to allow the retrofit.

- The depth of the market demand is a concern.
- There doesn't seem to be any discount compared to new construction.
- New construction could be sized to match expected demand.
- Construction of a new MOB could potentially be timed to capture/accommodate the tenant relocations from 514 and possibly 510 as well (which is starting to appear more imminent).



- Cain Brothers also independently evaluated the financial consequences of retrofitting the 514 Building by analyzing the annual cash flow and monthly rental rates/sf
- Key assumptions include:
  - \$93 million retrofitting costs are funded with long-term, fixed rate tax-exempt bonds
  - Resulting in annual debt service of approximately \$5.8 million
  - Community Health & Fitness program would be relocated offsite during retrofitting construction
  - District cash reserves would be used to:
    - >Fund initial costs to set up offsite Community Health & Fitness space
    - >Ongoing incremental "off-site" costs of operating Community Health & Fitness space
    - >Replace \$2.5 million ongoing net annual rental income from 514 Building
    - >Replace \$437K ongoing net cash flow related to Lazar Ducot Note Receivable/Note Payable
- Conclusion:
  - The District would need to charge a minimum of \$6.11 \$7.47/sf (depending on how much space in the retrofitted building will be occupied by District activities) for monthly rental rates to fund debt service and support other District programs currently subsidized by the rental activity of 514 Building
  - The District would use \$9.0 \$10.4 million of its cash reserves to fund this strategy



# Analysis of BCHD Projected Cash Flow and Targeted 514 Revenue

	Budget			Stabilized
	6/30/2020	Adjustments		Operations
Revenues				
Health & Fitness	2,994,398	No change	-	2,994,398
Property Tax	3,930,505	No change	-	3,930,505
Property Lease	4,812,639	Eliminate Building 514	(3,307,428)	1,505,211
		Termination of Lazar Ducot N/R	(1,157,659)	(1,157,659)
Interest	965,861	No change	-	965,861
Limited Partnership	2,162,000	No change	-	2,162,000
<b>Donations &amp; Other</b>	52,315	No change	-	52,315
Total Revenues	14,917,718			10,452,631
Expenses				
Health & Fitness	3,199,020	No change		3,199,020
Life	4,228,915	No change		4,228,915
Volunteer,	2,065,434	No change		2,065,434
Property	2,410,343	Debt service on retrofitting costs	5,737,000	8,147,343
Support Services	2,295,593	Ducot Notes Payable	(720,000)	1,575,593
Total Expenses	14,199,305			19,216,305
<b>Operating Income</b>	718,413			(8,763,674)
		Cash Flow Gap (Projected compa	red to Budget)	9,482,087
		NIADS Target with DSCR =	0,	7,458,100
		ũ	Revenue Gap	10,484,774
		Building 514 Rentable Space		143,000
		<b>·</b> ·	nnual Dant/of	

- Target Annual Rent/sf\$73.32
- Target Monthly Rent/sf \$ 6.11
- Current Monthly Rent/sf (Includes BOE Reimbursement) \$ 2.65



The District would use between \$9.0 - \$10.4 million of its cash reserves to replace the 514 Building net cash flow that currently supports other District programs and to fund relocations costs associated with Community Health & Fitness program

Cash Reserves - 12/31/2019	Average 15,000,000	Conservative 15,000,000	Aggressive 15,000,000
Less 514 Revenue			
Annual Rent (not including BOE)	2,500,000	2,500,000	2,500,000
Years of Demolition	3	3	3
Total 514 Subsidy	7,500,000	7,500,000	7,500,000
Less CHF Relocation Costs			
Initial Set up	360,000	460,000	260,000
Annual Subsidy for Offsite Rent	600,000	800,000	400,000
Years of Relocation	3	3	3
Total Annual CHF Subsidy	1,800,000	2,400,000	1,200,000
Ending Cash Reserves	5,340,000	4,640,000	6,040,000

#### Notes:

• Aggressive = Lower initial set up cost of CHF offsite location and lower annual offsite location rent subsidy

• Conservative = Higher initial set up cost of CHF offsite location and higher annual offsite location rent subsidy

• Additional funds from cash reserves may be needed to pay for offsite rent for Administrative offices currently at 1200 Del Amo Blvd



# Analysis of Retrofitted 514 Building Rental Rates

The targeted monthly rental rate for 514 Building third party tenants depends on the amount of space used by the District for Community Health & Fitness, Community Services, and/or Administrative Space. The more space occupied by the District, the higher the monthly rental rates for third party tenants.

Gross Building Space (sf)	160,000
Net Rentable Space (sf)	143,000
Community Health and Fitness (sf)	12,000
Community Services (sf)	6,000
Administrative Space (sf)	8,000
Targeted 514 Annual Revenue	\$ 10,484,774

Net	Community					
Rentable	Health and	Community	Administrative	Third Party	Third I	Party
Space (sf)	Fitness (sf)	Services (sf)	Space (sf)	Tenants (sf)	Monthly	Rent/sf
143,000	12,000	6,000	8,000	117,000	\$	7.47
143,000	12,000	6,000		125,000	\$	6.99
143,000	12,000			131,000	\$	6.67
143,000				143,000	\$	6.11



# Attachment 3

#### RESOLUTION NO. 2010-10-PCR-035

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF REDONDO BEACH APPROVING AN EXEMPTION GRANTING REQUESTS DECLARATION AND THE FOR AMENDMENTS TO AN EXISTING CONDITIONAL USE PERMIT AND EXISTING PLANNING COMMISSION DESIGN REVIEW TO ALLOW THE EXPANSION OF A RESIDENTIAL CARE FACILITY WITHIN AN EXISTING MEDICAL BUILDING ON PROPERTY LOCATED WITHIN A PUBLIC-COMMUNITY FACILITY (P-CF) ZONE AT 514 NORTH PROSPECT AVENUE (CASE NO. 2010-10-PC-023)

WHEREAS, an application was filed on behalf of the owner of the property located at 514 North Prospect Avenue for approval of an Exemption Declaration and consideration of amendments to an existing Conditional Use Permit and existing Planning Commission Design Review to allow the expansion of a residential care facility within an existing medical building on property located within a Public-Community Facility (P-CF) zone; and

WHEREAS, notice of the time and place of the public hearing where the Exemption Declaration and the applications would be considered was given pursuant to State law and local ordinances by publication in the <u>Beach Reporter</u>, by posting the subject property, and by mailing notices to property owners within 300 feet of the exterior boundaries of the subject property; and

WHEREAS, the Planning Commission of the City of Redondo Beach has considered evidence presented by the applicant, the Planning Department, and other interested parties at the public hearing held on the 21<sup>st</sup> day of October, 2010, with respect thereto.

NOW, THEREFORE, THE PLANNING COMMISSION OF THE CITY OF REDONDO BEACH DOES HEREBY FIND:

- 1. In accordance with Section 10-2.2506 of the Redondo Beach, Municipal Code, the request for a Conditional Use Permit is in accord with the criteria set forth therein for the following reasons:
  - a) The proposed expansion of the assisted residential care facility for seniors is permitted in the land use district in which the site is located, and the site is adequate in size and shape to accommodate the use and all yards, open spaces, walls, and fences, parking, landscaping and other features, and the project is consistent with the requirements of Chapter 2, Title 10 of the Redondo Beach Municipal Code, to adjust the use with the land and uses in the neighborhood.

- b) The site has adequate access to a public street of adequate width to carry the kind and quantity of traffic generated by the proposed expansion of the assisted residential care facility for seniors.
- c) The proposed expansion of the assisted residential care facility for seniors has no adverse effect on abutting property or the permitted use thereof, subject to the conditions of approval.
- d) The expansion of the assisted residential care facility for seniors is consistent with the Comprehensive General Plan of the City.
- 2. In accordance with Section 10-2.2502(B) of the Redondo Beach Municipal Code, the applicant's request for Planning Commission Design Review is consistent with the criteria set forth therein for the following reasons:
  - a) The project, which consists primarily of the interior remodel of an existing structure considers the impact and needs of the user in respect to circulation, parking, traffic, utilities, public services, noise and odor, privacy, trash collection, security and crime deterrence, energy consumption, physical barriers, and other design concerns.
  - b) The project, which consists primarily of the interior remodel of an existing structure, includes the installation of new landscaping and irrigation where a sidewalk was previously located.
  - c) The project, which consists primarily of the interior remodel of an existing structure, is harmonious and consistent within the existing architectural style of the structure in so far as it includes the replacement of a set of exterior doors with new windows on the west-facing elevation.
  - d) The project, which consists primarily of the interior remodel of an existing structure with the exception of the replacement of a set of exterior doors with new windows on the west-facing elevation, has no impacts on the neighborhood nor the scale and bulk of surrounding properties.
- 3. The plans, specifications and drawings submitted with the applications have been reviewed by the Planning Commission, and approved.
- 4. Pursuant to Chapter 3, Title 10 of the Redondo Beach Municipal Code, the project is exempt from the preparation of environmental documents pursuant to Section 15301 of the Guidelines for Implementation of the California Environmental Quality Act (CEQA).

5. The Planning Commission hereby finds that the proposed project will have no impact on Fish and Game resources pursuant to Section 21089(b) of the Public Resources Code.

NOW, THEREFORE, THE PLANNING COMMISSION OF THE CITY OF REDONDO BEACH DOES HEREBY RESOLVE AS FOLLOWS:

Section 1. That based on the above findings, the Planning Commission does hereby approve the Exemption Declaration and grant the amendments to the existing Conditional Use Permit and existing Planning Commission Design Review pursuant to the plans and applications considered by the Planning Commission at its meeting of the 21<sup>st</sup> day of October, 2010.

Section 2. This permit shall be void in the event that the applicant does not comply with the following conditions:

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- That the approval granted herein is for the conversion of space and use on the first floor of the south tower of the most centrally located structure, known as 514 N. Prospect Avenue, from a medical diagnostic use and a physical therapy use to an assisted residential care facility for seniors, as is reflected on the plans reviewed and approved by the Planning Commission at its meeting on October 21, 2010.
- 2. That the conversion of the first floor of the structure to an expanded residential care facility for seniors shall substantially conform to the plans reviewed and approved by the Planning Commission at its meeting of October 21, 2010.
- 3. That a landscaping plan be developed to re-landscape the area directly in front of the building where the exterior ingress/egress doors are to be removed and replaced with windows.
- 4. That the Planning Department shall be authorized to approve minor changes to the conversion of the first floor of the structure of the new residential care facility for seniors.
- 5. That the conversion of the first floor of the structure to an expanded residential care facility for seniors shall comply with all applicable codes and regulations implemented by the Building Division, the Fire Department and any other agencies with jurisdiction over the project.
- 6. That all state and local regulations relating to the construction of the proposed project shall be adhered to.

- 7. That, in the event of a disagreement in the interpretation and/or application of these conditions, the issue shall be referred back to the Planning Commission for a decision prior to the issuance of a building permit.
- 8. That the conditions of Planning Commission Resolutions 2006-05-PCR-020 and 2007-09-PCR-033 shall remain in full force and effect except as amended herein.
- 9. That the Planning Commission shall retain jurisdiction of the matter for the purpose of enforcing compliance with these conditions and for the purpose of modification thereof as circumstances may subsequently indicate.

Section 3. That the approved amendments to the existing Conditional Use Permit and existing Planning Commission Design Review shall become null and void if not vested within 36 months after the Planning Commission's approval of the project.

Section 4. That, prior to seeking judicial review of this resolution, the applicant is required to appeal to the City Council. The applicant has ten days from the date of adoption of this resolution in which to file the appeal.

FINALLY RESOLVED, that the Planning Commission forward a copy of this resolution to the City Council so the Council will be informed of the action of the Planning Commission.

PASSED, APPROVED AND ADOPTED this 21<sup>st</sup> day of October, 2010.

Douglas Kim, Chair <sup>\</sup> Planning Commission City of Redondo Beach

ATTEST:

STATE OF CALIFORNIA ) COUNTY OF LOS ANGELES ) SS CITY OF REDONDO BEACH )

I, Aaron Jones, Planning Director of the City of Redondo Beach, California, do hereby certify that the foregoing Resolution No. 2010-10-PCR-035 was duly passed, approved and adopted by the Planning Commission of the City of Redondo Beach, California, at a regular meeting of said Planning Commission held on the 21<sup>st</sup> day of October, 2010, by the following roll call vote:

- AYES: Chair Kim, Commissioners Benning, Garten, Zager, Sanchez, and Parsons
- NOES: None

ABSENT: Commissioner Biro

Aaron Jones, Planning Director

APPROVED AS TO FORM:



# Administrative Report

Planning Commission Hearing Date: October 21, 2010

- AGENDA ITEM: 12 (PUBLIC HEARINGS)
- **PROJECT LOCATION:** 514 NORTH PROSPECT AVENUE
- APPLICATION TYPE: EXEMPTION DECLARATION, AMENDMENTS TO A CONDITIONAL USE PERMIT AND PLANNING COMMISION DESIGN REVIEW
- **CASE NUMBER:** 2010-10-PC-023
- **APPLICANT'S NAME:** SILVERADO SENIOR LIVING

#### APPLICANT'S REQUEST AS ADVERTISED:

Consideration of an Exemption Declaration and amendments to an existing Conditional Use Permit and Planning Commission Design Review to allow an expansion of a residential care facility within an existing medical building on property located within a Public-Community Facility (P-CF) Zone.

#### **DEPARTMENT'S RECOMMENDATION:**

The Planning Department recommends that the Planning Commission make the findings as set forth in the staff report, adopt the Exemption Declaration and approve amendments to the Conditional Use Permit and Planning Commission Design Review, subject to the plans and applications submitted, and the conditions below.

#### DEPARTMENT'S ANALYSIS OF REQUEST:

#### **BACKGROUND/EXISTING CONDITIONS:**

The subject property is developed with a 37,000 square foot facility, built in 1976, that consists of three separate buildings (510, 514 & 520 Prospect) surrounded by various parking structures and parking lots. Access to the site is provided via three (3) driveways off of North Prospect Avenue. The centrally located driveway is the public entrance, while the driveway to the south is a designated staff entrance.

The facility is occupied by a variety of health care providers including an Imaging Facility, Ob/Gyn-Infertility Office, Massage-acupuncture-hypnotherapy Services, Pulmonary/Internal Medicine, Family Practice, Internal Medicine, Dermatology, Cardiology, Ophthalmology and Physical Therapy Services, a Surgery Center, a Gym

offering yoga and pilates, a Lab, a Dialysis Center, Cancer Care, the BCHD offices, Urgent Care and a pharmacy.

The subject property is surrounded by a variety of uses including single-family residences to the west, south and east, and a shopping center and service station to the north.

On May 18, 2006, the Planning Commission approved a Conditional Use Permit (see attached Staff Report and Resolution No. 2006-05-PCR-020) to allow the reconfiguration of the 2<sup>nd</sup>, 3<sup>rd</sup> and 4<sup>th</sup> floors of the medical facility with acute care beds to residential care beds for the elderly. The new facility was designed specifically for seniors with Alzheimer's and is operated by a company known as Silverado Senior Living. The total project area is 27,300 square feet in size with 9,100 square feet of space on each floor consisting of the small residential units and common areas: a living area; dining areas; an activity area; spa; and other miscellaneous areas. There is also a 3,780 square foot outdoor garden located on a terrace beside the south tower cafeteria.

On September 20, 2007, the Planning Commission also approved a Planning Commission Design Review for the facility (see attached Staff Report and Resolution No. 2007-09-PCR-033) to allow for various exterior façade modifications including the addition of new balconies/decks adjacent to each of the three floors, two (2) new glass canopies and other changes in the window and door openings and formations.

The Silverado facility has been operational with 88 beds since March 2009.

#### CURRENT REQUEST:

The applicant is seeking approval to amend the existing Conditional Use Permit and Planning Commission Design Review to allow the expansion of the Silverado Senior Living facility, located on the 2<sup>nd</sup>, 3<sup>rd</sup> and 4<sup>th</sup> floors of the south tower of 514 N. Prospect, to the first floor. The first floor area under consideration is currently occupied by an imaging center and a cardio-pulmonary rehabilitation center.

The first floor expansion consists of the interior remodel of 10,735 square feet of gross floor area. 4,720 square feet of the area will be used to construct 16, two (2) bedroom units. The remaining area will be remodeled to create residents' activity areas, a dining area, restrooms, administrative offices and other support uses. Once the first floor remodel is complete it will connect to the rest of the facility by way of stairs or an elevator located in the lobby at the north end of each of the four floors.

Currently there are west-facing doors on the first floor that provide exterior ingress and egress to the first floor area. These doors, which are set in approximately eight (8) feet from the exterior wall, are to be removed and replaced with windows that will be flush with the exterior wall. The new windows will match the existing windows along the west-facing elevation. In addition, the small section of sidewalk that currently leads to the

#### Administrative Report Case 2010-09-PC-023 Page 3

doors will be removed and replaced with new landscaping to match the existing landscaping.

#### **EVALUATION OF REQUEST:**

The proposed project requires the approval of an amendment to the existing Conditional Use Permit and the Planning Commission Design Review.

#### **CONDITIONAL USE PERMIT**

The purpose of a Conditional Use Permit is to ensure that the site is appropriate for the proposed use, that the site has adequate access to a public street that can accommodate the traffic generated by the use, that the proposed use will not have an adverse effect on the surrounding neighborhood and that the project is consistent with the City's General Plan.

The original project, as approved in 2006, is located entirely within the 514 N. Prospect structure, with the exception of a small outdoor garden area located on a south-facing terrace and the enclosed balconies located off of the  $2^{nd}$ ,  $3^{rd}$  and  $4^{th}$  floors. The proposed expansion will also be located within the footprint of the 514 N. Prospect structure with the exception of an 8 foot by 8 foot area, 64 square feet in total that will be gained by removing ingress/egress doors and replacing them with windows flush with the exterior windows.

The following information was taken into consideration in approving the ratio of one parking space for every three (3) beds when the project was first approved in 2006.

- a. All the residents of Silverado Senior Living have Alzheimer's or Dementia and are no longer self-mobile or can no longer drive an automobile.
- b. Many of the employees utilize ridesharing, bicycling, or public transit for their commute due to the close proximity to their homes.

c. Families and visitors of the Silverado residents usually visit after commuting hours in the evening. Families typically come to see their loved ones on the weekends and after work.

d. Silverado provides a community shuttle that transports their residents, their families and employees for visits, special events, shopping and other excursions, greatly reducing the number of trips made from the site.

The operators of the facility have found the above considerations to be true. The current facility has been operating since March, 2009 with no impacts on on-site parking. Therefore, the conversion of 10,735 square feet of gross floor area from physical rehabilitation uses, which requires one parking space for every 300 square feet or a total of 36 parking spaces, to an assisted residential care use with 32 beds,

which requires one parking space for every three (3) beds or 11 parking spaces, will result in a reduction in the demand for on-site parking.

In 2006, staff completed Initial Environmental Study No. 2006-03-IES-MND-005. Among other things the study examined the trip generation potential for the proposed use. The trip generation study, based on information provided by the Institute of Transportation Engineers (ITE) Trip Generation Report, 7th Edition, indicated that the assisted residential care use would generate considerably less traffic, only about 20% as much, as the previous use. Information contained in the Institute of Transportation Engineers (ITE) Trip Generation Report, 8<sup>th</sup> Edition confirms that the proposed use will generate less traffic than the existing use. Representatives of Silverado and BCHD indicate that there have not been any negative impacts on traffic circulation as a result of the new facility. Therefore, the conversion of 10,735 square feet of gross floor area from a medical diagnostic use and a physical rehabilitation use to an assisted residential care use with 32 beds will result in a decrease in the average vehicle trips to and from the subject property thereby reducing the current demands on the on-site and off-site traffic circulation systems.

According to representatives of BCHD, the operation of the existing facility has not had an adverse effect on any of the other uses on the subject property. It is logical to conclude, therefore, that a small expansion of the existing facility will not cause negative impacts on the other uses on the campus.

The expansion of the existing assisted residential care facility is consistent with the City's General Plan which states that it is the goal of the City to provide the types and mix of land uses necessary to serve the needs of existing and future residents. This site is designated "P" Public in the General Plan. Policy 1.46.1 of the General Plan permits "human health" and "human services" on properties designated "P" Public. Given the aging demographics of our population it is not surprising that this facility is looking to expand and it is likely that more of these facilities will be needed in the near future.

#### PLANNING COMMISION DESIGN REVIEW

The purpose of Planning Commission Design Review is to ensure compatibility, originality, variety, and innovation in the architecture, design, landscaping, and site planning of developments in the community. Thoughtful consideration of urban design helps preserve or sometimes improves property values, prevents the blight and deterioration of neighborhoods, promotes sound land use, encourages design excellence, and protects the overall health, safety, and welfare of the City.

In this instance, the proposed expansion to the existing assisted residential care facility is primarily an interior remodel and has minimal impact on the architecture of the existing structure. The removal of a set of exterior doors on the west-facing elevation will result in a small, 64 square foot, expansion of the interior space. As per the plans, the doors are to be replaced by windows that will be flush with the exterior wall and will Administrative Report Case 2010-09-PC-023 Page 5

match the existing windows on that elevation. The existing sidewalk that leads to the doors will be removed and replaced with landscaping and irrigation. The applicant will be required to provide landscape plans during the plan check phase to show that appropriate plantings will be installed in that area.

#### **ENVIRONMENTAL STATUS:**

The project is Categorically Exempt pursuant to section 15301 of the California Environmental Quality Act (CEQA).

#### FINDINGS:

- 1. In accordance with Section 10-2.2506 of the Redondo Beach, Municipal Code, the request for a Condition Use Permit is in accord with the criteria set forth therein for the following reasons:
  - a) The proposed expansion of the assisted residential care facility for seniors is permitted in the land use district in which the site is located, and the site is adequate in size and shape to accommodate the use and all yards, open spaces, walls, and fences, parking, landscaping and other features, and the project is consistent with the requirements of Chapter 2, Title 10 of the Redondo Beach Municipal Code, to adjust the use with the land and uses in the neighborhood.
  - b) The site has adequate access to a public street of adequate width to carry the kind and quantity of traffic generated by the proposed expansion of the assisted residential care facility for seniors.
  - c) The proposed expansion of the assisted residential care facility for seniors has no adverse effect on abutting property or the permitted use thereof, subject to the conditions of approval.
  - d) The expansion of the assisted residential care facility for seniors is consistent with the Comprehensive General Plan of the City.
  - 2. In accordance with Section 10-2.2502(B) of the Redondo Beach Municipal Code, the applicant's request for Planning Commission Design Review is consistent with the criteria set forth therein for the following reasons:
    - a) The project, which consists primarily of the interior remodel of an existing structure considers the impact and needs of the user in respect to circulation, parking, traffic, utilities, public services, noise and odor, privacy, trash collection, security and crime deterrence, energy consumption, physical barriers, and other design concerns.

- b) The project, which consists primarily of the interior remodel of an existing structure, includes the installation new landscaping and irrigation where a sidewalk was previously located.
- c) The project, which consists primarily of the interior remodel of an existing structure, is harmonious and consistent within the existing architectural style of the structure in so far as it includes the replacement of a set of exterior doors with new windows on the west-facing elevation.
- d) The project, which consists primarily of the interior remodel of an existing structure with the exception of the replacement of a set of exterior doors with new windows on the west-facing elevation, has no impacts on the neighborhood nor the scale and bulk of surrounding properties.
- 3. The plans, specifications and drawings submitted with the applications have been reviewed by the Planning Commission, and approved.
- 4. Pursuant to Chapter 3, Title 10 of the Redondo Beach Municipal Code, the project is exempt from the preparation of environmental documents pursuant to Section 15301 of the Guidelines for Implementation of the California Environmental Quality Act (CEQA).
- 5. The Planning Commission hereby finds that the proposed project will have no impact on Fish and Game resources pursuant to Section 21089(b) of the Public Resources Code.

#### CONDITIONS:

- That the approval granted herein is for the conversion of space and use on the first floor of the south tower of the most centrally located structure, known as 514 N. Prospect Avenue, from a medical diagnostic use and a physical therapy use to an assisted residential care facility for seniors, as is reflected on the plans reviewed and approved by the Planning Commission at its meeting on October 21, 2010.
- 2. That the conversion of the first floor of structure to an expanded residential care facility for seniors shall substantially conform to the plans reviewed and approved by the Planning Commission at its meeting of October 21, 2010.
- 3. That a landscaping plan be developed to re-landscape the area directly in front of the building where the exterior ingress/egress doors are to be removed and replaced with windows.

- 4. That the Planning Department shall be authorized to approve minor changes to the conversion of the first floor of structure the new residential care facility for seniors.
- 5. That the conversion of the first floor of the structure to an expanded residential care facility for seniors shall comply with all applicable codes and regulations implemented by the Building Division, the Fire Department and any other agencies with jurisdiction over the project.
- 6. That all state and local regulations relating to the construction of the proposed project shall be adhered to.
- 7. That, in the event of a disagreement in the interpretation and/or application of these conditions, the issue shall be referred back to the Planning Commission for a decision prior to the issuance of a building permit.
- 8. That the conditions of Planning Commission Resolutions 2006-05-PCR-020 and 2007-09-PCR-033 shall remain in full force and effect except as amended herein.
- 9. That the Planning Commission shall retain jurisdiction of the matter for the purpose of enforcing compliance with these conditions and for the purpose of modification thereof as circumstances may subsequently indicate.

Prepared by:

Anita Kroeger Associate Planner

Approved by: <u>Approved by:</u> <u>Aaron Jones</u> Planning Director

attachments

- Planning Commission Staff Report, May 18, 2006
- Resolution No. 2006-05-PCR-020
- Planning Commission Staff Report, September 20, 2007
- Resolution No. 2007-09-PCR-033



CITY OF REDONDO BEACH

#### EXEMPTION DECLARATION PURSUANT TO THE CALIFORNIA ENVIRONMENTAL QUALITY ACT

DATE: October 21, 2010

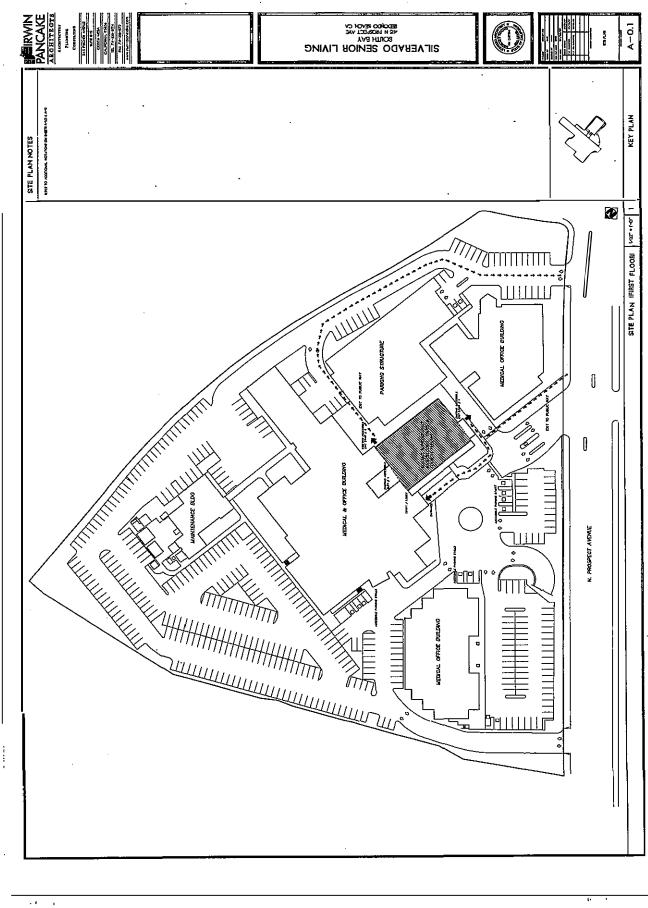
PROJECT ADDRESS: 514 North Prospect Avenue

**PROPOSED PROJECT:** Consideration of an Exemption Declaration for the approval of amendments to an existing Conditional Use Permit and Planning Commission Design Review to allow an expansion of a residential care facility within an existing medical building on property located within a Public-Community Facility (P-CF) Zone.

In accordance with Chapter 3, Title 10, Section 10-3.301(a) of the Redondo Beach Municipal Code, the above-referenced project is Categorically Exempt from the preparation of environmental review documents pursuant to:

Section 15301 of the Guidelines for Implementation of the California Environmental Quality Act (CEQA) states, in part, that projects involving minor alteration of existing facilities with negligible or no expansion are categorically exempt from the preparation of environmental documents. This finding is supported by the fact that the proposed project consists of the expansion of a residential care facility within an existing medical building on property located within a Public-Community Facility (P-CF) Zone.

Anita Kroeger Associate Planner



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# Attachment 4

#### RESOLUTION NO. 2006-05-PCR-020

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF REDONDO BEACH APPROVING A NEGATIVE DECLARATION AND GRANTING THE REQUESTS FOR A CONDITIONAL USE PERMIT AND PLANNING COMMISSION DESIGN REVIEW TO PERMIT THE CONVERSION OF THREE FLOORS OF AN EXISTING MEDICAL FACILITY TO A RESIDENTIAL CARE FACILITY (ASSISTED LIVING) WITH 84 BEDS ON PROPERTY LOCATED WITHIN A PUBLIC-COMMUNITY FACILITY (P-CF) ZONE AT 514 NORTH PROSPECT AVENUE (CASE NO. 2006-04-PC-017)

WHEREAS, an application was filed on behalf of the owner of the property located at 514 North Prospect Avenue for approval of a Negative Declaration, consideration of a Conditional Use Permit and request for Planning Commission Design Review to permit the conversion of three floors of an existing medical facility to a residential care facility (assisted living) with 84 beds on property located within a Public-Community Facility (P-CF) zone; and

WHEREAS, notice of the time and place of the public hearing where the Negative Declaration and the applications would be considered was given pursuant to State law and local ordinances by publication in the <u>Easy Reader</u>, by posting the subject property, and by mailing notices to property owners within 300 feet of the exterior boundaries of the subject property; and

WHEREAS, the Planning Commission of the City of Redondo Beach has considered evidence presented by the applicant, the Planning Department, and other interested parties at the public hearing held on the 18<sup>th</sup> day of May, 2006, with respect thereto.

NOW, THEREFORE, THE PLANNING COMMISSION OF THE CITY OF REDONDO BEACH DOES HEREBY FIND:

- 1. In accordance with Section 10-2.2506 of the Redondo Beach, Municipal Code, the request for a Condition Use Permit is in accord with the criteria set forth therein for the following reasons:
  - a) The proposed use is permitted in the land use district in which the site is located, and the site is adequate in size and shape to accommodate the use and all yards, open spaces, walls, and fences, parking, landscaping and other features, and the project is consistent with the requirements of Chapter 2, Title 10 of the Redondo Beach Municipal Code, to adjust the use with the land and uses in the neighborhood.

- b) The site has adequate access to a public street of adequate width to carry the kind and quantity of traffic generated by the proposed use.
- c) The proposed use has no adverse effect on abutting property or the permitted use thereof, subject to the conditions of approval.
- d) The project is consistent with the Comprehensive General Plan of the City.
- 2. The plans, specifications and drawings submitted with the applications have been reviewed by the Planning Commission, and approved.
- 3. The Planning Commission hereby finds that Negative Declaration No. 2006-02-IES-ND-005 has been prepared and circulated in compliance with the provisions of the California Environmental Quality Act (CEQA), and the procedures set forth in the ordinances of the City of Redondo Beach.
- 4. The Planning Commission hereby finds and determines that the proposed project will not have a significant effect on the environment, subject to the modifications of the design review and conditions of approval.
- 5. The Planning Commission hereby finds that the proposed project will have a "de minimis" impact on fish and game resources pursuant to Section 21089(b) of the Public Resources Code.
- 6. The Planning Commission further finds that in reviewing the Negative Declaration it has exercised its own independent judgment.

NOW, THEREFORE, THE PLANNING COMMISSION OF THE CITY OF REDONDO BEACH DOES HEREBY RESOLVE AS FOLLOWS:

Section 1. That based on the above findings, the Planning Commission does hereby approve the Negative Declaration and grant the Conditional Use Permit and Planning Commission Design Review pursuant to the plans and applications considered by the Planning Commission at its meeting of the 18<sup>th</sup> day of May, 2006.

Section 2. This permit shall be void in the event that the applicant does not comply with the following conditions:

1. That the approval granted herein is for the conversion of space and use on the second, third and fourth floors of the south tower of the most centrally located building (514 N. Prospect Avenue) from acute care facilities to an assisted living residential care facility for seniors, as is reflected on the plans reviewed and approved by the Planning Commission at its meeting on May 18, 2006.

- 2. That the conversion of the second, third and fourth floors of the hospital building to a new residential care facility for seniors shall substantially conform to the plans reviewed and approved by the Planning Commission at its meeting of May 18, 2006.
- 3. That long-term parking spaces be designated for residents to store their vehicles as required.
- 4. That a landscaping plan be developed to re-landscape the area directly in front of the building and adjacent to and within the enclosed patio/outdoor garden, to be created for the residential care facility patients in conformance with water-conservation requirements.
- 5. That the Planning Department shall be authorized to approve minor changes to the conversion of the second, third and fourth floors of hospital building to new residential care for seniors.
- 6. That the conversion of the second, third and fourth floors of hospital building to the new residential care for seniors shall comply with all applicable codes and regulations implemented by the Building Division, the Fire Department and any other agencies with jurisdiction over the project.
- 7. That all state and local regulations relating to the construction of the proposed project shall be adhered to.
- 8. That, in the event of a disagreement in the interpretation and/or application of these conditions, the issue shall be referred back to the Planning Commission for a decision prior to the issuance of a building permit.
- 9. That the Planning Commission shall retain jurisdiction of the matter for the purpose of enforcing compliance with these conditions and for the purpose of modification thereof as circumstances may subsequently indicate.

Section 3. That the requests for a Conditional Use Permit and Planning Commission Design Review shall become null and void if not vested within 36 months after the Planning Commission's approval of the project.

Section 4. That, prior to seeking judicial review of this resolution, the applicant is required to appeal to the City Council. The applicant has ten days from the date of adoption of this resolution in which to file the appeal.

FINALLY RESOLVED, that the Planning Commission forward a copy of this resolution to the City Council so the Council will be informed of the action of the Planning Commission.

PASSED, APPROVED AND ADOPTED this 18<sup>th</sup> day of May, 2006.

Lenore Bloss, Vice-Chair Planning Commission City of Redondo Beach

ATTEST:

STATE OF CALIFORNIA ) COUNTY OF LOS ANGELES ) SS CITY OF REDONDO BEACH )

I, Randy Berler, Planning Director of the City of Redondo Beach, California, do hereby certify that the foregoing Resolution No. 2006-05-PCR-020 was duly passed, approved and adopted by the Planning Commission of the City of Redondo Beach, California, at a regular meeting of said Planning Commission held on the 18<sup>th</sup> day of May, 2006, by the following roll call vote:

AYES: Vice-Chair Bloss, Commissioners Garten, Kim, Kilroy, and Houterman

NOES: None

ABSENT: Commissioner Zager

Randy Beffer, Planning Director

APPROVED AS TO FORM:

Assistant City Attorney



# **Administrative Report**

### Planning Commission Hearing Date: May 18, 2006

1 (PUBLIC HEARINGS)

**PROJECT LOCATION:** 514 NORTH PROSPECT AVENUE

APPLICATION TYPE: CONDITIONAL USE PERMIT, PLANNING COMMISSION DESIGN REVIEW AND NEGATIVE DECLARATION

**CASE NUMBER:** 2006-04-PC-017

**APPLICANT'S NAME:** SILVERADO SENIOR LIVING

### **APPLICANT'S REQUEST AS ADVERTISED:**

Consideration of a Negative Declaration, Planning Commission Design Review and Conditional Use Permit to allow the conversion of three floors of an existing medical facility to a residential care facility (assisted living) with 84 beds, on property located within the Public-Community Facility (P-CF) zone.

### **DEPARTMENT'S RECOMMENDATION:**

The Planning Department recommends that the Planning Commission make the findings as set forth in the staff report, adopt the Negative Declaration and approve the Planning Commission Design Review and Conditional Use Permit, subject to the plans and applications submitted, and the conditions below.

### DEPARTMENT'S ANALYSIS OF REQUEST:

### BACKGROUND/EXISTING CONDITIONS:

The subject property is developed with a 37,000 square foot facility, built in 1976, that consists of three separate buildings surrounded by various parking structures and parking lots. Access to the site is provided via two driveways off of North Prospect Avenue. The centrally located driveway is the public entrance, while the driveway to the south is a designated staff entrance.

The facility is occupied by a variety of health care providers including the Little Company of Mary Women's Wellness Center and Rehab Center, Beach Cities Ambulatory Care, Beach Cities Health District Center for Health & Fitness, an Urgent Care Center, a Dialysis Center and an Imaging Facility.

#### Administrative Report Case 2006-04-PC-017 Page 2

The subject property is surrounded by a variety of uses including single-family residences to the west, south and east, and a shopping center and service station to the north.

### **CURRENT REQUEST:**

The applicant is seeking approval to remodel and establish new uses on the second, third and fourth floors of the south tower of the most centrally located structure (514 N. Prospect Avenue). More specifically, the proposed project is to convert areas previously used for acute care nursing units to an assisted living residential care facility for seniors. The project includes the reconfiguration of the 2<sup>nd</sup>, 3<sup>rd</sup> and 4<sup>th</sup> floors from 77 acute care beds to 84 residential care beds for the elderly.

The total project area is 27,300 square feet with 9,100 square on each of the 2<sup>nd</sup>, 3<sup>rd</sup>, and 4<sup>th</sup> floors of the south tower, which are to be converted into small residential units and common areas including a living area, dining areas, activity area, spa and other miscellaneous areas. The units will consist of six (6) one-bed units, 275 square feet in size, and thirty-nine (39) two-bed units, 300 square feet in size.

A 3,780 square outdoor garden is to be created next to the south tower cafeteria. The secured garden area will only be accessible from the inside of the facility. The area will be completely landscaped and will feature a curved pathway and a small seating area.

Exterior modifications will occur on the north side only. The modifications include new balconies to be installed on the north side of each of the three floors with a trellis over the fourth floor balcony, the removal of some of the windows, the installation of double doors that will lead onto the balconies and the construction of a new quarter glass canopy. All exterior colors and materials are designed to match the existing colors and materials.

A sign advertising the facility is to be installed over the fourth floor windows directly east of the new balconies.

It should be noted that a similar request for a 57-bed assisted living facility was approved by the Planning Commission on April 21, 2005. However, the plans with that operator did not work out.

### **EVALUATION OF REQUEST:**

The proposed project requires the approval of a Conditional Use Permit. The purpose of a Conditional Use Permit is to ensure that the site for the proposed use is appropriate for that specific use, that the site has adequate access to a public street that can accommodate the traffic generated by the use, that the proposed use will not have an adverse effect on the surrounding neighborhood and that the project is consistent with the City's General Plan. Administrative Report Case 2006-04-PC-017 Page 3

The subject property and the improvements located on the site are adequate to accommodate the proposed assisted living residential care facility. The facility will be located entirely within an existing structure, with the exception of a small outdoor garden area, and will require interior modifications to the floor plans and some minor, cosmetic exterior modifications. The proposed project will not affect any existing conditions on the site such as building setbacks, parking, circulation, landscaping or other features.

The site has access to a public street that is adequate in width to carry the traffic generated by the proposed use and other existing uses on the subject property. As is stated in the environmental document, Initial Environmental Study No. 2006-02-IES-ND-005, the proposed use is expected to generate considerably less traffic (230 daily trips) than the former hospital use (909 daily trips). These calculations are based on trip generation figures contained in the Institute of Traffic Engineers, Trip Generation Manual (7<sup>th</sup> Edition, 2003), which indicates that residential care facilities generate 2.74 round trips per bed versus 11.81 roundtrips per hospital bed. There is more than sufficient on-site parking. A very limited number of long-term parking spaces may need to be designated for the few residents who own cars. Most of the residents will not own cars.

The project will not have an adverse effect on the surrounding areas because the proposed use will not generate any additional traffic or parking demands, noise or other undesirable impacts. The proposed facility will provide a much needed residential care facility for the elderly who require living assistance and who wish to remain living in the South Bay area.

The approval of an assisted living residential care facility for the seniors is consistent with the City's General Plan which states that it is the goal of the City to provide the types and mix of land uses necessary to serve the needs of the existing and future residents. This site is designated "P" Public in the General Plan. Policy 1.46.1 of the General Plan permits "human health" and "human services" is areas designated "P". Given the aging demographics of our population it is likely that more of these facilities will be needed in the near future.

#### **ENVIRONMENTAL STATUS:**

Pursuant to the California Environmental Quality Act (CEQA), staff prepared an Initial Environmental Study (2006-02-IES-ND-005) to evaluate the potential environmental impacts attributable to the project. The IES found that the proposed project could not have a significant adverse effect on the environment and as such Negative Declaration No. 2006-02-IES-ND-005 has been prepared.

### FINDINGS:

- 1. In accordance with Section 10-2.2506 of the Redondo Beach, Municipal Code, the request for a Condition Use Permit is in accord with the criteria set forth therein for the following reasons:
  - a) The proposed use is permitted in the land use district in which the site is located, and the site is adequate in size and shape to accommodate the use and all yards, open spaces, walls, and fences, parking, landscaping and other features, and the project is consistent with the requirements of Chapter 2, Title 10 of the Redondo Beach Municipal Code, to adjust the use with the land and uses in the neighborhood.
  - b) The site has adequate access to a public street of adequate width to carry the kind and quantity of traffic generated by the proposed use.
  - c) The proposed use has no adverse effect on abutting property or the permitted use thereof, subject to the conditions of approval.
  - d) The project is consistent with the Comprehensive General Plan of the City.
- 2. The plans, specifications and drawings submitted with the applications have been reviewed by the Planning Commission, and approved.
- 3. The Planning Commission hereby finds that Negative Declaration No. 2006-02-IES-ND-005 has been prepared and circulated in compliance with the provisions of the California Environmental Quality Act (CEQA), and the procedures set forth in the ordinances of the City of Redondo Beach.
- 4. The Planning Commission hereby finds and determines that the proposed project will not have a significant effect on the environment, subject to the modifications of the design review and conditions of approval.
- 5. The Planning Commission hereby finds that the proposed project will have a "de minimis" impact on fish and game resources pursuant to Section 21089(b) of the Public Resources Code.
- 6. n The Planning Commission further finds that in reviewing the Negative Declaration it has exercised its own independent judgment.

### CONDITIONS:

- 1. That the approval granted herein is for the conversion of space and use on the second, third and fourth floors of the south tower of the most centrally located building (514 N. Prospect Avenue) from acute care facilities to an assisted living residential care facility for seniors, as is reflected on the plans reviewed and approved by the Planning Commission at its meeting on May 18, 2006.
- 2. That the conversion of the second, third and fourth floors of hospital building to the new residential care facility for seniors shall substantially conform to the plans reviewed and approved by the Planning Commission at its meeting of May 18, 2006.
- 3. That long-term parking spaces be designated for residents to store their vehicles as required.
- 4. That a landscaping plan be developed to re-landscape the area directly in front of the building and adjacent to and within the enclosed to and within the enclosed patio/out door garden to be created for the residential care facility patients in conformance with water-conservation requirements.
- 5. That the Planning Department shall be authorized to approve minor changes to the conversion of the second, third and fourth floors of hospital building to the new residential care for seniors.
- 6. That the conversion of the second, third and fourth floors of hospital building to the new residential care for seniors shall comply with all applicable codes and regulations implemented by the Building Division, the Fire Department and any other agencies with jurisdiction over the project.
- 7. That all state and local regulations relating to the construction of the proposed project shall be adhered to.
- 8. That, in the event of a disagreement in the interpretation and/or application of these conditions, the issue shall be referred back to the Planning Commission for a decision prior to the issuance of a building permit.
- 9. That the Planning Commission shall retain jurisdiction of the matter for the purpose of enforcing compliance with these conditions and for the purpose of modification thereof as circumstances may subsequently indicate.

Prepared by:

Anita Kroeger Senior Planner

Approved by:

Randy Berler Planning Director

S:\PLN\ANITA\CUPVAR\Prospect 514 N - Sr. assisted living 5.18.06.doc

From:	Stephen Izant
To:	<u>CityClerk; jame.light@redondo.org; Nils Nehrenheim; Todd Loewenstein; Paige Kaluderovic; Zein Obagi; Scott</u>
	<u>Behrendt</u>
Subject:	BCHD FAR Decision
Date:	Monday, October 28, 2024 3:23:44 PM

Dear Mayor Light and Members of the City Council,

As a three term Planning Commissioner from an unnamed city to the North of you, I look at decisions like this when they come before me for consistency and applicability.

I this case, I believe that the land uses of the BCHD and other public properties, such as the Redondo Civic Center property, to have substantially similar uses. Thus, for planning consistency and applicability, they should have the same FAR.

While it is not a perfect analogy, "Spot Zoning" one property differently when similar properties have the same characteristics is not only illegal, but also not good planning. (Like I said, not a perfect analogy since similar proposes legally may have different FARs).

I do understand that some who propose a substantially lower FAR do it for the purpose of limiting the level of development on the BCHD property. Since I am not a citizen of Redondo, that issue is for the citizens of Redondo to decide in the future when a specific project comes before your Planning Commission and the City Council.

My thanks for reading this.

Steve Izant A citizen living in the Beach City Health District

(And, while a member of the Planning Commission of an unnamed city to the North of you, this email reflects only my opinion and not that of this unnamed city).

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Hello,

I support keeping public institutional land uses the same for BCHD and the City with a 1.25 FAR in the General Plan update.

Thank you, Joanne galin District 3

Sent from my iPhone

From:	Stop BCHD
То:	CityClerk
Cc:	Paige Kaluderovic; Nils Nehrenheim; Todd Loewenstein; Sean Scully; Scott Behrendt; Marc Wiener; Kevin Cody; Zein Obagi; Michael Webb; Gale S. Hazeltine; Sheila W. Lamb; Douglas Boswell; Wayne Craig; Robert Gaddis; James Light
Subject:	PUBLIC COMMENT - Agenda Item L1 City Council 10-29-24
Date:	Monday, October 28, 2024 10:45:11 PM

Public Comment - All Following Content

In order to not overwhelm inboxes, we are consolidating our comments and providing a single letter. In order to assure that the content is distributed timely, we are providing the letter as a public comment and allowing further members of the public to sign on until the comment cut off time tomorrow.

We presently have over 40 signatories and expect to roughly double that when we provide the final report to the City Clerk for the record.

In brief, we support the Planning Commission's FAR 0.5 for PI land use. We support a FAR of 0.75 to 1.25 for public safety uses only, such as RBFD and RBPD.

In particular, a higher FAR for BCHD is inappropriate based on the RBMC and Planning Commission Design Review intent.

#1 BCHD currently damages local property values within one-half mile by \$170M+ A greater FAR than currently allowed would further damage property values and violate the preservation of property values in the PCDR intent.

#2 BCHD plans to service 80% to 95% non-residents of the District, and 91% to 97% nonresident of the City of Redondo Beach with its proposed development. This will cause health and safety damages to surrounding residents as roughly 10 times to 20 times more nonresidents come to the area with accompanying noise, traffic, exhaust, etc.

#3 BCHD does not provide any net benefits to residents of the District overall, based on statistical analysis. Because the local cities have nearly 3-times the household income of the average US household, along with over 4-times fewer uninsured than national averages, the Beach Cities high health levels are a matter of California Policy, high levels of insurance coverage, and high incomes.

All these facts are laid out in our group letter from StopBCHD.

Thank you for supporting a 0.5 FAR for PI, except for public safety purposes for Redondo Beach Residents.

StopBCHD.com and its Supporters

Our letter to the public record, Council, Mayor, Attorney, and EIR is below. It currently has about 40 signers and will likely have quite a few more prior to the meeting and you will be updated.

To: Redondo Beach Mayor, City Council, City Attorney, Planning Commissioners, Planning Director

From: StopBCHD.com Supporters

# SUBJECT: OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONS LAND USE; SUPPORT FAR 0.5 FOR P/I; SUPPORT FAR 1.25 FOR CITY PUBLIC SAFETY (PD/FD) LAND USE AS NEEDED

BCHD continues to send out emails trying to whip its base into a frenzy with claims of a shut down. In truth, BCHD's spending on services for non-residents is more likely causing its financial difficulties.

Those BCHD emails support a FAR 1.25 increase uniformly for all P/l land uses. That increase will add millions of square feet of development potential to our already crowded city. We oppose FAR 1.25 and support the Planning Commission's FAR 0.5 proposal.

According to the Redondo Beach Planning Commission Design Review Code, the intent of the City Policy is to:

**Purpose**. Planning Commission Design Review "is established to ensure compatibility, originality, variety, and innovation in the architecture, design, landscaping, and site planning of developments in the community. The provisions of this section will serve to protect property values, prevent the blight and deterioration of neighborhoods, promote sound land use, encourage design excellence, and protect the overall health, safety, and welfare of the City.

### PROTECT PROPERTY VALUES

It is common for property values around large developments to fall. The existing FAR 0.77 BCHD site has deteriorated local property values within one-half mile by over \$170M. An increase to FAR 1.25, especially with BCHD's proposed high-rise, edge-of-the-site construction will further deteriorate property values. See references at: <u>https://www.stopbchd.com/post/redondo-beach-property-value-impacts-within-1-2-mile-of-bchd-104-7m-</u>

loss and https://www.stopbchd.com/post/torrance-property-value-impacts-within-1-2-mile-of-bchd-73-8m-loss and https://www.stopbchd.com/post/the-loss-of-neighborhood-value-adjacent-to-new-medical-commercial-development

### PROTECT HEALTH AND SAFETY FOR THE CITY

BCHD's proposed development project is a FAR 1.95, 800,000 square foot, 100+ foot tall commercial rental development for non-resident use. The 300,000 square foot private assisted living (RCFE) is for 80% non-resident use according to BCHD's own MDS study. The allcove building is for 91% non-resident use by all LA County SPA8, and that use requirement comes with no long-term 30-year funding to match the required BCHD-funded operation. The PACE facility is 95% non-resident use according to the National PACE Association's data. The 5% to 10% Redondo Beach resident use will not offset the HEALTH AND SAFETY damages to residents. See references at: https://www.stopbchd.com/post/step-by-step-95-of-bchd-s-hlc-pace-enrollees-will-be-non-residents and https://www.stopbchd.com/post/step-by-step-bchd-s-91-3-non-resident-spa8-allcove-service-area and https://www.stopbchd.com/post/step-by-step-bchd-s-80-6-non-resident-assisted-living-plan

BCHD MAY NOT BE PROVIDING ANY NET HEALTH BENEFITS TO THE DISTRICT BCHD's GALLUP consultants (paid \$400,000 in taxpayer funds) were unable to state if BCHD provided any health benefits. In its public relations release, Gallup could only say that it was "The good health exhibited by many adults in the Beach Cities area is likely in part the result of efforts of the Beach Cities Health District." LIKELY, IN PART is not a ringing endorsement from a large national consultant paid \$400K by BCHD. According to other statistical analysis, BCHD provides no net health benefits beyond those enjoyed by other Californians and SPA8 residents based on California Policy and local income levels. See reference at: https://www.stopbchd.com/post/bchdhas-no-impact-on-health-outcomes-using-spa8-wide-health-data-from-lacdph and https://www.stopbchd.com/post/bchds-allcove-a-6-3m-grant-with-a-172m-cost

### Please protect property values and local health by limiting Public Institutional land use to FAR 0.5 and REJECTING FAR 1.25 with its millions of square feet of over development potential.

Thank you.

### We the undersigned SUPPORT FAR 0.5 and OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONAL LAND USE:

Signers to follow prior to the Council Meeting and will be added to the Record

###

--

StopBCHD.com (<u>StopBCHD@gmail.com</u>) is a Neighborhood Quality-of-Life Community concerned about the quality-of-life, health, and economic damages that BCHDs 110-foot above the street, 800,000 sqft commercial development will inflict for the next 50-100 years. Our neighborhoods have been burdened since 1960 by the failed South Bay Hospital project and have not received the benefit of the voter-approved acute care public hospital since 1984.Yet we still suffer 100% of the damages and we will suffer 100% of the damages of BCHDs proposal.

From: To:	<u>Skve</u> <u>CityClerk; Scott Behrendt; Todd Loewenstein; Zein Obaqi; Paiqe Kaluderovic; Nils Nehrenheim; Marc Wiener;</u> Sean Scully	
Subject: Date:	pject: Public Comment to L1 - Keep FAR at recommended 0.5 to 0.75 for P/I land	
Some peo	ple who received this message don't often get email from	

To All:

I support the Planning Commission's recommendation for 0.5 FAR for P/I land use in order to be compatible with surrounding residential and light commercial land uses. An increase to 1.25 FAR for BCHD and all P/I land use would be highly damaging to the character of the City and the quality of life of residents today, tomorrow and the future.

Thank you for your consideration.

Skye

From: To:	<u>John Evans</u> <u>CityClerk; Scott Behrendt; Todd Loewenstein; Zein Obaqi; Paige Kaluderovic; Nils Nehrenheim; Marc Wiener;</u> Sean Scully
Subject:	Public Comment to L1 - Keep FAR at recommended 0.5 to 0.75 for P/I
Date:	Sunday, October 27, 2024 8:01:27 AM

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"I support the Planning Commission's recommendation for 0.5 FAR for P/I land use in order to be compatible with surrounding residential and light commercial land uses. An increase to 1.25 FAR for all P/I land use would be highly damaging to the character and quality of life of the City."

Sent from Yahoo Mail. Get the app

From:	Stephanie Ishioka
То:	CityClerk; Scott Behrendt; Todd Loewenstein; Zein Obaqi; Paige Kaluderovic; Nils Nehrenheim; Marc Wiener; Sean Scully
Subject:	Public Comment to L1 - Keep FAR at recommended 0.5 to 0.75 for P/I
Date:	Sunday, October 27, 2024 12:43:03 PM

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I support the Planning Commission's recommendation for 0.5 FAR for P/I land use in order to be compatible with surrounding residential and light commercial land uses. An increase to 1.25 FAR for all P/I land use would be highly damaging to the character and quality of life of the City.

A massive building that BCHD wishes to build is detrimental to our quality of life. The massive building would block our sunlight, making us use more electricity. It would also block the sea breeze we currently enjoy. The massive building would also compromise our privacy. These are just a few of the negative impacts. Please keep FAR at the recommended 0.5 for P/I land use.

Thank you, -Stephanie Ishioka

Council minutes state: "The City Council also directed staff to analyze setting the floor area ratio cap for the Beach Cities Health District property at 1.25 as part of the General Plan related EIR, which is currently underway and will be addressed at a future meeting."

That is flatly discriminatory. BCHD is an 80% to 95% District non resident activity and cannot be allowed preferential 1.25 FAR while denying all other P/I the same.

This is a point of potential litigation should the City move forward with this 1.25 FAR without including ALL P/I land use.

--

StopBCHD.com (StopBCHD@gmail.com) is a Neighborhood Quality-of-Life Community concerned about the quality-of-life, health, and economic damages that BCHDs 110-foot above the street, 800,000 sqft commercial development will inflict for the next 50-100 years. Our neighborhoods have been burdened since 1960 by the failed South Bay Hospital project and have not received the benefit of the voter-approved acute care public hospital since 1984.Yet we still suffer 100% of the damages and we will suffer 100% of the damages of BCHDs proposal.

From:	Geoff Gilbert
То:	Todd Loewenstein; Scott Behrendt; James Light; Zein Obagi; Paige Kaluderovic; CityClerk; Nils Nehrenheim;
	Marc Wiener; Planredondo
Cc:	CHARLENE GILBERT
Subject:	Reduced FAR for Public Institutional Land
Date:	Tuesday, October 22, 2024 12:26:23 PM

Dear City Council, Mayor and City Staff;

Rather than give BCHD an increased FAR (or blank check as we like to think) for their "unproposed" development,

please consider setting the FAR at the proposed 0.5 with provision that the FAR could be increased for developments on Public land on a specific case by case basis on review by the City and approved by the voters.

When BCHD heard news of the reduced FAR proposal they immediately began their campaign to oppose this action using the threat of being unable to continue to provide "heath" services to the District. These services included the Fitness Center and BCHD allcove of which we have heard many residents state how important, if not vital, these services are for them. Others have stated that BCHD has done much good for the District for many years and therefor their request for a greater FAR should be considered because of this reason.

But the Fitness Center and allcove and most if not all the existing services are not threatened, as BCHD has implied.

This is a falsehood being used to stir up support against the recommended reduced FAR.

I'm sure there were residents who supported the Kensington development because of the reputation of the RBUSD, but Kensington had to get approval on its own merits from the Council and citizens before it could be built. Kensington and RBUSD were not one and the same thing. I did not think about RBUSD's attributes (where my children attended K though 12) in my consideration of the Kensington development, but rather, how might this development itself impact the City and by that, my family and neighborhood.

Likewise, I do not consider the PMB LLC. development as a part of BCHD despite the so called "private/commercial" partnership.

This is nothing like the former BC Hospital and the Hospital District. The distinction between the PMB LLC. development and BCHD's services should be made clear to the public instead of what BCHD is telling us.

At the last two Council meetings there were several representations to illustrate of how buildings would appear depending on the FAR limits. This was to offer a visualization of what impact a larger or smaller FAR would have in relationship to the lot, the building itself and, as importantly, how this would fit in the surrounding area. The examples gave a much better idea of the impact the FAR limits will have for development in the City.) A major consideration was how the buildings would "fit" given the particular location in the city for the development (commercial, industrial, mixed use, residential, etc.).

Below are several representations of the planned PMB LLC. Residential Care Facility on the BCHD property.

(These were provided by the Torrance Residents Against Overdevelopment group, TRAO, and were taken from BCHD 's own photos, drawings. heights and public statements.)

Keep in mind that TRAO came about when BCHD's Torrance neighbors found out about the planned eight years of demolition and construction for the Healthy Living Campus as well as the impact the RCFE would have. The visual impact of this massive, towering edifice is one of their major complaints and concerns for their homes, neighborhood and nearby Towers elementary school. These are exactly the same complaints and concerns expressed by neighboring Redondo Beach residents. For years Redondo Beach and Torrance residents appealed to the BCHD Board and executive staff to modify the design to better fit the surrounding area. These have been ignored by BCHD who is acting like a unconcerned developer instead of a District "Health" agency. Perhaps BCHD's actions are actually driven by developer, PMB LLC. which will own, operate and independently control the RCFE (like the Kensington facility built on surplus RBUSD land).

If the proposed FAR limits are waived for this project the illustrations below will give you an accurate picture of what residents will have next door to them (or even several blocks away).

Approve the 0.5FAR as proposed and then let the development speak for itself for an possible case by case increase based on review

and approval by the Council and voting public.

Development control is what the Planning Commission and Council are looking for in the first place and this might better accomplish that goal. Sincerely,

Geoff and Charlene Gilbert Redondo Beach



### PHYSICALLY – BCHD IS PROPOSING A PRIVATE PMB LLC BUILDING (83-ft) THAT IS 1.6 TIMES AS TALL AS THE 4-STORY HOSPITAL (52-ft)



### VISUALLY – BCHD IS PROPOSING A PRIVATE PMB LLC BUILDING THAT IS FOUR TIMES AS TALL AS THE 4-STORY HOSPITAL





From:	Donna Wong
To:	Scott Behrendt; CityClerk
Subject:	Regarding Agenda Item L1
Date:	Monday, October 28, 2024 7:56:57 PM

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CAUTION: Email is from an external source; Stop, Look, and Think before opening attachments or links.

I OPPOSE certification of the EIR as presented. I SUPPORT a uniform 1.25 FAR for BCHD and all public institutions.

I have lived in Redondo Beach since 1982, when I bought my first home. I have seen this city grow and change but the one constant for me has always been BCHD. I was once a patient in the old hospital. But I digress. The BCHD has offered me a gym, community center and social outlet. It has provided me a space to exercise where I'm with like minded people that are my age. Yes, I'm an elder and love it. I'd like to be able to continue my routine at the gym and have the gym be sustainable and not have to raise their prices. Because as you know, we are all on fixed incomes. The BCHD offers other programs for all the community and they do a good job. It's a great center for the community and it would be sad if you decided to restrict their ability to provide services for the community.

So please note: I OPPOSE certification of the EIR as presented. I SUPPORT a uniform 1.25 FAR for BCHD and all public institutions.

Donna Wong

RB, Ca 90278

From:	p4ew@aol.com
To:	<u>CityClerk</u>
Subject:	Support for .5 FAR
Date:	Sunday, October 27, 2024 7:46:48 PM

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I support the Planning Commission's recommendation for 0.5 FAR for P/I land use in order to be compatible with surrounding residential and light commercial land uses. An increase to 1.25 FAR for all P/I land use would be highly damaging to the character and quality of life of the City. "

From:	Ellen Gilman
To:	<u>CityClerk</u>
Subject:	City Council Meeting 10/29/24 Comment
Date:	Tuesday, October 29, 2024 10:12:37 AM

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<u>Learn why this is important</u>

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Regarding Agenda Item L1, I OPPOSE a 0.50 and 0.75 FAR for BCHD and support a 1.25 uniform FAR for all public institutions, including BCHD. I SUPPORT the Staff recommendation to analyze a 1.25 FAR for BCHD and all public institutions in the EIR. My husband and I are residents of Redondo Beach and we have found that BCHD programs have been a lifeline for us. Not only am I a frequent visitor to the Center for Health and Fitness, but I also volunteer for the LiveWell Kids program as a Garden Angel, doing my part for the health and well being of the elementary school students in the beach cities. My husband and I have also recently availed ourselves of the Community Services programming. We value BCHD and support their continuing robust programming for children, teens, (through allcove) and adults. With a smaller FAR, there cannot be enough income from the leased properties to support a continued vision for health and wellbeing in the beach cities. Please do not let a small but vocal minority hinder progress!

From:	Marcia Gehrt
To:	CityClerk; Scott Behrendt; Nils Nehrenheim; Zein Obagi; Marc Wiener; Sean Scully; Paige Kaluderovic
Subject:	BCHD FAR Request
Date:	Tuesday, October 29, 2024 10:46:44 AM

Some people who received this message don't often get email from important Learn why this is

CAUTION: Email is from an external source; Stop, Look, and Think before opening attachments or links.

Redondo Beach City Council:

I strongly support the Planning Commission's recommendation for 0.5FAR for P/I land use in order to be compliant with the surrounding neighborhoods. The citizens of Redondo Beach have in the past voted against over development of their city. The project that BCHD has proposed is totally against the desires of the people. As elected officials, you need to consider the magnitude of the change that Beach Cities administrators are proposing. This will have lasting effects for all the Beach cities and especially to the public land of Redondo Beach if you go along with this project at the proposed construction level. Assisted living facilities are not even needed at this point and only presently have 76% occupancy levels.

Please consider the entire community and not that of just the desires of BCHD administration. All of the programs that BCHD is marketing that will be terminated if the FAR is not changed, can be still be maintained with remodeling and use of the present structures.

You will be setting a dangerous precedent if you change the FAR for years to come.

Thank you,

Marcia Gehrt

Good evening, Holly Osborne, District 5.

(These comments are for both the city council and "Planning Redondo.")

BOTTOM LINE: I WANT TO KNOW WHAT CURRENT FARS ARE ON ARTESIA BLVD FOR THE BUILDINGS THAT ARE THERE. I know the spec is 0.6 But what is the actual? And also, are any current buildings OVER the spec?

- - - - - - - - --

Comments on Housing Element, especially on Artesia:

#### **Backgound:**

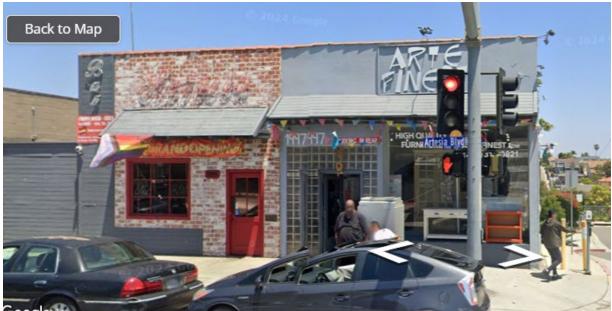
1. The **current FAR on Artesia for the commercial elements is 0.6** There are some two story buildings, mosly one story. (**The current limit on height is two story**)

2. I wanted to see if there was a common "look" on Artesia. I copied a bunch of images from zillow. My conclusion is that there is not a common thread; but it appears in one section that there was **an attempt** to have a unifying look.

3. I also believe that the FAR should **not** be blindly "doubled", as has been proposed. I suggested that the shops be examined, and see what their current FAR is,and ask the owner if he is satisfiled. I definitely do not believe "one size fits all." I believe FAR may have to be lot size specific and/or lot use specific.\*

(\*Someone just told me that they believe the FAR has to be the same for all the lots, even if they are different size.. If THAT is true, that is another reason NOT to change it.)

Okay, Consider the following images:



Two 1 story shops REALLY CUTE.(Left one is a bar; right one is wooden furniture) (North side of Artesia, west of Green). What is FAR? What is size of lot.



The next shop going west is a Chinese-themed shop. Also one-story-cute. What is FAR, what is size of lot.

Below is a newer two story section called the **Redondo Collection**.



Above was buit in 2001. 0.61 acres. All appear to be two story; but some just have a high ceiling. This appears to be an attempt to have a new "quasi elegant non boxy look" on Artesia. How is it working out? What is FAR?

The next picture is the new Smoke shop. (Comments below)



The above is the boxy-boxy look on Artesia, which the city council was trying to get rid of in decades past. I call this style "Early American cement." (**North Redondo was infamous for ugly boxes in the past. We do not want to go b**ack to that do we?)

I hope the shop is succesful. What is the FAR here? And is this what we want Artesia to look like?

And this is my final example. this is a Dental office. It uses the "bike path" parking lot. What is the lot size, what is the FAR?

(I was told that this building was out of spec; is that true?)



Note: In the previous presentation on FAR at the council meeting, there was a rather simple-minded explanation using perfect square lots, and perfect squares on the lots to indicate different FARs. That example was so simpleminided, it was useless.. Councilmember Lowenstein had some more realistic examples of FAR in South Redondo by photoshopping buildings, and making them two story to double the FAR. (These examples, while good, neglected to account for the additional parking required) **How about realistic examples on Artesia?** 

**Realistic examples should take into account the additional parking required if FAR were to be increased.** Also, if a lot is narrow, the example needs to take into account how a driveway would be fit in, and not be so narrow that it is a certainty a car will be scratched.

Bottom line DO NOT CHANGE THE FAR. You have not thought out anyhing. And please keep the two story limit. Blindly increasing the FAR, and not specifying a two-story limit, could result in a developer building a "tower" on the lot to achieve the FAR.

And now I am going to discuss the "most essential" store on Artesia The grocery store: GROCERY OUTLET

#### Grocery stores.

I believe grocery stores, almost by definition, **have to be one story**. (Who is going to want to push a shopping cart between floors?)

**So, we do NOT want to double the FAR on the Grocery store lot.** If you "doubled" his value, then the owner might decide to sell out to someone who wants to put something else in, and McMansion the current property. WE DO NOT WANT THAT. WE NEED OUR GROCERY STORE.

If you increased the FAR, on the grocery store, and made the lot "more valuable" maybe a higher end store would have to be put there. One that sold caviar and champagne, (and pot!) How does THAT make for more affordable living in North Redondo? And I need to remind you that when Senior Housing is built (as it is already on Artesia) there is SUPPOSED to be a grocery store near by. They want groceries! toilet paper! Not caviar!)

I also want to remind people that about 10 years ago, we LOST our grocery store (Albertsons.) There were mergers, and acquisitions, and Albertson changed hands, the new owner raised prices almost immediately, and then RAPIDLY WENT OUT OF BUSINESS. Do people remember that? We were without a grocery store for almost 5 years in North Redondo. We did not have one again until 2019 just before COVID. (One of the reasons for that North Redondo newer store folded was that the owner had said the North Redondo business area was more "high end" than it was, and the buyer paid too much for the store.)

One of the councilman talked about how, since increasing the FAR would make the lot more valuable, **they were thinking of charging the ownwers some kind of fee!** That sounded basically immoral and scrooge-like.

Thank you.

Dear RB City Council Members:

This concerns the question of whether the Floor Area Ratio limit applied to BCHD property should be increased to allow BCHD to build larger structures on its property at 514 N. Prospect in Redondo.

I urge the Council to support the city's Planning Commission's resolution that would limit development on P-CF parcels with limited exceptions.. Any study intended to permit increases above 0.5 should address the following concerns related to Beach Cities Health District.

1. BCHD, then named South Bay Health District, acquired the land via eminent domain many years ago. The land was condemned and the previous owner (Redondo Improvement Company) was required to sell to SBHD. I not a lawyer, but clearly the original condemnation decision allowed *only* a hospital and related structures on the property. The hospital closed long ago, so BCHD has been searching for more profitable uses of the land. However, other, non-hospital, uses of the land entail a legal procedure referred to a Resolution of Necessity to allow any new use. See 2007 California Code of Civil Procedure Article 2. Resolution Of Necessity. I don't believe BCHD has bothered to use the RoN process to alter the use from what was originally allowed.

Doesn't the RB Council have a duty to disallow any non-hospital use of the property until the RoN requirements are met in full? Regardless of the FAR treatment of P-CF land, the RoN requirements remain and would seem to prevent the City of Redondo Beach from allowing non-hospital uses.

2. Another claim BCHD uses to justify its massive project--the so-called Health Living Campus--is that BCHD would make additional profits it could then use to promote "health" in the District. But this presumes that BCHD "income" mainly expand local "health" programs; that seems to be the claim BCHD is asserting now. But we surely know that there is no evidence that BCHD programs, funded by rental income, property tax receipts, or so forth actually fund health programs rather than permit a growth in the size and cost of BCHD staff. While BCHD spends money on programs it asserts promote health, such spending mean that BCHD programs actually improve local health. Spending money on programs that claim to promote health is very different from actually doing things that truly improve local health.

3. Further, BCHD hasn't even tried to measure accurately the health benefits

of programs it sponsors. Gallup/BCHD recently published a claim of \$182 million per year in local health benefits, but that claim is bogus. Gallup cherry picked a limited number of conditions (obesity, smoking, diabetes) but did not look at other serious health conditions such as cancers, heart diseases, dementia, and kidney disease. Do we know how the analysis would have changed if the set of health conditions were reasonably inclusive? I don't think so. Further, looking just in southern California, merely adding household income to the statistical analysis changes everything. The point, then, is that a claim by BCHD that the additional revenues from a FAR exceeding 0.5 simply has no evidence at all.

4. Isn't a new, additional EIR needed before BCHD leases the property to a developer who would control the land for decades? Didn't BCHD have the opportunity to examine how the size of the project affects the negative environmental effects of construction versus the *health* gains from more intense use of the land? Will BCHD now explain why it didn't consider the trade-off?

5. Also, as I recall, BCHD claimed that the development would reduce, not increase, vehicle miles traveled (VMT) to and from the site. But the methods used in the EIR merely assumed that people using the old facility would just stay home (with no impact on health), not drive elsewhere. The purpose of the bogus assumption was to claim VMT would fall, so there was no need to quantify VMT changes. Doesn't BCHD need to show how a greater FAR would impact VMT?

6. Finally, I doubt anyone can reasonably argue that the massive structures proposed for the HLC are in any way *compatible* with surrounding homes and businesses, even though compatibility with the neighborhood is written into Redondo's code.

Thank you for your attention,

Tim Ozenne

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Doesn't the RB Council have a duty to disallow any non-hospital use of the property until the RoN requirements are met in full? Regardless of the FAR treatment of P-CF land, the RoN requirements remain and would seem to prevent the City of Redondo Beach from allowing non-hospital uses.

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6. Finally, I doubt anyone can reasonably argue that the massive structures proposed for the HLC are in any way *compatible* with surrounding homes and businesses, even though compatibility with the neighborhood is written into Redondo's code.

Thank you for your attention,

Tim Ozenne

From:	Stop BCHD
То:	CityClerk
Cc:	Paige Kaluderovic; Nils Nehrenheim; Todd Loewenstein; Sean Scully; Scott Behrendt; Marc Wiener; Kevin Cody; Zein Obagi; Michael Webb; Gale S. Hazeltine; Sheila W. Lamb; Douglas Boswell; Wayne Craig; Robert Gaddis; James Light
Subject:	Re: PUBLIC COMMENT - Agenda Item L1 City Council 10-29-24
Date:	Tuesday, October 29, 2024 12:44:31 PM

Our folks will be tied up for the rest of the day and will file an update of any other folks that sign onto our letter. The current list of 52 verified signers is provided below. They are signed supporters of the letter provided at 1044PM on 10-28-24.

To: Redondo Beach Mayor, City Council, City Attorney, Planning Commissioners, Planning Director

From: StopBCHD.com Supporters

# SUBJECT: OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONS LAND USE; SUPPORT FAR 0.5 FOR P/I; SUPPORT FAR 1.25 FOR CITY PUBLIC SAFETY (PD/FD) LAND USE AS NEEDED

BCHD continues to send out emails trying to whip its base into a frenzy with claims of a shut down. In truth, BCHD's spending on services for non-residents is more likely causing its financial difficulties.

Those BCHD emails support a FAR 1.25 increase uniformly for all P/l land uses. That increase will add millions of square feet of development potential to our already crowded city. We oppose FAR 1.25 and support the Planning Commission's FAR 0.5 proposal.

According to the Redondo Beach Planning Commission Design Review Code, the intent of the City Policy is to:

**Purpose**. Planning Commission Design Review "is established to ensure compatibility, originality, variety, and innovation in the architecture, design, landscaping, and site planning of developments in the community. The provisions of this section will serve to protect property values, prevent the blight and deterioration of neighborhoods, promote sound land use, encourage design excellence, and protect the overall health, safety, and welfare of the City.

### PROTECT PROPERTY VALUES

It is common for property values around large developments to fall. The existing FAR 0.77 BCHD site has deteriorated local property values within one-half mile by over \$170M. An increase to FAR 1.25, especially with BCHD's proposed high-rise, edge-of-the-site construction will further deteriorate property values. See references at: <u>https://www.stopbchd.com/post/redondo-beach-property-value-impacts-within-1-2-mile-of-bchd-104-7m-</u>

loss and https://www.stopbchd.com/post/torrance-property-value-impacts-within-1-2-mile-of-bchd-73-8m-loss and https://www.stopbchd.com/post/the-loss-of-neighborhood-value-adjacent-to-newmedical-commercial-development

### PROTECT HEALTH AND SAFETY FOR THE CITY

BCHD's proposed development project is a FAR 1.95, 800,000 square foot, 100+ foot tall

commercial rental development for non-resident use. The 300,000 square foot private assisted living (RCFE) is for 80% non-resident use according to BCHD's own MDS study. The allcove building is for 91% non-resident use by all LA County SPA8, and that use requirement comes with no long-term 30-year funding to match the required BCHD-funded operation. The PACE facility is 95% non-resident use according to the National PACE Association's data. The 5% to 10% Redondo Beach resident use will not offset the HEALTH AND SAFETY damages to residents. See references at: https://www.stopbchd.com/post/step-by-step-95-of-bchd-s-hlc-pace-enrollees-will-be-non-residents and https://www.stopbchd.com/post/step-by-step-bchd-s-91-3-non-resident-spa8-allcove-service-area and https://www.stopbchd.com/post/step-by-step-bchd-s-80-6-non-resident-assisted-living-plan

### BCHD MAY NOT BE PROVIDING ANY NET HEALTH BENEFITS TO THE DISTRICT

BCHD's GALLUP consultants (paid \$400,000 in taxpayer funds) were unable to state if BCHD provided any health benefits. In its public relations release, Gallup could only say that it was "The good health exhibited by many adults in the Beach Cities area is likely in part the result of efforts of the Beach Cities Health District." **LIKELY, IN PART is not a ringing endorsement from a large national consultant paid \$400K by BCHD**. According to other statistical analysis, BCHD provides no net health benefits beyond those enjoyed by other Californians and SPA8 residents based on California Policy and local income levels. See reference at: <u>https://www.stopbchd.com/post/bchd-has-no-impact-on-health-outcomes-using-spa8-wide-health-data-from-lacdph</u> and <u>https://www.stopbchd.com/post/bchds-allcove-a-6-3m-grant-with-a-172m-cost</u>

### Please protect property values and local health by limiting Public Institutional land use to FAR 0.5 and REJECTING FAR 1.25 with its millions of square feet of over development potential.

Thank you.

First Skye luv2wcsdance@*.com jmlake7@*.com Pam Larry Alan Alice Jim Steve Ann Steve Ann Warren Tony Jeff Enrique Rick Martin Lisa Joyce Marty Ann	Last (withheld for privacy) (withheld for privacy) (withheld for privacy) Absher Anderson Archer Archer Burschinger Callette Cheung Croft Darm Earnest Espinoza Espinoza Espinoza Falk Falk Field Gallagher Gallagher
•	•
Marcia	Gehrt
Lisa	Harmsen

On Mon, Oct 28, 2024 at 10:44 PM Stop BCHD <<u>stop.bchd@gmail.com</u>> wrote: | Public Comment - All Following Content

In order to not overwhelm inboxes, we are consolidating our comments and providing a single letter. In order to assure that the content is distributed timely, we are providing the letter as a public comment and allowing further members of the public to sign on until the comment cut off time tomorrow.

We presently have over 40 signatories and expect to roughly double that when we provide the final report to the City Clerk for the record.

In brief, we support the Planning Commission's FAR 0.5 for PI land use. We support a FAR of 0.75 to 1.25 for public safety uses only, such as RBFD and RBPD.

In particular, a higher FAR for BCHD is inappropriate based on the RBMC and Planning Commission Design Review intent.

#1 BCHD currently damages local property values within one-half mile by \$170M+ A

greater FAR than currently allowed would further damage property values and violate the preservation of property values in the PCDR intent.

#2 BCHD plans to service 80% to 95% non-residents of the District, and 91% to 97% nonresident of the City of Redondo Beach with its proposed development. This will cause health and safety damages to surrounding residents as roughly 10 times to 20 times more non-residents come to the area with accompanying noise, traffic, exhaust, etc.

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All these facts are laid out in our group letter from StopBCHD.

Thank you for supporting a 0.5 FAR for PI, except for public safety purposes for Redondo Beach Residents.

###

StopBCHD.com and its Supporters

Our letter to the public record, Council, Mayor, Attorney, and EIR is below. It currently has about 40 signers and will likely have quite a few more prior to the meeting and you will be updated.

To: Redondo Beach Mayor, City Council, City Attorney, Planning Commissioners, Planning Director

From: StopBCHD.com Supporters

### SUBJECT: OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONS LAND USE; SUPPORT FAR 0.5 FOR P/I; SUPPORT FAR 1.25 FOR CITY PUBLIC SAFETY (PD/FD) LAND USE AS NEEDED

BCHD continues to send out emails trying to whip its base into a frenzy with claims of a shut down. In truth, BCHD's spending on services for non-residents is more likely causing its financial difficulties.

Those BCHD emails support a FAR 1.25 increase uniformly for all P/l land uses. That increase will add millions of square feet of development potential to our already crowded city. We oppose FAR 1.25 and support the Planning Commission's FAR 0.5 proposal.

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# Please protect property values and local health by limiting Public Institutional land use to FAR 0.5 and REJECTING FAR 1.25 with its millions of square feet of over development potential.

Thank you.

## We the undersigned SUPPORT FAR 0.5 and OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONAL LAND USE:

Signers to follow prior to the Council Meeting and will be added to the Record

StopBCHD.com (<u>StopBCHD@gmail.com</u>) is a Neighborhood Quality-of-Life Community concerned about the quality-of-life, health, and economic damages that BCHDs 110-foot above the street, 800,000 sqft commercial development will inflict for the next 50-100 years. Our neighborhoods have been burdened since 1960 by the failed South Bay Hospital project and have not received the benefit of the voter-approved acute care public hospital since 1984.Yet we still suffer 100% of the damages and we will suffer 100% of the damages of BCHDs proposal.

--

From:	Judith Scott	
To:	CityClerk	
Subject:	Support for Planning Commission Recommendation of 0.5 FAR	
Date:	Tuesday, October 29, 2024 12:03:36 PM	

You don't often get email from

Learn why this is important

CAUTION: Email is from an external source; Stop, Look, and Think before opening attachments or links.

Dear City Clerk,

Please consider the potential impact on local communities when the vote is held on the Planning Commission's recommendation for 0.5 FAR for P/I land use. I strongly support this recommendation. An increase to 1.25 FAR for BCHD and all P/I land use would be highly detrimental to the character of the City and the quality of life for residents.

Thank you.

Judith Scott

To: Redondo Beach Mayor, City Council, City Attorney, Planning Commissioners, Planning Director

From: StopBCHD.com Supporters

# SUBJECT: OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONS LAND USE; SUPPORT FAR 0.5 FOR P/I; SUPPORT FAR 1.25 FOR CITY PUBLIC SAFETY (PD/FD) LAND USE AS NEEDED

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Please protect property values and local health by limiting Public Institutional land use to FAR 0.5 and REJECTING FAR 1.25 with its millions of square feet of over development potential.

Thank you.

------ Forwarded message ------From: Jacqueline Caro Date: Tue, Oct 29, 2024 at 9:32 AM Subject: Add my name to group email. To: Stop BCHD <<u>stop.bchd@gmail.com</u>>

Good Morning, You can add my name to your group email for tonight's RB council meeting.

Jackie Ecklund

We support the Planning Commission's FAR 0.5 for PI land use. We support a FAR of 0.75 to 1.25 for public safety uses only, such as RBFD and RBPD.

In particular, a higher FAR for BCHD is inappropriate based on the RBMC and Planning Commission Design Review intent.

#1 BCHD currently damages local property values within one-half mile by \$170M+ A greater FAR than currently allowed would further damage property values and violate the preservation of property values in the PCDR intent.

#2 BCHD plans to service 80% to 95% non-residents of the District, and 91% to 97% nonresident of the City of Redondo Beach with its proposed development. This will cause health and safety damages to surrounding residents as roughly 10 times to 20 times more nonresidents come to the area with accompanying noise, traffic, exhaust, etc.

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From: **Gennaro Pupa** Date: Mon, Oct 28, 2024 at 3:46 PM

To: Redondo Beach Mayor, City Council, City Attorney, Planning Commissioners, Planning Director

From: StopBCHD.com Supporters

# SUBJECT: OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONS LAND USE; SUPPORT FAR 0.5 FOR P/I; SUPPORT FAR 1.25 FOR CITY PUBLIC SAFETY (PD/FD) LAND USE AS NEEDED

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Please protect property values and local health by limiting Public Institutional land use to FAR 0.5 and REJECTING FAR 1.25 with its millions of square feet of over development potential.

Thank you.

From:	LINDA Zelik
To:	CityClerk; Scott Behrendt; Todd Loewenstein; Zein Obagi; Paige Kaluderovic; Nils Nehrenheim; Marc Wiener;
	Sean Scully
Subject:	Re: BCHD"S Desire for an Increased (FAR)
Date:	Tuesday, October 29, 2024 12:58:53 PM

### Dear Council Members;

Please vote "No" to increasing the (FAR) cap to 1.25. In fact lowering it to 0.5, or no greater than .75 would be best.

We live within a block of the 514 building and the massive project BCHD is demanding would be very detrimental to all the surrounding residential neighborhoods and schools for the following reasons:

1. The increased traffic would make navigating the streets extremely difficult and prone to accidents.

2. The six local schools (especially Towers Elementary) would be affected by the noise, hazardous dust and congestion. Many middle school and high school kids ride their electric bikes in the surrounding streets, especially through the Flagler alley, Beryl, Del Amo and Prospect. Their safety would be in great peril!

3. The beneficial existing programs such as alcove, the gym, mental health services and memory care DO NOT NEED a new, many story complex also these services would be interrupted!

4. The increased FAR would only benefit the commercial builder and have nothing to do with Redondo Beach residents. Even if they should build a residential care for elderly, it is not health care and not needed in the South Bay. Also, even they admit it would serve over 90% of non Beach City residents.

# PLEASE do not allow this travesty to be a precursor for allowing increased density on all Redondo Beach land!

Sincerely, Linda Zelik

To: Redondo Beach Mayor, City Council, City Attorney, Planning Director

From: StopBCHD.com Supporters

# SUBJECT: OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONS LAND USE; SUPPORT FAR 0.5 FOR P/I; SUPPORT FAR 1.25 FOR CITY PUBLIC SAFETY (PD/FD) LAND USE AS NEEDED

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BCHDs allcove - a \$6.3M Grant with a \$172M Cost

BCHD applied for a \$6.3M grant for an allcove building. Allcove is currently housed in an ocean-view, purpose-r...

Please protect property values and local health by limiting Public Institutional land use to FAR 0.5 and REJECTING FAR 1.25 with its millions of square feet of over development potential.

Thank you.

We the undersigned SUPPORT FAR 0.5 and OPPOSE FAR 1.25 FOR PUBLIC INSTITUTIONAL LAND USE:

From:	<u>char</u>
То:	James Light; Todd Loewenstein; Paige Kaluderovic; Nils Nehrenheim; Scott Behrendt; Zein Obagi; Marc Wiener;
	CityClerk
Subject:	Support of 0.5FAR
Date:	Tuesday, October 29, 2024 2:19:18 PM

You don't often get email from Learn why this is important

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#### \*\*\*\*

Sincerely Charlene Gilbert, Redondo Beach Voter and Resident District 2 Katherine Gilbert, Redondo Beach Resident and Voter District 2

From:	Mike Martin
То:	<u>CityClerk</u>
Subject:	Public comment on item L.1
Date:	Tuesday, October 29, 2024 2:53:51 PM
Attachments:	BCHD Campus Overhead View.pdf

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- Holding the General Plan hostage to an unsubmitted hypothetical BCHD project is inappropriate. If and when a specific BCHD project is proposed, it should follow due process and go to the Planning Commission for review, and then measure DD vote. Let the people decide, once it is more than a blank check. And, ditto for any other projects on public land.
- If a uniform FAR is for some reason desired over the seven zoning types (see attached, or <u>https://ecode360.com/42655015</u>) covered under public and institutional in the existing zoning ordnance, a 0.5 FAR easily covers almost all. Any specific proposed projects could apply for exceptions, similar to Kensington. Note that P-CIV never needed 1.25.
- Attached is an aerial view of the BCHD "campus", for reference. BCHD proposes carte blanche to expand this floor area by 60%. (vacant Flagler lot excluded since it is not zoned P-CF). That's a lot of development to green light sight unseen

Please approve the EIR and General Plan as recommended by the Planning Commission.

§ 10-2.1110 Land use regulations: P-CIV Civic Center zone, P-RVP Riviera Village parking zone, P-GP generating plant zone, P-ROW right-of-way zone, P-CF community facility zone, P-PRO parks, recreation, and open space zone, and P-SF school facility zone.

In the following schedule the letter "P" designates use classifications permitted in the specified zone and the letter "C" designates use classifications permitted subject to approval of a Conditional Use Permit, as provided in Section <u>10-2.2506</u>. Where there is neither a "P" nor a "C" indicated under a specified zone, or where a use classification is not listed, that classification is not permitted. The "Additional Regulations" column references regulations located elsewhere in the Municipal Code.

regulations containin references regulations i	ovun		200110			Iumor	pur	00000
	P-	P-	P-	P-	P-	P-	P-	Additional Regulations
Use Classifications	CIV	RVP	GP	ROW	CF	PRO	SF	See Section:
Public and Other Uses								
Parks, parkettes, open space, recreational	Р	Р	Р	Р	Р	Р	Р	10-2.1111(a), 10-
facilities, beaches, and coastal bluffs								2.1111(b)
Public buildings in parks, recreation areas, open	С	С	С	С	С	С	С	10-2.1111(a), 10-
space areas, and beaches								2.1111(b)
Adult education centers	_	_	—	—	С		С	Record COLOR POLICIES (Press, et al., a constraint of a constraint)
Agricultural and horticultural uses	С		_	С	С	С	С	10-2.1111(a)
Child day care centers	С	_	_	—	С	С	С	10-2.1111(a)
Community centers	С	_	_	_	С	С	С	10-2.1111(a)
Cultural institutions	С	_	_	_	С	С	С	10-2.1111(a)
Government maintenance facilities	С	—	_	_	С	С	С	10-2.1111(a)
Government offices	С		_	_	С	С	С	10-2.1111(a)
Public gymnasiums and athletic clubs	С		_	_	С	С	С	10-2.1111(a)
Hospitals	—	_	_	_	С	_	—	<ol> <li>(2015) - SERVERSER-MARKAMERICA (2015)</li> </ol>
Medical offices and health-related facilities	—	_	_	_	С	-	_	
Nurseries, wholesale and retail	С		_	С	С	С	С	10-2.1111(a)
Performance art facilities	С		_	_	С	С	С	10-2.1111(a)
Parking lots	С	С		С	С	С	С	10-2.1111(a)
Public safety facilities	С		_	_	С	С	С	10-2.1111(a)
Public utility facilities	С	С	С	С	С	С	С	10-2.1614, 10-2.1111(a)
Residential care facilities	_			_	С	_	_	
Railroad uses	_	_	-	Р	_	_	_	
Schools, public and private	-		-	_	С	_	С	
Accessory uses/structures	Ρ	Р	_	Р	Ρ	Р	Р	10-2.1111(c)
Ord 2756 c.s. off January 18 1006 as ame	andor	by S	20	rd 28	27 0	c off	· A.	aust 20 1000 8 8 Ord

(Ord. 2756 c.s., eff. January 18, 1996, as amended by § 2, Ord. 2837 c.s., eff. August 20, 1999; § 8, Ord. 2884 c.s., eff. May 2, 2002, and § 4, Ord. 2966 c.s., eff. July 21, 2005)



wood.

**Project Site** 



From:	<u>Joshua</u>
To:	<u>CityClerk</u>
Subject:	ECOMMENT SUBMISSION: EIR Proposal
Date:	Tuesday, October 29, 2024 2:46:27 PM

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"In its current form, I oppose the certification of the EIR as presented. BCHD provides lifesaving treatment and care for youth across the Beach Cities and Southbay like me and my peers. If the EIR were to go as proposed, it would threaten to downsize the scope of this treatment. At allcove specifically, this treatment is critical in supporting our most vulnerable youth. Without a higher FAR for BCHD, serious, severe cutbacks may become necessary. There is too much at risk to stand by and let this certification pass along."

Joshua Sugano

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I SUPPORT certification of E.I.R. as presented. I appreciate the city and the rules. Thank you .

Judith Bunch

Redondo Beach, Ca. 90277



From: Mariam Pashtoonwar

Sent: Monday, October 28, 2024 4:59 PM

To: Paige Kaluderovic <Paige.Kaluderovic@redondo.org>; Scott Behrendt
<Scott.Behrendt@redondo.org>; Todd Loewenstein <Todd.Loewenstein@redondo.org>; Nils
Nehrenheim <Nils.Nehrenheim@redondo.org>; Michael Webb <Michael.Webb@redondo.org>; Zein
Obagi <Zein.Obagi@redondo.org>; James Light <james.light@redondo.org>
Cc: Eleanor Manzano <Eleanor.Manzano@redondo.org>
Subject: Opposing the EIR as written

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Dear Mayor, Council and City Attorney Webb,

I am so sick and tired of the selfish antics of certain people in the city attempting to "stop BCHD." Stop them from what?? Providing much-needed mental health services to our community? The fact that Allcove has increasingly high attendance tells you it was much needed and well utilized. Stop them from providing senior services? Stop them from providing school services such as the garden and nutrition education?

Beach Cities health district is a valuable asset to our community. I totally oppose them getting a lower FAR than everyone else. it also puts our city at risk for a lawsuit. I oppose the EIR as presented, and I am asking BCHD get a 1.25 FAR

I am also asking the council and mayor to take a firm stance and and tell those that oppose BCHD (Candace Nafisi and Mark Nelson and whoever else is leading their ridiculous crusade) that just like we have the Friendship Foundation going up on Inglewood Ave to serve a vulnerable population, BCHD will also need to update their infrastructure and expand to provide THEIR services to the vulnerable population they serve. We have to deal with the dust and construction in our neighborhood, and we gladly do so because we understand that it's for the good of the people who need it. This is called improving our city. We can't continue the stagnation. Support BCHD and support a FAR of 1.25.

Thank you,

Mariam P. Butler District 4 resident